

2023

ANNUAL COMPREHENSIVE FINANCIAL REPORT

FOR THE YEAR ENDED
DEC. 31, 2023



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2023 Annual Comprehensive Financial Report

For the Year Ended December 31, 2023

Prepared by the Finance Department



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ANNUAL COMPREHENSIVE FINANCIAL REPORT
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INTRODUCTORY SECTION

Letter of Transmittal

Organizational Chart

Directory of Town Officials

Certificate of Achievement for Excellence in Financial Reporting



October 31, 2024

To the Honorable Mayor, Members of Town Council, and Citizens of the Town of Castle Rock, Colorado:

Colorado state law and the Town of Castle Rock (the Town) Home Rule Charter require an annual audit of the Town's financial statements. The goal of an audit is to provide reasonable assurance that the financial statements of the Town are presented in conformity with generally accepted accounting principles. The audit must be performed by an independent firm of licensed certified public accountants. In accordance with this requirement, we submit for your information and review, the Annual Comprehensive Financial Report of the Town for the year ended December 31, 2023.

Management of the Town is responsible for the completeness and reliability of the information presented in this report. To provide a reasonable basis for making these representations, the Town has established a comprehensive internal control framework that is designed to protect the Town's assets from loss, theft, or misuse and to provide sufficient reliable information for the preparation of the financial statements. Because the cost of internal controls should not exceed the benefits, the internal controls have been designed to provide reasonable, rather than absolute, assurance that the financial statements will be free from material misstatement.

Forvis Mazars, LLP has issued unmodified opinions on the Town's financial statements. An "unmodified" opinion means that the financial statements meet the "in conformity with generally accepted accounting principles" requirement. The auditor's report is located at the front of the financial section of this report. The independent auditor is also required to complete the federally mandated "Single Audit" designed to meet the special needs of federal grantor agencies. The results of the single audit are available in the Town's separately issued single audit report.

Management provides a narrative introduction, overview and analysis of the basic financial statements. Management's Discussion and Analysis (MD&A) provides an overview of the financial statements and is intended to complement this letter of transmittal. The MD&A can be found in the Financial Section of this Annual Comprehensive Financial Report immediately following the report of the independent auditors.

PROFILE OF THE TOWN

Castle Rock is located in Douglas County along Interstate 25 approximately halfway between Denver and Colorado Springs. Castle Rock encompasses approximately 34.757 square miles and serves a population estimated at 84,792 residents. The Town's location, view of the mountains, mesas and the "small town feel" make Castle Rock a desirable location for residential development.

The Town was incorporated in 1881 and adopted its Home Rule Charter in 1987. The Town operates under the council-manager form of government. The policy-making and legislative authority are vested with the Town Council (the Council), which consists of seven members including the Mayor and Mayor Pro Tem. Each councilmember is elected to represent an election district and the Mayor is elected to represent the Town at

the Town at large. Town Councilmembers will serve four-year terms. In addition to serving on Council, individual members also represent the Town on various local, county and regional boards.

The Council is responsible for passing ordinances, adopting the budget, appointing boards and commissions, hiring the Town Manager (Manager), Town Attorney and Municipal Judge. The Manager is responsible for carrying out the policies and ordinances approved by Council, appointing the heads of the departments and for overseeing the operations of the Town.

The Town provides a full range of services including: police and fire protection, courts, emergency medical services, municipal water, water resources, storm water, wastewater, construction and maintenance of streets, public transit, parks and open spaces, golf course, recreation center, cultural events, community support, planning, development, code enforcement and general governmental services.

LOCAL ECONOMY

Sales taxes provide approximately 67% of the Town's General Fund revenues. Sales taxes are used to support ongoing services such as police, fire, parks, open space, municipal court, and general governmental services. The major sources of sales taxes within the Town include a retail outlet mall, the promenade shopping and dining center, home improvement stores and grocery stores. The Town is the county seat for Douglas County and the site of the Douglas County School District Office. These two governments along with the Town are among the top three employers within the Castle Rock area. Because of its close proximity to both Denver and Colorado Springs, many of the Castle Rock residents commute to these two cities to work.

Growth, primarily in the area of single-family residential homes, continues to have a major impact on the Town's economy. The Town issued permits for 685 new residential units (single family 402 and multi-family 283) and approved 150,195 square feet of nonresidential development in 2023. The Town assesses impact fees, which are collected when a building permit is issued. Impact fees are used to pay for growth-related improvements to parks and recreation, fire, police, transportation and general municipal facilities. These fees are used solely for growth related costs and cannot be used to provide new services or amenities. In addition to impact fees, the Town collects system development fees for the development of water resources, water, and wastewater infrastructure. Like impact fees, these fees are collected when a building permit is issued. These fees are used for the construction of utility infrastructure that is necessary as a result of growth.

LONG-TERM FINANCIAL PLANNING

The annual budget serves as the foundation for the Town's planning and control. The legal level of budgetary control is at the fund level. All departments of the Town are required to submit budget requests for the following year to Finance by April. These requests are used as a starting point for developing a proposed budget. Finance and the Town Manager present the proposed budget to Council for their review on or before October 31st. The Town holds public hearings on the proposed budget and the Council adopts the original budget by December 15th.

The Town also prepares and adopts a five-year capital improvement program. Each year, this five-year capital plan is reviewed and updated for projects that are intended to be either designed or constructed within the next five years.

RELEVANT FINANCIAL POLICIES

In November, 1992, Colorado voters approved a State Constitutional Amendment, TABOR, the general purpose of which is to restrain government growth (as measured by revenues) without a vote of the local citizens. In November 2021, the voters approved a 10-year “TABOR timeout,” which allows the Town to use excess revenues from 2021 through 2030 solely for police, fire protection, emergency medical services, roads and other transportation purposes. TABOR further requires emergency reserves of at least 3% of fiscal year spending (excluding bonded debt service). Town’s management has implemented policies and procedures to ensure compliance with the provisions of TABOR.

MAJOR INITIATIVES

The Town continued to experience growth during 2023. Total revenue collected for all Town Funds combined exceeded budgeted projections and only one fund, the Conservation Trust Fund, exceeded budgeted appropriations for the year. Sales tax revenue increased approximately 3.3 percent from 2022.

The Town of Castle Rock was recognized by Safewise as one of the safest cities in Colorado. The Castle Rock Police Department implemented a master police officer program which started in 2023. They also added one sergeant, two officers, one filing technician, and two part-time civilian community service officers. The Castle Rock Fire Department wildland mitigation continued in areas identified as very high risk according to the CWPP, a site was selected and initial assessment was started for Station 156 in the Cobblestone Ranch/Terrain neighborhoods, bay door remodels for Stations 154 and 155 were completed, and a town-wide emergency evacuation process was adopted. Four firefighters/paramedics graduated from the fire academy and fully joined the CRFD. Additionally, CRFD successfully achieved international reaccreditation for the third time from the Center for Public Safety Excellence (CPSFE).

Castle Rock Water (CRW) completed the Prestwick Way water main rehabilitation project. They also completed stream stabilization in McMurdo Gulch and East Plum Creek. There was a groundbreaking ceremony and the start of construction in May 2023 on two reservoirs along Plum Creek in Sedalia, and Walker Reservoir along Cherry Creek reached substantial completion. CRW also filled our storage space in Chatfield Reservoir making 2,000-acre feet of South Platte water rights absolute, and purchased additional senior water rights on Deer Creek that flow into Chatfield Reservoir. CRW selected Garney as the Construction Manager at Risk for the expansion of Plum Creek Water Purification Facility from 6 million gallons per day to 12 million gallons per day after completion of 30 percent design. Finally, CRW prepared its 2024 to 2028 Strategic Plan.

Public Works Engineering Division completed \$18.5M in roadway maintenance, and \$665K in parking lot maintenance. The Engineering Division also completed three Capital Improvement Projects (CIP) at a total cost of \$14.4M (Crystal Valley Pkwy & Plum Creek Blvd Roundabout, Ridge Road Widening and Plum Creek Pkwy Widening). The Streets Division has instituted a new promotional tiered structure with the intent of improving personnel retention and recruitment by providing a structure and outlined career progression path based upon job related qualifications, experience and proven capabilities. Additionally, they replaced a street sweeper and two snow plows.

Castle Rock Parks and Recreation maintained strong parks and recreation by reopening Butterfield Crossing Park, including the inclusive Possibilities Playground, along with completing the final portions of the Colorado Front Range Trail within Castle Rock. Athletic fields at Paintbrush and Matney parks were converted to turf. This effort, done in collaboration with Castle Rock Water, saves water, reduces irrigation costs, reduces maintenance hours for park operations staff and extends the ability of sports teams and leagues to use the facilities earlier in the spring and later in the fall when unfavorable weather often limits use. Replaced cardio equipment at the Recreation Center to continue to maintain state-of-the-art equipment access for patrons ensuring a high-quality workout experience. Achieved 16,716 recreation program enrollments during 2023. Preserved community

character by acquiring Cantril School from Douglas County School District to help conserve local history and to expand cultural arts programming. Continued partnership with the Douglas County Art Encounters program brought five new one-year exhibits of sculptures to promote interest in art, develop community pride and draw visitors to the areas where sculptures are displayed. A new putting green area was prepped and seeded at Red Hawk Ridge Golf Course in July.

The green requires watering and grow-in time prior to opening to the public, but will ultimately provide expanded amenities. 45,510 Rounds of golf played at Red Hawk. Special events in Town have served as a way for members of the community to unwind and come together to have fun. Throughout the summer over 7,000 guests attended First Fridays events and over 10,000 guests attended Summer Concert Series shows. Approximately 88 special events were offered in 2023.

The Town continued to support economic development in 2023 by pursuing agreements that will create future jobs, expand the tax base and maintain a high-quality business environment.

AWARDS AND ACKNOWLEDGMENTS

The Government Finance Officers Association of the United States and Canada (GFOA) awarded the Town of Castle Rock the Certificate of Achievement for Excellence in Financial Reporting for its 2022 Annual Comprehensive Financial Report. The Certificate of Achievement is a prestigious national award that is the highest form of recognition in the area of governmental accounting and financial reporting. The attainment of this award represents a significant accomplishment by the Town. In order to receive this award, a government must publish an easily readable and efficiently organized Annual Comprehensive Financial Report that satisfies both generally accepted accounting principles and applicable legal requirements. A Certificate of Achievement is valid for a period of one year. This is the thirty-third consecutive year that the Town has received this award.

The Town was also an honored recipient of an award from the GFOA for its sixth submission of the 2022 PAFR (Popular Annual Financial Report). This report is specifically designed to be readily accessible and easily understandable to the general public without a background in public finance.

We would like to thank the Town Council for their support throughout the year. We would also like to thank the Finance Staff for their dedicated efforts in the preparation of this report.

Sincerely,

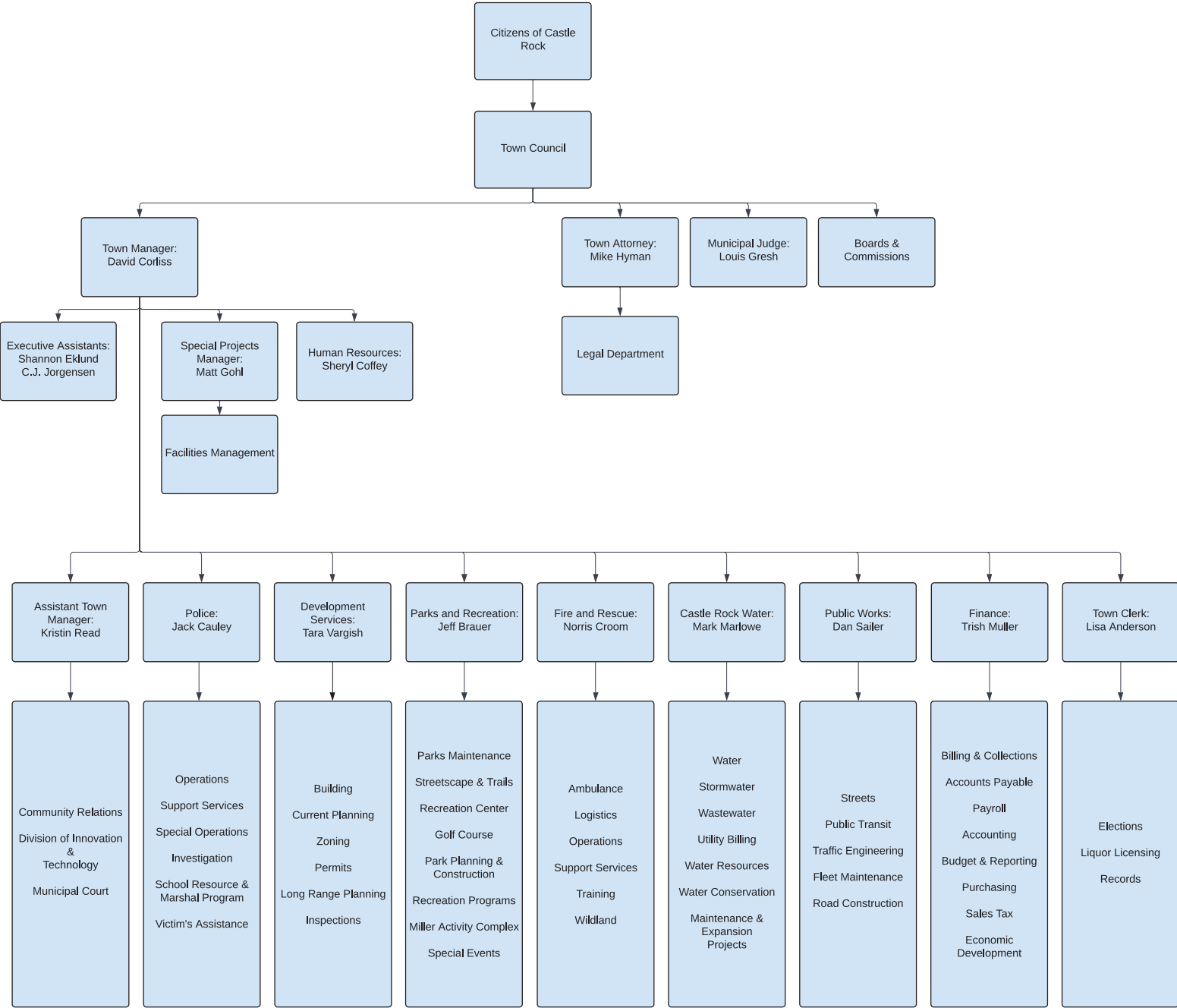


David L. Corliss
Town Manager



Trish Muller, CPA
Finance Director

Organization Chart
Town of Castle Rock, Colorado
December 31, 2023



**Town of Castle Rock, Colorado
Directory of Town Officials
As of December 31, 2023**

Town Council

Mayor	Jason Gray
Council Member - District 1	Ryan Hollingshead
Council Member - District 2	Laura Cavey
Council Member - District 3	Kevin Bracken
Council Member - District 4 (Mayor Pro Tem)	Desiree LaFleur
Council Member - District 5	Max Brooks
Council Member - District 6	Tim Dietz

Appointed Officials

Town Manager	David L. Corliss
Town Attorney	Michael J. Hyman
Municipal Judge	Louis Gresh

Executive Leadership

Director of Development Services	Tara Vargish
Director of Finance	Trish Muller
Fire Chief	Norris Croom
Director of Parks and Recreation	Jeff Brauer
Police Chief	Jack Cauley
Director of Public Works	Dan Sailer
Director of Castle Rock Water	Mark Marlowe
Town Clerk	Lisa Anderson
Assistant Town Manager	Kristin Read
Special Projects Manager	Matt Gohl



Government Finance Officers Association

Certificate of
Achievement
for Excellence
in Financial
Reporting

Presented to

**Town of Castle Rock
Colorado**

For its Annual Comprehensive
Financial Report
For the Fiscal Year Ended

December 31, 2022

Christopher P. Morrell

Executive Director/CEO



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FINANCIAL SECTION

Independent Auditor's Report

Management's Discussion and Analysis

Basic Financial Statements

Required Supplementary Information

Combining and Individual Fund Statements and Schedules

Independent Auditor's Report

Honorable Mayor and Members of Town Council
Town of Castle Rock, Colorado
Castle Rock, Colorado

Report on the Audit of the Financial Statements

Opinions

We have audited the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the Town of Castle Rock, Colorado (the Town), as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements as listed in the table of contents.

In our opinion, based on our audit and the reports of the other auditors, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the Town, as of December 31, 2023, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

We did not audit the financial statements of the Plum Creek Water Reclamation Authority, a joint venture of the Town, which represent 29% and 30%, respectively, of the assets and net position of the Wastewater Enterprise Fund and 4% and 5%, respectively, of the assets and net position of the Town's business-type activities as of December 31, 2023. Those statements were audited by other auditors whose report has been furnished to us, and our opinions, insofar as it relates to the amounts included for the Plum Creek Water Reclamation Authority, is based solely on the report of the other auditors. We also did not audit the financial statements of the Castle Rock Downtown Development Authority or the Miller's Landing Improvement District, which together represent the aggregate discretely presented component units of the Town. Those statements were audited by other auditors whose reports have been furnished to us, and our opinion, insofar as it relates to the amounts included for the Castle Rock Downtown Development Authority and the Miller's Landing Business Improvement District, is based solely on the reports of the other auditors.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the "Auditor's Responsibilities for the Audit of the Financial Statements" section of our report. We are required to be independent of the Town, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions. The financial statements of the Plum Creek Water Reclamation Authority, a joint venture of the Town included in the Wastewater and the business-type activities of the Town, and the financial statements of the Castle Rock Downtown Development Authority and Miller's Landing Business Improvement District, component units included in the financial statements of the aggregate discretely presented component units, were not audited in accordance with *Government Auditing Standards*.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Town's ability to continue as a going concern for 12 months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Town's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Town's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison, and pension information be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management

about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town's basic financial statements. The combining and individual fund statements and schedules and the Local Highway Finance Report are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the combining and individual fund statements and schedules and the Local Highway Finance Report are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Information

Management is responsible for the other information included in the annual comprehensive financial report and the popular annual financial report. The other information comprises the introductory and statistical sections of the annual comprehensive financial report and the popular annual financial report but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated October 31, 2024, on our consideration of the Town's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Town's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town's internal control over financial reporting and compliance.

Forvis Mazars, LLP

**Denver, Colorado
October 31, 2024**



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Basic Financial Statements

Town-wide Financial Statements

Fund Financial Statements

Notes to the Basic Financial Statements

Management's Discussion and Analysis

As management of the Town of Castle Rock (Town), Colorado, we offer the readers of the Town's financial statements this narrative overview and analysis of the financial activities of the Town for the year ended December 31, 2023. We encourage readers to consider the information presented here in conjunction with additional information contained in the Notes to the Basic Financial Statements and our Letter of Transmittal, which can be found in the Introductory Section of the Town's Annual Comprehensive Financial Report.

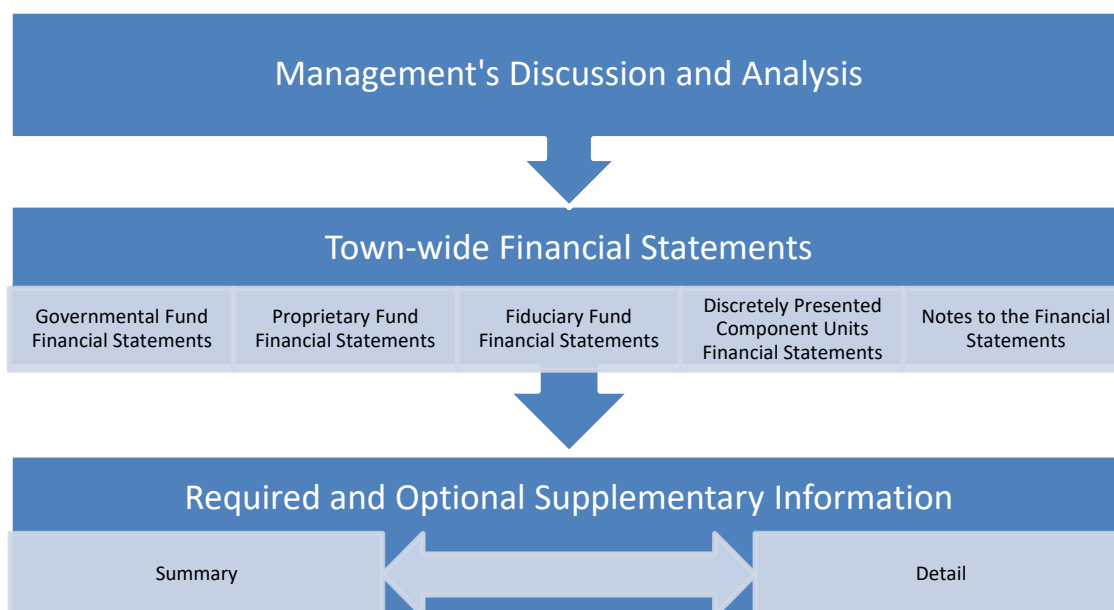
Financial Highlights

- The assets and deferred outflows of resources of the Town exceeded its liabilities and deferred inflows of resources at December 31, 2023 by \$1.5 billion (*net position*). Of this amount, \$284.5 million (unrestricted net position) may be used to meet the Town's ongoing obligations to citizens and creditors.
- The Town's total Net Position increased by \$75.0 million or 5 percent.
- As of December 31, 2023, the Town's governmental funds reported combined ending fund balances of \$137.7 million, a decrease of \$11.3 million from 2022.
- The Town's long-term liabilities totaled \$128.3 million at the end of 2023. The \$6.5 million or 5 percent decrease from 2022 was primarily due to payment of annual debt service.
- On December 31, 2023, the unassigned fund balance for the General Fund was \$24.7 million, which consisted of three-months cash reserves of \$16.1 million to cover cash flow requirements and unappropriated funds of \$8.6 million.

Overview of Financial Statements

This discussion and analysis is intended to serve as an introduction to the Town's basic financial statements.

The basic financial statements are comprised of three components: 1) Town-wide Financial Statements, 2) Fund Financial Statements, and 3) Notes to the Basic Financial Statements. This report also contains Other Supplementary Information in addition to the basic financial statements and information about the Castle Rock Downtown Development Authority and the Miller's Landing Business Improvement District, the two discretely presented component units of the Town.



Town-wide Financial Statements

The *Town-wide financial statements* are designed to provide readers with a broad overview of the Town's finances presented in a manner similar to a private-sector business.

The *Statement of Net Position* reports *net position* as the difference between Town-wide assets and deferred outflows of resources, and liabilities and deferred inflows of resources. Increases or decreases in net position may serve as a useful indicator of whether the financial position of the Town is improving or deteriorating.



The *Statement of Activities* presents information showing how the Town's net position changed during the year. Changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will result in cash flows in a future period (e.g., uncollected taxes and earned but unused vacation leave).

The Town-wide financial statements distinguish functions of the Town that are primarily supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). Governmental activities of the Town include: general government, public safety (police and fire), public works (streets and transportation), culture and recreation (parks, open space and recreation), the Castle Rock Urban Renewal Authority, and the Festival Commons General Improvement District. The business-type activities of the Town include: water, water resources, stormwater, wastewater, golf course, community (recreation) center and development services.

The Town-wide financial statements include not only the Town itself (known as the *primary government*), but also legally separate entities for which the Town is financially accountable. Financial information for these component units are reported separately from the financial information presented for the primary government itself. The Castle Rock Urban Renewal Authority and the Festival Commons General Improvement District, although also legally separate, function for all practical purposes as departments of the Town, and therefore, have been included as integral parts of the primary government.

Fund Financial Statements

The Town, like other governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The funds of the Town can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the Town-wide financial statements. However, unlike the Town-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources as well as on balances of spendable resources available at the end of the year. Such information may be useful in evaluating a Town's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the Town-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the Town-wide financial statements. By doing so, readers may better understand the long-term impact of the Town's near-term financing decisions. The governmental funds balance sheet and the governmental funds statement of revenues, expenditures and changes in fund balances, provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The Town maintains nineteen individual governmental funds. Information on the Town's major governmental funds; the General Fund, including the Economic Development, Parking, and TABOR Excess Funds, the Transportation Fund and the Transportation Capital Fund are presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balances. Data from the other thirteen governmental funds are aggregated into a single "Other Governmental Funds" column. Individual fund data for each of these non-major governmental funds is provided in the Combining and Individual Statements under the Supplemental Information tab.

The Town adopts an annual budget for all governmental funds. A schedule of revenues, expenditures and changes in funds available budget and actual (non-GAAP budgetary basis) has been provided to demonstrate compliance with the budget.

Proprietary Funds

The Town maintains two types of proprietary funds, enterprise and internal service funds. Enterprise funds are used to report the same functions presented as business-type activities in the Town-wide financial statements. The Town uses enterprise funds to account for its water, water resources, stormwater, wastewater, golf course, community center and development services funds. Internal service funds are an accounting device used to accumulate and allocate costs internally among the Town's funds and departments. The Town uses internal service funds to account for its fleet of vehicles and to accumulate and pay employee benefits. The internal service funds are included within governmental activities in the Town-wide financial statements since these services predominantly benefit governmental rather than business-type functions.

Proprietary funds provide the same type of information as the Town-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the major enterprise funds: Water, Water Resources, Stormwater, and Wastewater. Data from the three non-major enterprise funds, Golf, Community Center, and Development Services, are aggregated into a single "Other Enterprise Funds" column. Individual fund data for each of these non-major enterprise funds is provided in the Combining and Individual Statements under the Supplemental Information tab. The internal services funds are aggregated into a single column on the proprietary fund financial statements. Individual fund data for internal service funds are provided in the form of Combining Statements under the Supplemental Information tab.

Fiduciary Funds

These funds are used to account for resources held by the Town for the benefit of parties outside of the Town government. Fiduciary activities are not reflected in the government-wide financial statements because the resources of those funds are not available to support the Town's own programs. As of December 31, 2023, the Town's fiduciary activities include the following: one Pension Trust Fund and four custodial funds including the Add-on PIF Fund, Special District Fund, Use Tax Fund and Authority Development Fee Fund.

Required Supplementary Information and Supplemental Information

In addition to the basic financial statements and accompanying notes, this report also presents certain Required Supplementary Information concerning the Town's progress in funding its obligation to provide pension benefits for firefighters and sworn police officers. The General Fund and Transportation Fund budgets are presented as part of Required Supplementary Information.

The combining and individual fund statements and schedules include detailed information about the non-major governmental funds (non-major special revenue funds and non-major capital projects funds), the non-major enterprise funds, the internal service funds and the custodial funds and are presented as Supplementary Information.

Town-wide Financial Analysis

The chart below shows a summary comparison of the Town's assets, deferred outflows of resources, liabilities, deferred inflows of resources, and net position for 2023 and 2022. Based on that comparison, assets and deferred outflows of resources exceed liabilities and deferred inflows of resources (net position) by \$1.5 billion at the close of 2023. Net position may serve over time as a useful indicator of the Town's financial position.

NET POSITION DECEMBER 31, 2023 and 2022 (In thousands)						
	2023			2022		
	Governmental Activities	Business-type Activities	Total	Governmental Activities	Business-type Activities	Total
ASSETS						
Current and other assets	\$ 187,236	\$ 204,606	\$ 391,842	\$ 201,070	\$ 220,773	\$ 421,843
Capital assets	521,547	760,566	1,282,113	472,737	716,117	1,188,854
Total assets	708,783	965,172	1,673,955	673,807	936,890	1,610,697
DEFERRED OUTFLOWS						
Pension related amounts	13,001	-	13,001	6,663	-	6,663
Loss on refundings	596	200	796	726	357	1,083
Total deferred outflows	13,597	200	13,797	7,389	357	7,746
LIABILITIES						
Long-term liabilities	46,525	81,804	128,329	46,056	88,739	134,795
Other liabilities	25,936	11,897	37,833	23,002	7,200	30,202
Total liabilities	72,461	93,701	166,162	69,058	95,939	164,997
DEFERRED INFLOWS						
Pension related amounts	2,949	-	2,949	10,008	-	10,008
IREA capital credit	717	-	717	1,154	-	1,154
Property tax	1,926	-	1,926	1,748	-	1,748
Leases	784	2,143	2,927	820	1,649	2,469
Total deferred inflows	6,376	2,143	8,519	13,730	1,649	15,379
Net Position						
Net investment in capital assets	478,624	686,050	1,164,674	427,363	654,546	1,081,909
Restricted	63,904	-	63,904	84,646	-	84,646
Unrestricted	101,015	183,478	284,493	86,399	185,113	271,512
Total net position	\$ 643,543	\$ 869,528	\$ 1,513,071	\$ 598,408	\$ 839,659	\$ 1,438,067



The largest portion of the net position, \$1.2 billion (77 percent), is reflected in the Town's investment in capital assets (e.g., land, buildings, machinery and equipment and infrastructure) less any related outstanding debt used to acquire those assets. The Town uses capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the Town's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources since the capital assets themselves are not liquidated to pay these liabilities.

An additional portion of the Town's net position, \$63.9 million (4 percent), represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net position, \$284.5 million (19 percent), consists primarily of accumulated system development fees that will be used to fund infrastructure needs caused by growth, accumulated rates and fees that will be used to fund the long-term water plan, and Town and management designated reserves for Business-Type Activities (operating, capital, revenue stabilization, and catastrophic failure).

At the end of 2023, the Town reported positive balances in all three categories of net position, both for the Town as a whole as well as for its separate governmental and business-type activities.

The Town's net position increased \$75.0 million during 2023. There was a \$45.1 million increase in the net position for governmental activities. Total net position of the business-type activities increased \$29.9 million. This increase was largely the result of system development fees of \$22.1 million due to continued growth in the community and contributed infrastructure from developers of \$14.2 million in the utilities enterprise funds.

The iconic Castle Rock Star is lighted on top of the rock every year around Thanksgiving and remains lit through the end of the Stock Show in Denver. This tradition has been in place since 1936.

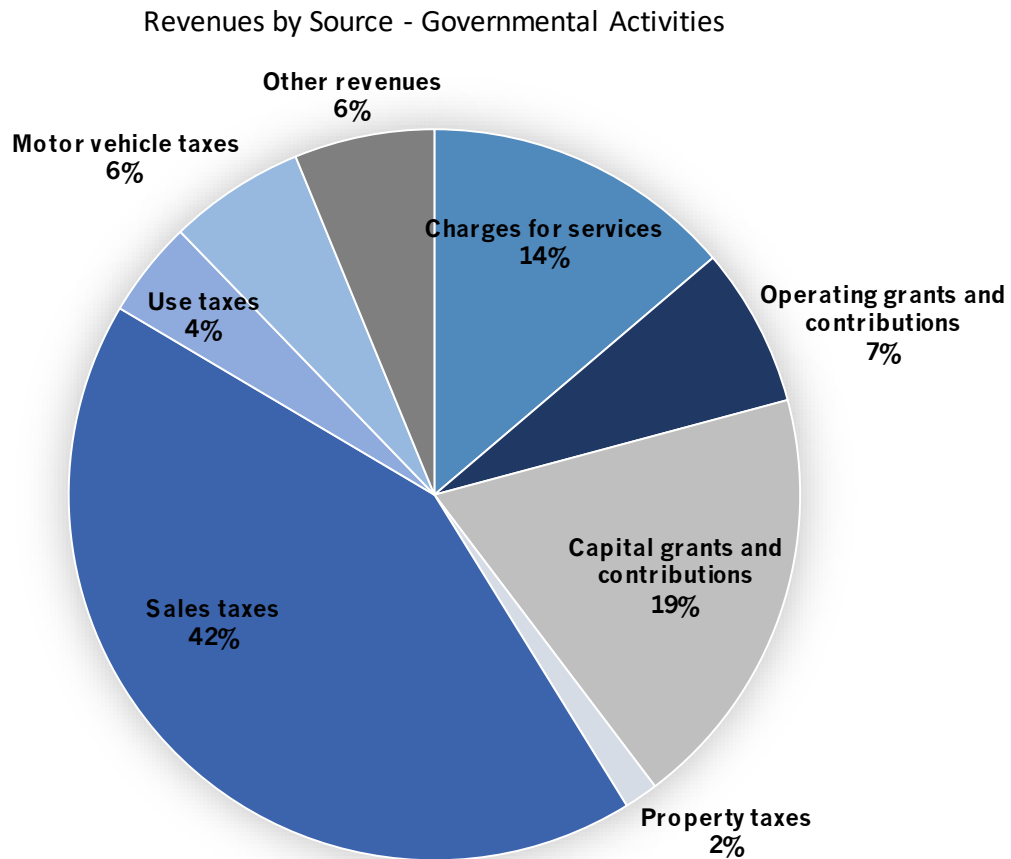


2023 AND 2022 CHANGES IN NET POSITION (in thousands)						
	2023			2022		
	Governmental activities	Business-type activities	Total	Governmental activities	Business-type activities	Total
REVENUES						
Program revenues						
Charges for services	\$ 23,015	\$ 62,998	\$ 86,013	\$ 25,218	\$ 65,135	\$ 90,353
Operating grants and contributions	11,780	-	11,780	18,059	-	18,059
Capital grants and contributions	31,521	36,287	67,808	30,341	66,455	96,796
General revenues						
Property taxes	2,492	-	2,492	2,250	-	2,250
Sales taxes	70,726	3,777	74,503	68,414	3,696	72,110
Use taxes	7,119	289	7,408	11,080	428	11,508
Motor vehicle taxes	10,064	640	10,704	9,669	615	10,284
Other revenues	10,352	6,455	16,807	4,706	(261)	4,445
Total revenues	167,069	110,446	277,515	169,737	136,068	305,805
EXPENSES						
General government	22,412	-	22,412	19,403	-	19,403
Public safety	42,588	-	42,588	35,470	-	35,470
Public works	45,196	-	45,196	41,974	-	41,974
Culture and recreation	11,599	-	11,599	9,158	-	9,158
Interest on long-term debt	1,103	-	1,103	1,080	-	1,080
Water	-	22,914	22,914	-	20,850	20,850
Water Resources	-	15,321	15,321	-	15,840	15,840
Stormwater	-	7,143	7,143	-	6,128	6,128
Wastewater	-	12,463	12,463	-	11,475	11,475
Other non-major enterprises	-	21,772	21,772	-	20,276	20,276
Total expenses	122,898	79,613	202,511	107,085	74,569	181,654
Increase in net position before transfers	44,171	30,833	75,004	62,652	61,499	124,151
Transfers	964	(964)	-	270	(270)	-
Increase in net position	45,135	29,869	75,004	62,922	61,229	124,151
Net position - January 1	598,408	839,659	1,438,067	535,486	778,430	1,313,916
Net position - December 31	\$ 643,543	\$ 869,528	\$ 1,513,071	\$ 598,408	\$ 839,659	\$ 1,438,067

Macaroni Kids awarded Philip S. Miller Park as the Best Place to go for Outdoor Fun in Douglas County in 2022. The Park has won each consecutive year since 2018. The winners are promoted by Macaroni Kids in their weekly e-newsletters and website, which features local events and activities for moms, kids and families. With a wide variety of amenities, miles of paved and unpaved trails, an adventure playground, an amphitheater, Millhouse and the 200- step Challenge Hill, the park truly has something for everyone.



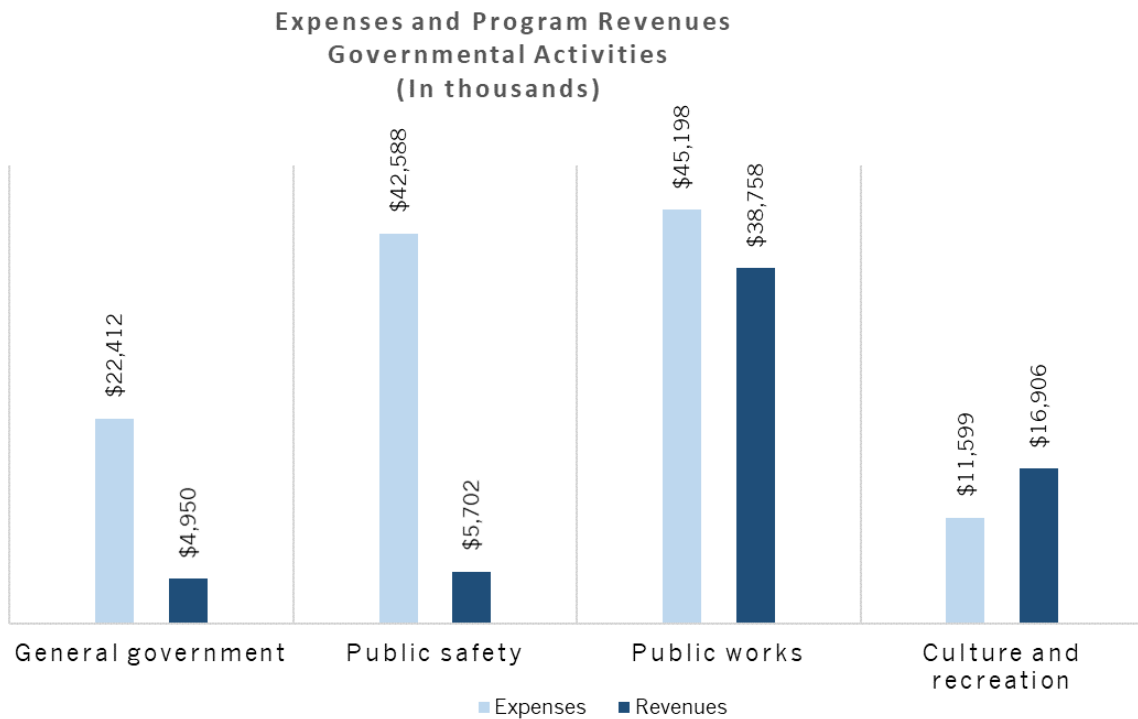
Governmental activities. The following chart shows the governmental activities revenues by source. Sales taxes provide 42 percent of the total revenues of the governmental activities. Program revenues including charges for services and grants and contributions provide 40 percent of revenues in the governmental activities. Only 2 percent of the revenues of the governmental activities are provided by property taxes.



Governmental activities increased the Town's net position by \$45.1 million. Key elements of this change are as follows:

- Sales taxes increased by \$2.4 million or 3.3 percent in 2023 due to increasing consumer confidence and commercial growth within the Town
- Use taxes decreased by \$4.1 million or 35.6 percent in 2023 due to a slowdown in building throughout the community attributable to increased interest rates as well as slow growth in consumer confidence.
- Public works operating grants and contributions decreased \$4.1 million or 29 percent in 2023 primarily due to the recognition of American Rescue Plan Act (ARPA) grant funds in 2022.
- Public works capital grants and contributions decreased \$5.2 million or 19.6 percent in 2023 due to decreased street conveyances

The chart below shows the extent to which expenses of the various functions of governmental activities are covered by program revenues. Certain program revenues of public works are used for the construction of capital assets. These construction costs are not expensed in the year that the revenues are received but are instead capitalized and depreciated over the life of the assets.



Note: This chart does not include tax revenues, which are the primary source of funding for most governmental activities.

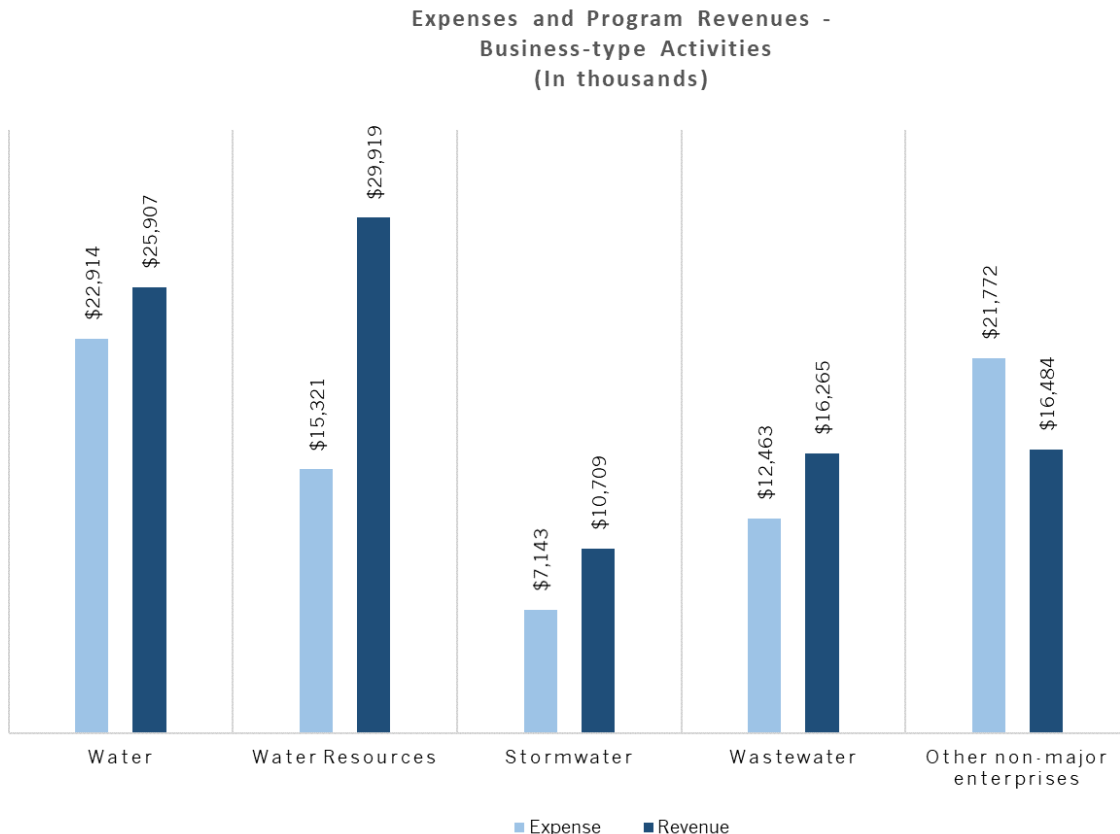


The Town of Castle Rock's Police Department expanded their School Resource Officer (SRO) and therapy dog program with the addition of SRO Luke Godfrey and Rocket at Mesa Middle School.

Business-type activities. Business-type activities increased the Town’s net position by \$29.9 million, accounting for 40 percent of the total growth in the Town’s net position. Key elements of this increase are as follows:

The change in net position in business-type activities resulted primarily from Water, Water Resources, Stormwater and Wastewater Fund system development fees of \$22.1 million to be used for future capital projects and contributed infrastructure from developers of \$14.2 million.

The chart that follows reflects all revenues of the enterprise funds including impact fees and system development fees. These impact and development fees can only be used for growth related costs, which are primarily the construction of infrastructure assets.



Financial Analysis of the Town’s Funds

Governmental funds. The focus of the governmental fund financial statements is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the Town’s financing requirements. In particular, unassigned fund balances may serve as a useful measure of a Town’s net resources available for spending at the end of the year.

As of December 31, 2023, the governmental funds reported combined ending fund balances of \$137.7 million, which was a decrease of \$11.3 million from 2022. Of the \$137.7 million, the unassigned balance is \$24.0 million or 17 percent, which is available to spend at the Town’s discretion. The unassigned balance includes \$16.1 million in three-month cash reserves to cover cash flow requirements for the General Fund. The remaining fund balance of \$113.7 million, consists of fund balance that otherwise has constraints. These constraints include: \$10.6 million in non-spendable funds due to the nature of prepaid and long-term receivables, \$61.9 million in restricted funds due to revenues restricted for a specific purpose of which

portions are not yet designated for a specific project, \$35.6 million in committed funds for spending determined by the Town Council, and \$5.6 million in assigned funds for future planned intentions.

The General Fund is the chief operating fund of the Town, which includes three subsidiary funds; the Economic Development Fund, the Parking Fund, and the TABOR Excess Fund. At the end of 2023, fund balance of the General Fund was \$57.5 million, of which \$24.7 million was unassigned. As a measure of the General Fund's liquidity, unassigned fund balance represents 31 percent of the General Fund expenditures of \$80.0 million. The General Fund balance increased by \$900 thousand during 2023.

At the end of 2023, total fund balance of the Transportation Fund was \$16.7 million. Of this amount, \$86 thousand is non-spendable funds due to prepaids, and \$16.7 million is committed by Town Council for future projects. Fund balance for the Transportation Fund decreased \$3.4 million in 2023. Overall, the Transportation Fund revenues decreased \$3.6 million or 10.5 percent in 2023. Of the \$3.6 million decrease in revenues, \$3.2 million was attributable to a reallocation of sales tax revenue from the transportation fund to the general fund. Use tax declined slightly due to the overall slowdown of growth in the community.

The Transportation Capital Fund had a total fund balance of \$33.1 million at the end of 2023, \$7.5 million less than at the end of 2022 as a result of decreased developer contributions and intergovernmental revenues and a transfer in from the Transportation Fund in the amount of \$3.4 million during 2022. Under the American Rescue Plan Act (ARPA), guidance provided for a standard allowance of up to \$10 million for the revenue loss category. The Town utilized this standard exemption and applied funding in the amount of \$4.6 million towards capital road projects during 2022. The entirety of the Transportation Capital Fund balance is identified as restricted for a certain purpose.

Non-major governmental funds, which rely heavily on growth revenues, saw ending fund balances of \$30.4 million in 2023, \$1.4 million less than at the end of 2022.

Proprietary funds. Unrestricted net position of the combined enterprise funds at the end of 2023 were \$183.3 million. The unrestricted net position consists largely of development impact fees that will be used to fund infrastructure needs caused by growth, rates and fees that will be used to fund the long-term water plan and Town and management designated reserves for Business-Type Activities (operating, capital, revenue stabilization, and catastrophic failure). There was no restricted net position at the end of 2023. Net position for enterprise funds increased in 2023 by \$29.3 million with \$3.6 million from Water, \$18.7 million from Water Resources, \$3.8 million from Stormwater, \$3.6 million from Wastewater. Net position in the other



non-major enterprise funds (Golf, Development Services, and Community Center) decreased \$461 thousand in 2023.

Charges for services coupled with capital grants, contributions exceeded expenses and transfers by \$18.7 million. In addition, leases, lease interest, investment earnings and sales taxes contributed another \$11.2 million resulting in the increase to net position of \$29.3 million.

	CAPITAL ASSETS (net of depreciation) (In thousands)					
	Governmental		Business-type		Total	
	Activities		Activities			
	2023	2022	2023	2022	2023	2022
Land	\$ 85,799	\$ 78,347	\$ 22,919	\$ 22,919	\$ 108,718	\$ 101,266
Easements	7,452	5,524	18,791	18,119	26,243	23,643
Right of Ways	16,528	14,952	244	244	16,772	15,196
Artwork	273	294	-	-	273	294
Water Rights	-	-	126,185	120,370	126,185	120,370
Water Rights Definite Life	-	-	50,126	50,707	50,126	50,707
Buildings and improvements	62,104	58,759	53,854	55,464	115,958	114,223
Machinery and equipment	10,570	10,492	11,049	11,701	21,619	22,193
Infrastructure	242,042	241,964	340,604	343,402	582,646	585,366
Other structures and improvements	39,285	24,341	15,742	8,229	55,027	32,570
Construction in progress	57,494	38,064	121,052	84,962	178,546	123,026
Total	<u>\$ 521,547</u>	<u>\$ 472,737</u>	<u>\$ 760,566</u>	<u>\$ 716,117</u>	<u>\$ 1,282,113</u>	<u>\$ 1,188,854</u>

Capital Asset and Debt Administration

The Town's investment in capital assets for its governmental and business-type activities as of December 31, 2023, amounts to \$1.3 billion (net of accumulated depreciation). This investment in capital assets includes land, water rights, buildings and improvements, machinery and equipment, infrastructure (roads, highways, bridges, water and sewer systems), and construction in progress.

Major capital asset events during 2023 included:

- Acquired the historic Cantril School located at 312 Cantril St.
- Continued progress toward a future Interstate 25 interchange at Crystal Valley Parkway
- Completed construction of Cobblestone Ranch Park in northeast Castle Rock offering 12 acres of new amenities to the community, including playground and picnic areas, a pump track for biking, half-court basketball, six pickleball courts, a four-season restroom, off-street parking and a green lawn area
- Completed the reopening of Butterfield Crossing Park, including the inclusive Possibilities Playground, along with completing the final portions of the Colorado Front Range Trail within Castle Rock
- Completed Prestwick Way water line rehabilitation
- Purchase of the Deer Creek water rights, a senior water right flowing into Chatfield Reservoir was completed



Additional information concerning the Town's capital assets can be found in the Notes to the Basic Financial Statements on page(s) 71-72.

Long-term debt

OUTSTANDING DEBT						
	Governmental Activities		Business-type Activities		Total	
	2023	2022	2023	2022	2023	2022
Revenue bonds	\$ 23,073,934	\$ 24,487,770	\$ 71,871,726	\$ 78,084,384	\$ 94,945,660	\$ 102,572,154
Certificates of participation	15,278,316	15,760,204	-	-	15,278,316	15,760,204
Notes payable	-	-	7,625,000	8,600,000	7,625,000	8,600,000
Total	<u>\$ 38,352,249</u>	<u>\$ 40,247,974</u>	<u>\$ 79,496,726</u>	<u>\$ 86,684,384</u>	<u>\$ 117,848,975</u>	<u>\$ 126,932,358</u>
The Town has no general obligation bonds outstanding.						

At the end of 2023, the Town had total long-term debt outstanding of \$117.8 million. Of this amount, there were no general obligation bonds outstanding. There were revenue bonds of \$94.9 million secured by specific revenue sources and \$15.3 million in certificates of participation. The remainder of the debt (\$7.6 million) consists of notes payable agreements.

The Town's total long-term debt decreased by \$9.1 million or 7 percent in 2023, due to scheduled annual principal payments.

Additional information on the Town's long-term debt can be found in the Notes to the Basic Financial Statements on page(s) 73-78.

General Fund Budgetary Highlights

Unspent capital project appropriations do not automatically carry over into the new year, but unspent amounts are re-appropriated in the following year. The increase in total expenditures of \$16.1 million between the total "original" budgets and the "final" amended budgets for the General Fund, excluding subsidiary funds, was in part due to carryforward of previously unspent capital items totaling \$11.2 million and supplemental appropriations totaling \$4.9 million, which included funds for park and trail improvements, funding for the Downtown Quiet Zone project, as well as increased funding for various operating needs. The largest components of the capital carryforward in the General Fund were \$4.0 million for the purchase of and building improvements to the historic Cantril School in the downtown area, \$6.3 million for annual trail improvements, and \$1.0 million for park improvements.

When comparing budgeted to actual expenditures in the General Fund and subsidiary Economic Development Fund, Parking Fund, and TABOR Excess Fund there were positive variances of \$7.2 million, \$1.6 million, \$143 thousand, and \$1.1 million respectively. For the General Fund, this was made up of unspent capital funds of \$3.7 million or 51 percent, for projects not completed in 2023, \$1.7 million or 24 percent in personnel expenses, \$655 thousand or 9 percent in supplies, and \$1.1 million or 16 percent in services and other expenses such as utility costs, vehicle repairs, and contingencies. For the Economic Development Fund, the \$1.6 million were economic development opportunities that have not yet come to fruition in 2023 and will be re-appropriated in a future year. For the Parking Fund, the \$143 thousand positive variance was attributable to unspent maintenance costs associated with the new public parking spaces. For the TABOR Excess Fund, the \$1.1 million positive variance was attributable to \$457 thousand in unspent capital funds and \$597 thousand in services and other.

Economic Factors and Next Year's Budgets and Rates

In the development of the budget for the General Fund, the Town considered the following factors:

- The Town experienced a decline in growth during 2023 with the issuance of permits for 685 new residential units (402 single family, 283 multi-family), and 150,195 square feet of nonresidential development, (135,412 square feet of commercial/retail, 11,531 square feet of office space, and 3,236 square feet of warehouse development). The Town will budget 400 new residential units, 330 multifamily units and roughly 80,000 square feet of commercial development in the 2024 budget.
- No increase in tax rates of any kind.
- Unemployment rate for the State of Colorado.
- Inflation as measured by the change in the Denver-Boulder consumer price index (CPI).

The Town collects nine different development and impact fees to defray the costs of new infrastructure needs that are caused by growth. The Town has fee schedules for its various development, system development and impact fees. Impact fees are adjusted annually for inflation.

Existing rates and fees are set pursuant to Town Council approved schedules or policies. The 2024 budget includes a 4.5% increase to water rates and fees for existing customers, along with an increase to the maximum allowed amount for growth-related water resources system development fees. Inflationary increases are planned for all other development impact fees, as previously approved by Council. Golf green fees increased on average by \$8.50 for most rounds.

The 2024 budget provides for \$118 million in capital improvements. This includes the following significant projects:

- Widening of Prairie Hawk Road between Wolfensberger and Plum Creek Parkway
- Widening of 5th Street from Woodlands Boulevard to Ridge Road
- Widening of Crowfoot Valley Road from the intersection of Knobcone Drive to the Town boundary
- Improve the intersection of Park Street and Wolfensberger Road
- Construction of two additional Aquifer Storage and Recovery wells
- Continue SCADA replacements for all aging telemetry and system controls
- Rehabilitate and replace existing Town of Castle Rock wells and waterlines as they approach the end of their useful lives
- Design, planning and implementation of Advanced Metering Infrastructure (AMI)
- Continue additional pipeline connections and infrastructure expansion as part of the Water Infrastructure and Supply efficiency (WISE) Project
- Replacing or upsizing pressure vaults to improve distribution system and flow reliability for the Cobblestone neighborhood
- Continue acquisition of locally available renewable water rights
- Continue stream channel stabilization throughout Castle Rock

Requests for Information

This financial report is designed to provide a general overview for all those with an interest in the Town's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to: Finance Department, 100 North Wilcox Street, Castle Rock, Colorado 80104.

The Town of Castle Rock offers many ways to stay connected and informed such as:

CRGOV.COM/FINANCIALREPORTS





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Town-wide Financial Statements

TOWN OF CASTLE ROCK, COLORADO

TOWN-WIDE

STATEMENT OF NET POSITION

DECEMBER 31, 2023

	Primary Government			Component Units
	Governmental Activities	Business-Type Activities	Total	
ASSETS				
Cash and cash equivalents	\$ 128,071,599	\$ 64,446,239	\$ 192,517,838	\$ 1,149,135
Investments	36,565,315	69,896,871	106,462,186	-
Cash held in escrow	3,459,379	990,578	4,449,957	-
Receivables				
Property taxes	1,926,061	-	1,926,061	249,325
Sales taxes	8,572,015	503,455	9,075,470	-
Accounts, net of allowance	6,190,628	4,643,886	10,834,514	-
Leases	828,502	2,226,834	3,055,336	-
Notes	-	6,200,626	6,200,626	-
Long term receivable	717,341	-	717,341	-
Other	-	-	-	742
Internal balances	219,042	(219,042)	-	-
Prepaid items	686,530	394,967	1,081,497	-
Inventory	-	127,545	127,545	-
Capital assets				
Land	85,799,275	22,919,144	108,718,419	-
Water rights	-	199,194,527	199,194,527	-
Artwork	272,733	-	272,733	-
Right of way	16,528,108	244,469	16,772,577	-
Easements	7,451,529	18,790,956	26,242,485	-
Construction in progress	57,494,135	121,051,700	178,545,835	18,435,246
Buildings and improvements	86,173,119	70,035,022	156,208,141	154,267
Infrastructure	460,602,653	524,372,529	984,975,182	-
Other structures and improvements	86,750,433	21,792,727	108,543,160	-
Machinery and equipment	47,134,673	20,608,601	67,743,274	-
Accumulated depreciation	(326,660,005)	(238,443,716)	(565,103,721)	(121,698)
Leased buildings	-	-	-	47,509
Accumulated amortization	-	-	-	(38,171)
Restricted cash and cash equivalents	-	12,088,607	12,088,607	2,159,159
Investment in joint venture	-	43,305,199	43,305,199	-
Total assets	708,783,065	965,171,724	1,673,954,789	22,035,514
DEFERRED OUTFLOWS OF RESOURCES				
Pension related amounts	13,001,004	-	13,001,004	-
Loss on refundings	596,327	199,524	795,851	-
Total deferred outflows of resources	13,597,331	199,524	13,796,855	-

The notes to the financial statements are an integral part of the financial statements.

TOWN OF CASTLE ROCK, COLORADO

TOWN-WIDE
STATEMENT OF NET POSITION
DECEMBER 31, 2023

	Primary Government			Component Units
	Governmental Activities	Business-Type Activities	Total	
LIABILITIES				
Accounts payable	10,286,953	8,913,526	19,200,479	2,403
Retainage payable	1,720,376	1,608,182	3,328,558	-
Accrued liabilities	95,540	234,804	330,344	124,592
Deposits	3,610,167	274,575	3,884,742	3,030
Unearned revenues	10,222,646	865,677	11,088,323	-
Non-current liabilities				
Due within one year	4,458,994	6,239,051	10,698,045	364,365
Due beyond one year	42,066,023	75,565,057	117,631,080	30,096,169
Total liabilities	72,460,699	93,700,872	166,161,571	30,590,559
DEFERRED INFLOWS OF RESOURCES				
Pension related amounts	2,949,230	-	2,949,230	-
IREA capital credit	717,341	-	717,341	-
Property tax	1,926,061	-	1,926,061	249,325
Leases	784,294	2,143,166	2,927,460	-
Total deferred inflows of resources	6,376,926	2,143,166	8,520,092	249,325
NET POSITION				
Net investment in capital assets	478,623,823	686,049,545	1,164,673,368	(10,066,320)
Restricted for parks and open space	2,013,109	-	2,013,109	-
Restricted for emergencies	2,781,468	-	2,781,468	17,795
Restricted for capital projects	58,836,960	-	58,836,960	-
Restricted for other purposes	272,003	-	272,003	-
Unrestricted	101,015,408	183,477,665	284,493,073	1,244,155
Total net position	\$ 643,542,771	\$ 869,527,210	\$ 1,513,069,981	\$ (8,804,370)

The notes to the financial statements are an integral part of the financial statements.

TOWN OF CASTLE ROCK, COLORADO

TOWN-WIDE
STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED DECEMBER 31, 2023

Functions/Programs	Expenses	Program Revenues	
		Charges for Services	Operating Grants and Contributions
Governmental activities			
General government	\$ 22,411,748	\$ 4,864,109	\$ 85,742
Public safety	42,587,689	5,055,540	646,538
Public works	45,197,974	7,104,243	9,982,126
Culture and recreation	11,598,659	5,991,557	1,065,187
Interest on long-term debt	1,103,473	-	-
Total Governmental activities	122,899,543	23,015,449	11,779,593
Business-type activities			
Water	22,913,945	16,848,555	-
Water resources	15,320,707	13,266,220	-
Stormwater	7,142,809	4,440,836	-
Wastewater	12,463,226	11,957,711	-
Other non-major enterprises	21,771,955	16,484,358	-
Total Business-type activities	79,612,642	62,997,680	-
	<u>\$ 202,512,185</u>	<u>\$ 86,013,129</u>	<u>\$ 11,779,593</u>
Component units	<u>\$ 2,408,103</u>	<u>\$ 18,270</u>	<u>\$ -</u>
General revenues			
Taxes			
Property			
Sales			
Use			
Motor vehicle			
Other			
Intergovernmental			
Unrestricted investment earnings			
Other revenues not restricted for a purpose			
Transfers			
Total general revenues and transfers			
Changes in net position			
Net position (deficit) - January 1			
Net Position (deficit) - December 31			

The notes to the financial statements are an integral part of the financial statements.

	Net (Expense) Revenue and Changes in Net Position				
Capital Grants and Contributions	Primary Government			Component Units	
	Governmental Activities	Business-type Activities	Total		
\$ -	\$ (17,461,897)	\$ -	\$ (17,461,897)	\$ -	
-	(36,885,611)	-	(36,885,611)	-	
21,671,688	(6,439,917)	-	(6,439,917)	-	
9,849,454	5,307,539	-	5,307,539	-	
-	(1,103,473)	-	(1,103,473)	-	
31,521,142	(56,583,359)	-	(56,583,359)	-	
9,058,823	-	2,993,433	2,993,433	-	
16,653,165	-	14,598,678	14,598,678	-	
6,267,924	-	3,565,951	3,565,951	-	
4,306,900	-	3,801,385	3,801,385	-	
-	-	(5,287,597)	(5,287,597)	-	
36,286,812	-	19,671,850	19,671,850	-	
<u>\$ 67,807,954</u>	<u>\$ (56,583,359)</u>	<u>\$ 19,671,850</u>	<u>\$ (36,911,509)</u>	<u>\$ -</u>	
<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ (2,389,833)</u>	
	\$ 2,492,441	\$ -	\$ 2,492,441	\$ 316,713	
	70,726,036	3,776,854	74,502,890	-	
	7,118,732	288,595	7,407,327	-	
	10,064,002	640,106	10,704,108	-	
	3,823,627	-	3,823,627	221,353	
	-	-	-	202,858	
	5,393,456	6,455,385	11,848,841	135,658	
	1,135,148	-	1,135,148	35,000	
	964,361	(964,361)	-	-	
	101,717,803	10,196,579	111,914,382	911,582	
	45,134,444	29,868,429	75,002,873	(1,478,251)	
	598,408,327	839,658,781	1,438,067,108	(7,326,119)	
	<u>\$ 643,542,771</u>	<u>\$ 869,527,210</u>	<u>\$ 1,513,069,981</u>	<u>\$ (8,804,370)</u>	

The notes to the financial statements are an integral part of the financial statements.



Fund Financial Statements

GOVERNMENTAL FUNDS

Major governmental funds include the General Fund and any governmental fund that comprises 10% or more of a total governmental fund classification (assets and deferred outflows, liabilities and deferred inflows, revenues or expenditures) and at least 5% of the combined governmental and enterprise funds total for the same classification.

MAJOR FUNDS

General Fund

The General Fund is the primary operating fund of the Town. This fund accounts for all financial resources of the Town except those required to be accounted for in another fund. There are three sub-funds of the General Fund: Economic Development, Parking, and TABOR Excess. Economic Development is used to facilitate expansion of the tax base, through primary job creation and improved local economy. Parking is used to account for public parking garage maintenance and debt payments related to the Encore Redevelopment Agreement. TABOR Excess is used to account for revenues in excess of the TABOR cap from 2021 through 2031 as approved by voters.

Transportation Fund

The Transportation Fund is a special revenue fund that accounts for revenue sources, including taxes, intergovernmental and charges for services that are committed to the furtherance of transportation projects within the Town of Castle Rock, maintenance of existing roads and infrastructure and the overall operations of the public works department.

Transportation Capital Fund

The Transportation Capital Fund is a capital projects fund that accounts for the resources and expenditures for the construction of new transportation projects which accommodate growth in the Castle Rock area.

NON-MAJOR FUNDS

Other Governmental Funds

The Other Governmental Funds column is an aggregate of the following non-major governmental funds.

Special Revenue Funds

Conservation Trust
Philip S. Miller Trust
Public Art
Police Forfeiture
Downtown Development Authority TIF
Castle Rock Urban Renewal Authority
Parks and Recreation Lodging Tax
Festival Commons GID

Capital Project Funds

Parks and Recreation Capital
Municipal Facilities Capital
Fire Capital
Police Capital
General Long Term Planning

TOWN OF CASTLE ROCK, COLORADO

GOVERNMENTAL FUNDS
BALANCE SHEET
DECEMBER 31, 2023

	General	Transportation	Transportation Capital	Other Governmental Funds	Total Governmental Funds
ASSETS					
Cash and cash equivalents	\$ 31,788,568	\$ 11,505,759	\$ 36,853,361	\$ 30,801,862	\$ 110,949,550
Investments	16,506,761	6,271,449	6,756,199	4,721,578	34,255,987
Cash held in Escrow	-	-	-	3,459,379	3,459,379
Receivables					
Property taxes	1,547,289	-	-	378,772	1,926,061
Sales taxes	6,617,290	1,954,725	-	-	8,572,015
Accounts, net	2,091,018	1,389,579	2,201,069	271,317	5,952,983
Leases	-	-	-	828,502	828,502
Prepaid items	592,650	86,021	-	2,967	681,638
Loans to other funds	10,906,504	-	-	1,803,335	12,709,839
Total assets	<u>70,050,080</u>	<u>21,207,533</u>	<u>45,810,629</u>	<u>42,267,712</u>	<u>179,335,954</u>
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES					
Liabilities					
Accounts payable	3,572,525	1,249,439	2,284,226	2,448,892	9,555,082
Retainage payable	-	190,613	794,139	735,624	1,720,376
Deposits	3,610,167	-	-	-	3,610,167
Unearned revenues	2,073,819	2,966,799	959,712	3,499,379	9,499,709
Loans from other funds	1,768,203	-	6,500,000	4,008,722	12,276,925
Total liabilities	<u>11,024,714</u>	<u>4,406,851</u>	<u>10,538,077</u>	<u>10,692,617</u>	<u>36,662,259</u>
Deferred inflows of resources					
Property taxes	1,547,289	-	-	378,772	1,926,061
Unavailable fund resources	16,560	53,903	2,127,711	24,590	2,222,764
Leases	-	-	-	784,294	784,294
Total liabilities and deferred inflows of resources	<u>12,588,563</u>	<u>4,460,754</u>	<u>12,665,788</u>	<u>11,880,273</u>	<u>41,595,378</u>
Fund balances					
Nonspendable	10,511,541	86,021	-	2,967	10,600,529
Restricted	8,835,814	-	33,144,841	19,914,176	61,894,831
Committed	9,555,173	16,660,758	-	9,411,148	35,627,079
Assigned	3,817,997	-	-	1,803,335	5,621,332
Unassigned	24,740,992	-	-	(744,187)	23,996,805
Total fund balances	<u>57,461,517</u>	<u>16,746,779</u>	<u>33,144,841</u>	<u>30,387,439</u>	<u>137,740,576</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 70,050,080</u>	<u>\$ 21,207,533</u>	<u>\$ 45,810,629</u>	<u>\$ 42,267,712</u>	<u>\$ 179,335,954</u>

The notes to the financial statements are an integral part of the financial statements.

TOWN OF CASTLE ROCK, COLORADO

**RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET
TO THE STATEMENT OF NET POSITION
DECEMBER 31, 2023**

Total governmental funds - fund balances \$ 137,740,576

**Amounts reported for governmental activities in the Statement of Net Position are different from
governmental fund balances because:**

Net capital assets used in governmental activities are not financial resources and therefore are not reported in the funds. Less \$7,517,696 internal service fund capital assets.	514,028,957
Long-term receivables related to regulatory activities do not provide current financial resources until received and therefore are not recorded in the funds.	717,341
Internal service funds are used by management to charge the costs of insurance, employee benefits, vehicle replacement, and other activities to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net position, net of the amount allocated to business-type activities.	25,478,770
Deferred outflows of resources, related to the loss on refundings is amortized over future reporting periods and is not recorded in the funds.	596,327
Deferred outflows of resources of \$13,001,004 and inflows of resources of (\$2,949,230), related to pension activity, that represent acquisition or consumption of net position that applies to future reporting periods and therefore are not reported in the funds.	10,051,774
Revenues associated with long-term receivables related to regulatory activities are not recognized in the fund statements until expended for the intended purpose. These revenues are reported as deferred inflows of resources in the governmental statement of net position.	(717,341)
Long-term liabilities, including bonds payable, capital leases, compensated absences and accrued interest payable are not due and payable in the current period and therefore are not reported in the governmental funds.	(44,528,243)
Net pension liabilities are not due and payable in the current period and therefore not reported in the funds.	(2,048,154)
Deferred inflows of resources related to unavailable fund resources are recognized as revenue in the Town-wide financial statements.	2,222,764
Net position of the governmental activities	<u><u>\$ 643,542,771</u></u>

TOWN OF CASTLE ROCK, COLORADO

GOVERNMENTAL FUNDS

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
FOR THE YEAR ENDED DECEMBER 31, 2023

	General	Transportation	Transportation Capital	Other Governmental Funds	Total Governmental Funds
REVENUES					
Taxes					
Property	\$ 1,485,758	\$ -	\$ -	\$ 1,006,683	\$ 2,492,441
Sales	53,791,639	14,045,929	-	2,888,468	70,726,036
Use	1,027,100	2,304,843	1,719,337	2,067,452	7,118,732
Motor vehicle	6,525,224	3,538,778	-	-	10,064,002
Other taxes	3,823,627	-	-	-	3,823,627
Charges for services	3,764,519	67	-	763,783	4,528,369
Development impact fees	-	-	7,104,176	6,213,351	13,317,527
Management fees	4,202,130	-	-	-	4,202,130
Licenses and permits	200,997	-	-	95,991	296,988
Fines and forfeitures	239,175	-	-	-	239,175
Investment earnings	1,415,491	1,136,993	1,425,932	917,863	4,896,279
Lease interest	-	-	-	32,207	32,207
Intergovernmental	2,696,124	9,589,004	3,244,743	868,536	16,398,407
Contributions and donations	82,836	304,605	400,143	875,058	1,662,642
Leases	148,507	-	-	31,949	180,456
Other	546,745	38,711	-	267,546	853,002
Total revenues	79,949,872	30,958,930	13,894,331	16,028,887	140,832,020
EXPENDITURES					
Current					
General government	16,610,355	-	-	4,539,849	21,150,204
Public safety	43,623,617	-	-	21,868	43,645,485
Public works	-	30,435,683	-	-	30,435,683
Culture and recreation	5,383,098	-	-	3,315,856	8,698,954
Capital outlay	13,951,797	1,818,728	20,452,006	8,847,488	45,070,019
Debt service					
Principal	-	710,000	550,000	430,000	1,690,000
Interest	339,400	193,838	373,387	277,813	1,184,438
Agency fees	2,000	-	700	2,000	4,700
Total expenditures	79,910,267	33,158,249	21,376,093	17,434,874	151,879,483
Excess (deficiency) of revenues over (under) expenditures	39,605	(2,199,319)	(7,481,762)	(1,405,987)	(11,047,463)
OTHER FINANCING SOURCES (USES)					
Transfers in	1,741,122	-	-	898,857	2,639,979
Transfers out	(862,344)	(1,177,288)	(8,125)	(849,265)	(2,897,022)
Total other financing sources (uses)	878,778	(1,177,288)	(8,125)	49,592	(257,043)
Net change in fund balances	918,383	(3,376,607)	(7,489,887)	(1,356,395)	(11,304,506)
Fund balances - January 1	56,543,134	20,123,386	40,634,728	31,743,834	149,045,082
Fund balances - December 31	\$ 57,461,517	\$ 16,746,779	\$ 33,144,841	\$ 30,387,439	\$ 137,740,576

The notes to the financial statements are an integral part of the financial statements.

TOWN OF CASTLE ROCK, COLORADO

**RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES,
EXPENDITURES AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED DECEMBER 31, 2023**

Net change in fund balances total government funds \$ (11,304,506)

Amounts reported for governmental activities in the statement of activities are different because:

Governmental funds report capital outlay \$45,070,019 as an expenditure while in the statement of activities the cost of those assets are capitalized and allocated over the estimated useful lives and reported as depreciation expense (\$20,510,228). This amount is the net difference between capital outlay and depreciation reported in the current period, less depreciation related to internal service funds.	24,559,791
Contributed assets do not require the use of current financial resources of governmental funds, but are treated as revenues in the statement of activities. In 2023 the Town received capital assets for plaza infrastructure streets (public works) valued at \$15,979,222, and land and easements (culture and recreation) valued at \$7,849,454.	23,828,676
Loss on disposal of capital assets do not require the use of current financial resources of the governmental funds, but are treated as program expenses in the statement of activities.	(86,786)
The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction has any effect on net position. Also, governmental funds report the effect of premiums, discounts and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt.	1,400,338
Internal service funds are used by management to charge the costs of insurance and employee benefits to individual funds, and to provide vehicle repair, maintenance and replacement. The net revenue (expenditures) of the internal service funds is reported with the governmental activities, net of the amount allocated to business-type activities.	4,513,254
Pension related expense reported in the statement of activities do not require the use of current financial resources and therefore are not reported in the funds.	801,088
Deferred inflows of resources related to unavailable fund resources are not recognized as revenue in the governmental funds.	1,422,589
Change in net position of governmental activities	<u>\$ 45,134,444</u>



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PROPRIETARY FUNDS

Major proprietary funds are enterprise funds that comprise 10% or more of a total enterprise fund classification (assets and deferred outflows, liabilities and deferred inflows, revenues or expenditures) and at least 5% of the combined governmental and enterprise funds total for the same classification.

Enterprise funds account for operations that are financed and operated in a manner similar to private business where costs are predominantly supported by user charges or where management has decided periodic determination of revenues, expenses and / or changes in net position is appropriate for capital maintenance, public policy, management control, accountability or other purposes.

MAJOR FUNDS

Water Fund

The Water Fund accounts for activities related to water well development and extraction, water treatment, water transportation systems and for the repair and maintenance of such facilities.

Water Resources Fund

The Water Resources Fund accounts for the Town's activities related to the analysis and measurement of the long-term water needs of the Town including conservation promotion and the development and maintenance of ground water and renewable water sources.

Stormwater Fund

The Stormwater Fund accounts for the development, operation and maintenance of infrastructure related to storm water run-off including storm sewers, detention ponds and other drainage ways within the Town.

Wastewater Fund

The Wastewater Fund accounts for the development and operation of activities related to the collection and treatment of wastewater.

NON-MAJOR FUNDS

Other Enterprise Funds

Golf Fund

Community Center Fund

Development Services Fund

TOWN OF CASTLE ROCK, COLORADO

PROPRIETARY FUNDS

STATEMENT OF NET POSITION

DECEMBER 31, 2023

	Water	Water Resources	Stormwater	Wastewater
ASSETS				
Current Assets				
Cash and cash equivalents	\$ 699,953	\$ 36,773,732	\$ 3,356,291	\$ 17,953,953
Investments	9,925,862	45,255,420	3,449,805	6,829,099
Cash held in escrow	990,578	-	-	-
Receivables				
Sales taxes	-	-	-	-
Accounts	1,724,850	1,344,048	206,327	1,277,625
Leases	4,570	-	-	-
Notes	-	153,968	-	-
Prepaid items	68,130	45,684	42,644	31,663
Inventory	-	-	-	-
Total current assets	13,413,943	83,572,852	7,055,067	26,092,340
Non-current Assets				
Capital assets				
Land	2,380,807	9,316,709	4,679,350	947,834
Easements	2,878,034	2,170,083	12,876,857	859,882
Right of way	28,024	-	216,445	-
Water rights	89,222,710	109,971,817	-	-
Construction in progress	29,156,586	82,872,103	6,808,830	1,368,419
Buildings and improvements	4,860,183	44,671,189	1,712,683	3,152,191
Infrastructure	244,369,199	59,135,335	108,259,007	112,608,988
Machinery and equipment	5,798,498	9,988,974	379,981	1,642,346
Other structures and improvements	6,109,086	904,056	10,895,224	1,548,156
Accumulated depreciation	(136,856,921)	(17,889,279)	(28,882,056)	(44,456,406)
Total capital assets (net of accumulated depreciation)	247,946,206	301,140,987	116,946,321	77,671,410
Restricted cash and cash equivalents	-	11,587,792	-	-
Investment in joint venture	-	-	-	43,305,199
Leases receivable	2,222,264	-	-	-
Notes receivable	-	6,046,658	-	-
Loans to other funds	-	1,768,203	-	-
Total non-current assets	250,168,470	320,543,640	116,946,321	120,976,609
Total assets	263,582,413	404,116,492	124,001,388	147,068,949
DEFERRED OUTFLOWS OF RESOURCES				
Loss on refundings	51,239	-	-	-
LIABILITIES				
Current liabilities				
Accounts payable	1,850,195	3,781,113	497,502	1,972,395
Retainage payable	607,904	762,560	170,166	25,264
Accrued interest payable	7,792	210,379	12,200	-
Deposits	240,330	-	-	-
Revenue bonds payable-current	590,000	3,130,000	-	-
Notes payable current	-	-	1,000,000	-
Accrued leave-current	478,099	58,443	92,039	19,331
Unearned revenues	442,578	-	9,260	71,141
Total current liabilities	4,216,898	7,942,495	1,781,167	2,088,131
Non-current liabilities				
Revenue bonds net of unamortized premiums (discounts)	1,458,754	64,832,972	-	-
Notes payable	-	-	6,625,000	-
Accrued leave	557,301	21,452	108,131	1,045
Loans from other funds	-	-	-	-
Total non-current liabilities	2,016,055	64,854,424	6,733,131	1,045
Total liabilities	6,232,953	72,796,919	8,514,298	2,089,176
DEFERRED INFLOWS OF RESOURCES				
Leases	2,143,166	-	-	-
NET POSITION				
Net investment in capital assets	244,326,659	240,481,071	108,767,451	77,208,290
Unrestricted	10,930,874	90,838,502	6,719,639	67,771,483
Total net position	\$ 255,257,533	\$ 331,319,573	\$ 115,487,090	\$ 144,979,773

The notes to the financial statements are an integral part of the financial statements.

Other Enterprise Funds	Total Enterprise Funds	Governmental Activities	
		Internal Service Funds	
\$ 5,662,310	\$ 64,446,239	\$ 17,122,049	
4,436,685	69,896,871	2,309,328	
-	990,578	-	
503,455	503,455	-	
91,036	4,643,886	237,645	
-	4,570	-	
-	153,968	-	
206,846	394,967	4,892	
127,545	127,545	-	
11,027,877	141,162,079	19,673,914	
5,594,444	22,919,144	-	
6,100	18,790,956	-	
-	244,469	-	
-	199,194,527	-	
845,762	121,051,700	1,482,230	
15,638,776	70,035,022	43,590	
-	524,372,529	-	
2,798,802	20,608,601	29,412,255	
2,336,205	21,792,727	-	
(10,359,054)	(238,443,716)	(23,420,379)	
16,861,035	760,565,959	7,517,696	
500,815	12,088,607	-	
-	43,305,199	-	
-	2,222,264	-	
-	6,046,658	-	
-	1,768,203	-	
17,361,850	825,996,890	7,517,696	
28,389,727	967,158,969	27,191,610	
148,285	199,524	-	
812,321	8,913,526	731,871	
42,288	1,608,182	-	
4,433	234,804	-	
34,245	274,575	-	
445,000	4,165,000	-	
-	1,000,000	-	
426,139	1,074,051	39,415	
342,698	865,677	722,937	
2,107,124	18,135,815	1,494,223	
1,415,000	67,706,726	-	
-	6,625,000	-	
545,402	1,233,331	4,745	
2,201,117	2,201,117	-	
4,161,519	77,766,174	4,745	
6,268,643	95,901,989	1,498,968	
-	2,143,166	-	
15,266,074	686,049,545	7,510,351	
7,003,295	183,263,793	18,182,291	
\$ 22,269,369	\$ 869,313,338	\$ 25,692,642	

The notes to the financial statements are an integral part of the financial statements.

TOWN OF CASTLE ROCK, COLORADO

RECONCILIATION OF THE PROPRIETARY FUNDS STATEMENT OF NET POSITION
TO THE STATEMENT OF NET POSITION
DECEMBER 31, 2023

Total enterprise net position	\$	869,313,338
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Amounts reported for business-type activities in the Statement of Net Position are different from the enterprise funds Net Position because:

Internal balances between the governmental activities and the business-type activities result from the allocation of the internal service funds profit / loss that are attributable to the business-type activities: water, water resources, stormwater, wastewater, golf, community center and development services.

213,872

Net position of the business-type activities	\$	<u><u>869,527,210</u></u>
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The notes to the financial statements are an integral part of the financial statements.



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TOWN OF CASTLE ROCK, COLORADO

PROPRIETARY FUNDS

**STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION
FOR THE YEAR ENDED DECEMBER 31, 2023**

	Water	Water Resources	Stormwater
OPERATING REVENUES			
Charges for services	\$ 16,143,845	\$ 12,712,195	\$ 3,887,802
Fines and forfeitures	305,870	74,923	-
Intergovernmental	150,700	-	-
Contributions and donations	-	-	-
Other	100,567	479,102	553,034
Total operating revenues	16,700,982	13,266,220	4,440,836
OPERATING EXPENSES			
Cost of sales and services	-	-	-
Operations	15,162,045	9,849,324	3,598,955
Depreciation	7,852,038	3,605,726	3,477,951
Total operating expenses	23,014,083	13,455,050	7,076,906
Operating income (loss)	(6,313,101)	(188,830)	(2,636,070)
NON-OPERATING REVENUES (EXPENSES)			
Taxes	-	-	-
Investment earnings	1,008,817	4,832,314	397,546
Lease interest	69,981	-	-
Leases	147,573	-	-
Gain (loss) on disposal of capital assets	-	-	-
Interest expense	(126,754)	(1,886,874)	(163,176)
Debt issue costs	-	-	-
Agency and other fees	(952)	(600)	-
Net income (loss) from joint venture	-	-	-
Total non-operating revenues (expenses)	1,098,665	2,944,840	234,370
Net income (loss) before contributions and transfers	(5,214,436)	2,756,010	(2,401,700)
CONTRIBUTIONS AND TRANSFERS			
System development fees	3,148,530	15,647,314	1,289,616
Capital asset contributions	5,910,293	1,005,851	4,978,308
Transfers in	-	17,410	-
Transfers out	(238,832)	(683,200)	(43,964)
Total contributions and transfers	8,819,991	15,987,375	6,223,960
Change in fund net position	3,605,555	18,743,385	3,822,260
Total net position - January 1	251,651,978	312,576,188	111,664,830
Total net position - December 31	\$ 255,257,533	\$ 331,319,573	\$ 115,487,090

The notes to the financial statements are an integral part of the financial statements.

Wastewater	Other Enterprise Funds	Total Enterprise Funds	Governmental Activities
			Internal Service Funds
\$ 11,807,072	\$ 16,337,367	\$ 60,888,281	\$ 15,002,498
-	-	380,793	-
143,677	101,586	395,963	117,523
-	33,723	33,723	-
6,962	11,682	1,151,347	2,403,466
11,957,711	16,484,358	62,850,107	17,523,487
-	-	-	11,981,045
8,912,370	21,005,706	58,528,400	-
3,106,007	800,995	18,842,717	2,377,657
12,018,377	21,806,701	77,371,117	14,358,702
(60,666)	(5,322,343)	(14,521,010)	3,164,785
-	4,705,555	4,705,555	-
(127,829)	274,556	6,385,404	464,971
-	-	69,981	-
-	-	147,573	-
-	-	-	238,859
(7,529)	(102,867)	(2,287,200)	-
-	-	-	-
(48)	(300)	(1,900)	-
(529,190)	-	(529,190)	-
(664,596)	4,876,944	8,490,223	703,830
(725,262)	(445,399)	(6,030,787)	3,868,615
1,979,631	-	22,065,091	-
2,327,269	-	14,221,721	-
-	-	17,410	1,221,404
-	(15,775)	(981,771)	-
4,306,900	(15,775)	35,322,451	1,221,404
3,581,638	(461,174)	29,291,664	5,090,019
141,398,135	22,730,543	840,021,674	20,602,623
\$ 144,979,773	\$ 22,269,369	\$ 869,313,338	\$ 25,692,642

The notes to the financial statements are an integral part of the financial statements.

TOWN OF CASTLE ROCK, COLORADO

**RECONCILIATION OF THE ENTERPRISE FUNDS STATEMENT OF REVENUES,
EXPENSES AND CHANGES IN FUND NET POSITION TO THE STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED DECEMBER 31, 2023**

Change in net position total enterprise funds	\$	29,291,664
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**Amounts reported for business-type activities in the statement of activities are different
because:**

Internal balances between the governmental activities and the business-type activities result from the allocation of the internal service funds profit / loss that are attributable to the business-type activities: water, water resources, stormwater, wastewater, golf, community center and development services.

576,765

Changes in net position of business-type activities	\$	<u>29,868,429</u>
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The notes to the financial statements are an integral part of the financial statements.



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TOWN OF CASTLE ROCK, COLORADO

PROPRIETARY FUNDS
STATEMENT OF CASH FLOWS
FOR THE YEAR ENDED DECEMBER 31, 2023

	Water	Water Resources	Stormwater
CASH FLOWS FROM OPERATING ACTIVITIES			
Receipts from customers and users	\$ 16,967,027	\$ 13,246,542	\$ 4,588,898
Receipts from interfund services provided	-	-	-
Payments to suppliers	(8,977,782)	(7,526,524)	(1,345,509)
Payments to employees	(5,618,300)	(2,901,142)	(2,268,524)
Net cash provided by (used in) operating activities	2,370,945	2,818,876	974,865
CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES			
Cash transfers in	-	17,410	-
Cash transfers out	(238,832)	(683,200)	(43,964)
Receipts from taxes	-	-	-
Net cash provided by (used in) non-capital financing activities	(238,832)	(665,790)	(43,964)
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES			
System development fees	3,148,530	15,800,753	1,289,616
Principal payments received on leases receivable	33,509	-	-
Interest payments received on leases receivable	66,714	-	-
Interfund loans	-	(870,275)	-
Acquisition of capital assets	(18,343,692)	(21,955,355)	(3,546,892)
Principal paid on bonds and cops payable	(1,572,058)	(2,955,000)	(975,000)
Interest paid on bonds and cops payable	(166,470)	(2,672,301)	(164,739)
Variable and short-term lease payments received	42,911	-	-
Principal paid on finance purchase agreements	-	-	-
Interest paid on finance purchase agreements	-	-	-
Bond issue costs and agency fees	(952)	(600)	-
Proceeds from sale of capital assets	-	-	-
Net cash provided by (used in) capital and related financing activities	(16,791,508)	(12,652,778)	(3,397,015)
CASH FLOWS FROM INVESTING ACTIVITIES			
Investment earnings	668,499	3,677,048	310,348
Decrease (increase) in equity in pooled investments	2,769,648	(2,255,015)	(86,663)
Net cash provided by (used in) investing activities	3,438,147	1,422,033	223,685
Net increase (decrease) in cash and cash equivalents	(11,221,248)	(9,077,659)	(2,242,429)
Cash and cash equivalents - January 1	12,911,779	57,439,183	5,598,720
Cash and cash equivalents - December 31	\$ 1,690,531	\$ 48,361,524	\$ 3,356,291
RECONCILIATION OF CASH AND CASH EQUIVALENTS TO STATEMENT OF NET POSITION			
Unrestricted cash and cash equivalents (including cash held in escrow)	\$ 1,690,531	\$ 36,773,732	\$ 3,356,291
Restricted cash and cash equivalents	-	11,587,792	-
Total cash and cash equivalents	\$ 1,690,531	\$ 48,361,524	\$ 3,356,291

			Governmental Activities
Wastewater	Other Enterprise Funds	Total Enterprise Funds	Internal Service Funds
\$ 11,811,984	\$ 16,513,216	\$ 63,127,667	\$ 2,495,726
-	-	-	15,002,499
(6,347,735)	(6,719,796)	(30,917,346)	(10,866,100)
(1,724,936)	(14,217,065)	(26,729,967)	(1,022,256)
3,739,313	(4,423,645)	5,480,354	5,609,869
-	-	17,410	1,221,404
-	(15,775)	(981,771)	-
-	4,647,736	4,647,736	-
-	4,631,961	3,683,375	1,221,404
1,979,631	-	22,218,530	-
-	-	33,509	-
-	-	66,714	-
-	1,263,647	393,372	-
(576,846)	(818,271)	(45,241,056)	(2,882,992)
(317,942)	(302,388)	(6,122,388)	-
(15,780)	(56,597)	(3,075,887)	-
-	-	42,911	-
-	(132,612)	(132,612)	-
-	(9,040)	(9,040)	-
(48)	(300)	(1,900)	-
-	-	-	252,815
1,069,015	(55,561)	(31,827,847)	(2,630,177)
(268,103)	157,772	4,545,564	404,184
(1,595,008)	(79,098)	(1,246,136)	(41,171)
(1,863,111)	78,674	3,299,428	363,013
2,945,217	231,429	(19,364,690)	4,564,109
15,008,736	5,931,696	96,890,114	12,557,940
\$ 17,953,953	\$ 6,163,125	\$ 77,525,424	\$ 17,122,049
\$ 17,953,953	\$ 5,662,310	\$ 65,436,817	\$ 17,122,049
-	500,815	12,088,607	-
\$ 17,953,953	\$ 6,163,125	\$ 77,525,424	\$ 17,122,049

TOWN OF CASTLE ROCK, COLORADO

PROPRIETARY FUNDS

STATEMENT OF CASH FLOWS

FOR THE YEAR ENDED DECEMBER 31, 2023

	Water	Water Resources	Stormwater
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED BY (USED IN) OPERATING ACTIVITIES			
Operating income (loss)	\$ (6,313,101)	\$ (188,830)	\$ (2,636,067)
Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities			
Depreciation	7,852,038	3,605,726	3,477,951
Changes in operating assets and liabilities			
(Increase) decrease in assets			
Accounts receivable	26,364	(19,678)	150,376
Prepaid items	8,404	(7,115)	(811)
Inventory	-	-	-
Increase (decrease) in liabilities			
Accounts payable	333,255	(571,276)	(57,565)
Accrued leave	224,304	49	43,296
Unearned revenue	182,206	-	(2,315)
Deposits	57,475	-	-
Total adjustments	8,684,046	3,007,706	3,610,932
Net cash provided by (used in) operating activities	<u>\$ 2,370,945</u>	<u>\$ 2,818,876</u>	<u>\$ 974,865</u>
NONCASH INVESTING, CAPITAL AND FINANCING ACTIVITIES			
Contributed infrastructure	5,910,293	\$ 1,005,851	\$ 4,978,308
Equity in joint venture	-	-	-
Payables incurred for purchase of capital assets	(1,624,374)	(4,284,736)	(553,869)
Amortization of premium, discount and deferred loss on refunding	(35,971)	(773,114)	-
Amortization of deferred inflows - leases	89,134	-	-
Assets leased to others	(793,902)	-	-
Increase in fair value of investments	313,269	1,055,285	88,780
Noncash investing, capital and financing activities	<u>\$ 3,858,449</u>	<u>\$ (2,996,714)</u>	<u>\$ 4,513,219</u>

Wastewater	Other Enterprise Funds	Total Enterprise Funds	Governmental Activities
			Internal Service Funds
\$ (60,666)	\$ (5,322,343)	\$ (14,521,007)	\$ 3,164,785
3,106,007	800,995	18,842,717	2,377,657
(116,216)	8,138	48,984	(38,377)
157	(5,966)	(5,331)	(1,341)
-	(32,111)	(32,111)	-
848,819	111,811	665,044	85,348
(9,277)	(4,889)	253,483	8,682
(29,511)	6,152	156,532	13,115
-	14,568	72,043	-
3,799,979	898,698	20,001,361	2,445,084
<u>\$ 3,739,313</u>	<u>\$ (4,423,645)</u>	<u>\$ 5,480,354</u>	<u>\$ 5,609,869</u>
\$ 2,327,269	\$ -	\$ 14,221,721	\$ -
(529,190)	-	(529,190)	-
(463,122)	(384,060)	(7,310,161)	(7,345)
(6,936)	38,267	(777,754)	-
-	-	89,134	-
-	-	(793,902)	-
129,156	107,527	1,694,017	55,969
<u>\$ 1,457,177</u>	<u>\$ (238,266)</u>	<u>\$ 6,593,865</u>	<u>\$ 48,624</u>

FIDUCIARY FUNDS

Fiduciary funds account for assets held on behalf of outside parties, including individuals, organizations and other governments. Fiduciary funds are not reflected in the Town-wide financial statements because the assets of those funds are not available to support Town programs or operations.

PENSION TRUST FUNDS

Pension trust funds account for the activities and accumulation of resources to pay retirement benefits for employees.

FPPA Fire Volunteers Pension Fund

The FPPA Fire Volunteers Pension Fund is a pension trust fund used to account for the accumulation of resources to be used for retirement annuity payments at appropriate amounts and times in the future.

CUSTODIAL FUNDS

Custodial funds are used to report fiduciary activities that are not held in a trust or equivalent arrangement for individuals, organizations and other governments. The Custodial Funds column is an aggregate of the following funds.

Custodial Funds

Add-On PIF Fund

Special District Fee Fund

Use Tax Fund

Authority Development Fee Fund

TOWN OF CASTLE ROCK, COLORADO

FIDUCIARY FUNDS

STATEMENT OF FIDUCIARY NET POSITION

DECEMBER 31, 2023

	Pension Trust Fund	Custodial Funds
ASSETS		
Cash and cash equivalents	\$ -	\$ 299,059
Affiliated local plan pool	904,344	-
Accounts receivable	-	64,806
Total assets	<u>904,344</u>	<u>363,865</u>
LIABILITIES		
Accounts payable	-	168,590
Due to organizations and other governments	-	195,275
Total liabilities	<u>-</u>	<u>363,865</u>
NET POSITION		
Restricted for:		
Pensions	<u>904,344</u>	<u>-</u>
Total net position	<u>\$ 904,344</u>	<u>\$ -</u>

The notes to the financial statements are an integral part of the financial statements.

TOWN OF CASTLE ROCK, COLORADO

FIDUCIARY FUNDS

STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FOR THE YEAR ENDED DECEMBER 31, 2023

	Pension Trust Fund	Custodial Funds
ADDITIONS		
Contributions:		
Town of Castle Rock	\$ 20,440	\$ -
State funding	17,635	-
Total contributions	<u>38,075</u>	<u>-</u>
Investment earnings	89,356	-
Less investment expense	<u>(16,405)</u>	<u>-</u>
Net investment earnings	<u>72,951</u>	<u>-</u>
Fee and permit collections for organizations and other governments	-	999,953
Tax collections for other governments	<u>-</u>	<u>1,134,472</u>
Total additions	111,026	2,134,425
DEDUCTIONS		
Benefits paid to participants or beneficiaries	104,220	-
Payments of fees and permits to organizations and other governments	-	999,080
Payments of taxes to other governments	-	1,072,729
Payments of refunds	-	55,743
Administrative expense	<u>-</u>	<u>6,873</u>
Total deductions	<u>104,220</u>	<u>2,134,425</u>
Net increase in fiduciary net position	6,806	-
Net position - January 1	<u>897,538</u>	<u>-</u>
Net position - December 31	<u>\$ 904,344</u>	<u>\$ -</u>

The notes to the financial statements are an integral part of the financial statements.

COMPONENT UNITS

Component units are legally separate organizations for which the Town is considered financially accountable or whose exclusion would make the Town's financial statements misleading or incomplete.

Castle Rock Downtown Development Authority (CRDDA)

The Castle Rock Downtown Development Authority (CRDDA), a discretely presented component unit, accounts for activities related to financing, constructing and operating various public improvements in downtown Castle Rock.

Miller's Landing Business Improvement District (BID)

The Miller's Landing Business Improvement District (BID), a discretely presented component unit, accounts for activities related to business improvements within the District's service area.

TOWN OF CASTLE ROCK, COLORADO

**COMPONENT UNITS
STATEMENT OF NET POSITION
DECEMBER 31, 2023**

	Castle Rock Downtown Development Authority	Miller's Landing Business Improvement District	Total
ASSETS			
Cash and cash equivalents	\$ 1,124,606	\$ 24,529	\$ 1,149,135
Restricted cash and cash equivalents	-	2,159,159	2,159,159
Receivables			
Property taxes	224,658	24,667	249,325
Other	-	742	742
Prepaid items	-	-	-
Capital assets			
Construction in progress	-	18,435,246	18,435,246
Buildings and improvements	154,267	-	154,267
Accumulated depreciation	(121,698)	-	(121,698)
Leased buildings	47,509	-	47,509
Accumulated amortization	(38,171)	-	(38,171)
Total assets	<u>1,391,171</u>	<u>20,644,343</u>	<u>22,035,514</u>
LIABILITIES			
Accounts payable	2,403	-	2,403
Deposits	3,030	-	3,030
Accrued liabilities	-	124,592	124,592
Noncurrent liabilities			
Due within one year	9,365	355,000	364,365
Due beyond one year	-	30,096,169	30,096,169
Total liabilities	<u>14,798</u>	<u>30,575,761</u>	<u>30,590,559</u>
DEFERRED INFLOWS OF RESOURCES			
Property tax	<u>224,658</u>	<u>24,667</u>	<u>249,325</u>
Total deferred inflows of resources	<u>224,658</u>	<u>24,667</u>	<u>249,325</u>
NET POSITION			
Net investment in capital assets	32,542	(10,098,862)	(10,066,320)
Restricted for emergency reserves	17,595	200	17,795
Unrestricted (deficit)	<u>1,101,578</u>	<u>142,577</u>	<u>1,244,155</u>
Total net position (deficit)	<u>\$ 1,151,715</u>	<u>\$ (9,956,085)</u>	<u>\$ (8,804,370)</u>

The notes to the financial statements are an integral part of the financial statements.

TOWN OF CASTLE ROCK, COLORADO

COMPONENT UNITS

STATEMENT OF ACTIVITIES

FOR THE YEAR ENDED DECEMBER 31, 2023

	Castle Rock Downtown Development Authority	Miller's Landing Business Improvement District	Total
EXPENSES	\$ 385,271	\$ 2,022,832	\$ 2,408,103
PROGRAM REVENUES			
Charges for services	18,270	-	18,270
Total program revenues	18,270	-	18,270
Net expenses	(367,001)	(2,022,832)	(2,389,833)
GENERAL REVENUES			
Taxes			
Property taxes	294,381	22,332	316,713
Other taxes	-	221,353	221,353
Intergovernmental	202,858	-	202,858
Investment and interest earnings	35,990	99,668	135,658
Other	35,000	-	35,000
Total general revenues	568,229	343,353	911,582
Changes in net position	201,228	(1,679,479)	(1,478,251)
Net position (deficit) - January 1	950,487	(8,276,606)	(7,326,119)
Net position (deficit) - December 31	\$ 1,151,715	\$ (9,956,085)	\$ (8,804,370)

The notes to the financial statements are an integral part of the financial statements.



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Notes to the Basic Financial Statements

TOWN OF CASTLE ROCK, COLORADO

NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2023

SUMMARY OF NOTES TO THE BASIC FINANCIAL STATEMENTS

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 - B. Financial Statement Presentation
 - C. Measurement Focus and Basis of Accounting
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 - F. Receivables
 - G. Inventories
 - H. Prepaid Items
 - I. Capital Assets
 - J. Property Taxes
 - K. Leases
 - L. Accounts Payable
 - M. Unearned Revenues (Liabilities)
 - N. Accrued Leave
 - O. Non-current Liabilities
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TOWN OF CASTLE ROCK, COLORADO

NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2023

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The Town of Castle Rock, Colorado (the Town) was incorporated in 1881 and was voted by the citizens as a home-rule municipality in 1987 under the provisions of Article XX of the Constitution of the State of Colorado. The Town operates under a Council-Manager form of government.

These financial statements are prepared in accordance with accounting principles applicable to governments generally accepted in the United States of America (GAAP). The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. A summary of the Town's significant accounting policies and descriptions of the financial statements are described below:

A. Financial Reporting Entity

The financial reporting entity is based upon the concept that elected officials are accountable to their constituents for their actions. The objective of the financial reporting entity is to provide users of the financial statements with a basis for assessing the accountability of the elected officials. The financial reporting entity consists of the primary government, organizations for which the primary government is financially accountable, and other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the Town's financial statements to be misleading or incomplete. These financial statements include all funds and activities of the Town. The accompanying financial statements present the Town and its component units, entities for which the Town is considered to be financially accountable. Blended component units are, in substance, part of the primary government's operations, even though they are legally separate entities. Thus, blended component units are appropriately presented as funds of the primary government. Each discretely presented component unit is reported in a separate column in the town-wide financial statements to emphasize that it is legally separate from the government.

Blended component units

The Castle Rock Urban Renewal Authority (CRURA) serves all the citizens of the Town and is governed by a board comprised of the Town's elected Council. The Town has agreed to provide financial support to the CRURA. The CRURA is reported as a special revenue fund and does not issue separate financial statements.

The Festival Park Commons General Improvement District (GID) was created under Colorado state statutes. The GID has the power to develop and maintain public improvements and to finance such improvements by levying a general property tax upon the benefiting property. The GID is a legally separate entity from the Town and is governed by a board comprised of the Town's elected Council. The Town's elected Council is responsible for adopting the GID's annual budget during years of activity. The GID is reported as a special revenue fund and does not issue separate financial statements.

Discretely presented component units

The Castle Rock Downtown Development Authority (CRDDA) was formed in 2008, under State of Colorado statutes as a quasi-municipal corporation, by the voters of downtown Castle Rock, Colorado to finance, construct and, on occasion, operate various public improvements including streetscape projects, sidewalks, street lighting, street furniture, public parks and places. The CRDDA is governed by a seven-member elected Board of Directors pursuant to the provisions of the Colorado Special District Act and consists of property owners, business owners and other representatives of downtown Castle Rock. One of these individuals serves as a liaison to the Castle Rock Town Council and is a member of Council. The operations of the DDA are guided by the 2008 Plan of Development adopted by the board of directors of the CRDDA. The Town approves and certifies the mill levy collected by the CRDDA. The Town has issued debt on behalf of CRDDA.

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The Miller's Landing Business Improvement District (BID) was organized on September 20, 2016, and is governed pursuant to provisions of the Business Improvement District Act, CRS 31-25-1203. The District operates under a service plan approved by the Town of Castle Rock on August 8, 2016, and is governed by a Board of Directors comprised of up to five members appointed by Town Council. The District was established for the purpose of making public improvements and providing services to the proposed commercial development, in accordance with the District's operating plan.

Separately issued financial reports are available for the CRDDA and Miller's Landing BID. The report may be obtained by contacting:

Town of Castle Rock
Finance Department
100 North Wilcox Street
Castle Rock, CO 80104

Fiduciary component unit

The FPPA Fire Volunteers Pension Plan is part of a statewide agent multiple-employer defined benefit Public Employee Retirement System. The Affiliated Local Plans represent the assets of numerous separate plans that have been pooled for investment purposes. These pension plans have elected to affiliate with FPPA for plan administration and investment purposes only and are held in trust. Each plan has a separate plan document and actuarial valuation and is governed by its own local pension board which has the authority to amend the plan benefits, such as cost-of-living increases, funeral benefits, and others as applicable. The Plan is funded by contributions from the Town and the State. The Town Fire Volunteer Pension Board consists of three plan members, two public safety commissioners, the Mayor, the Fire Chief, and the Finance Director. The FPPA Fire Volunteers Pension Plan is not included in the Town-wide statements because its assets are not available to support the Town's own programs. The FPPA Annual Comprehensive Financial Report can be obtained on FPPA's website at: www.fppaco.org/annual-reports.html.

B. Financial Statement Presentation

The basic financial statements consist of the Town-wide financial statements, the fund financial statements and the notes to the basic financial statements.

Town-wide financial statements

The Town-wide financial statements ("statement of net position" and "statement of activities") report information on all non-fiduciary activities of the primary government and component units.

The activities of the primary government are aggregated into two activity types: governmental and business-type.

Governmental activities reflect most of the Town's services including: general government, public safety (police and fire), public works (transportation and streets) and culture and recreation (parks and open space), which are normally supported by taxes and intergovernmental revenues.

Business-type activities include water, water resources, stormwater and wastewater utilities, a golf course, community centers (recreation), and development services. These activities rely to a significant extent on fees and charges for services.

TOWN OF CASTLE ROCK, COLORADO

NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2023

The *primary government* is reported separately from the legally separate *component units* for which the primary government is financially accountable.

The *statement of net position* reports what the Town owns (assets and deferred outflows of resources) and what the Town owes (liabilities and deferred inflows of resources) with the difference being reported as net position.

The *statement of activities* demonstrates the degree to which direct expenses of a function were funded by program revenues. *Direct expenses* are clearly identifiable with a specific function or segment. *Program revenues* include: 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other revenues not specifically identifiable with a given program are reported as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the fiduciary funds are excluded from the Town-wide reporting as the assets are not available to support Town programs or operations. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

Fund Financial Statements

The Town uses fund accounting to control and manage money intended for a particular purpose or to demonstrate compliance with finance-related legal requirements.

Fund statements are grouped into three fund categories: governmental, proprietary and fiduciary. The fund financial statements report Town operations in more detail than the Town-wide financial statements by providing information about financially significant funds called “major funds”. Individual financial information is reported for each major fund with the remaining “non-major” funds, including its blended component units, being aggregated into a single “other” column.

Governmental Funds

The Town reports the following major governmental funds:

The *General Fund* is the Town’s primary operating fund. It accounts for all financial resources of the Town, except those required to be accounted for in another fund. The *Economic Development Fund* is a sub-fund of the General Fund to facilitate expansion of the tax base, through primary job creation and improved local economy. The *Parking Fund* is a sub-fund of the General Fund to fund public parking garage maintenance and debt payments related to the Encore Redevelopment Agreement. The *TABOR Excess Fund* is a Sub-fund of the General Fund to account for the use of revenues in excess of the TABOR cap from 2021 through 2031 as approved by voters.

The *Transportation Fund* is a special revenue fund that accounts for the accumulation of financial resources and expenditures for the construction, acquisition, installation, repair and maintenance of streets, bridges, sidewalks and public transit and the acquisition of easements and right-of-ways, development of transportation facilities and for the operations of the department responsible for the construction and maintenance of such facilities. The following revenue sources are committed to the furtherance of transportation projects within the Town of Castle Rock, the maintenance of existing roads and infrastructure and the overall operations of the public works department:

TOWN OF CASTLE ROCK, COLORADO

NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2023

- Tax revenue inclusive of but not limited to the following:
 - Sales tax
 - Building Use Tax
- Intergovernmental revenues are inclusive of but not limited to the following:
 - Highway User Revenue
 - Road & Bridge Revenue
 - Douglas County Shareback
- Charge for services
- Investment earnings
- Contributions and donations
- Any other revenue inclusive of but not limited to the following:
 - Reimbursements
 - Refunds

The *Transportation Capital Fund* is a capital projects fund that accounts for the planning and construction of growth related capital improvement projects.

Proprietary Funds

The Town reports the following major proprietary funds:

The *Water Fund* is used to account for the Town's activities related to water well development, water extraction, treatment, and transportation systems, and for the repair and maintenance of such facilities.

The *Water Resources Fund* is used to account for the Town's activities related to the analysis and measurement of the long-term water needs of the Town including conservation promotion and the maintenance and development of groundwater and renewable water sources.

The *Stormwater Fund* is used to account for long-term stormwater planning, implementation of capital improvement projects, and administration of the Town's floodplain program.

The *Wastewater Fund* is used to account for the activities related to wastewater collection and treatment.

In addition, the Town reports the internal service funds as non-major funds. The internal service funds are used to finance and account for goods and services provided to other funds, on a cost reimbursement basis. These funds are used to account for the operations of the Employee Benefits and Fleet Services Funds.

The proprietary fund "statement of revenues, expenses and changes in net position" classifies revenues and expenses directly related to the service provided as "operating". Operating revenues are primarily charges for services (exchange-like transactions) for utility services (water, water resources, stormwater, and wastewater), recreation services (golf, and community center) and for development services. Golf operating revenues include sales of merchandise. Operating revenues for internal service funds are charges for services provided to other funds and departments. All other revenues in the proprietary funds are reported as non-operating revenues. Operating expenses for proprietary funds include cost of sales and services, administrative expenses and depreciation of capital assets. All other expenses are reported as non-operating.

TOWN OF CASTLE ROCK, COLORADO

NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2023

Fiduciary Funds

Fiduciary funds account for assets held on behalf of outside parties, including individuals, organizations and other governments. Fiduciary funds are not reflected in the Town-wide financial statements because the assets of those funds are not available to support Town programs or operations. The fiduciary activities of the Town are reported in the following fiduciary funds:

The *FPPA Fire Volunteers Pension Fund* is a pension trust fund used to account for the accumulation of resources to be used for retirement annuity payments at appropriate amounts and times in the future. Resources are contributed by the Town at amounts determined by biennial actuarial studies as well as contributions by the State of Colorado.

The *Add-On PIF Fund* is a custodial fund used to account for the receipt and disbursement of the Add-On Public Improvement Fee (PIF) collected on sales transactions in the Promenade retail center and within the Encore project. The Town remits collections of the Add-On PIF to the Promenade Metropolitan District No. 1 on a monthly basis.

The *Special District Fee Fund* is a custodial fund used to account for receipt and disbursement of the Meadows District imposed capital reserve fee. The Town remits collections of the capital reserve fee to the Meadows District on a monthly basis.

The *Use Tax Fund* is a custodial fund used to account for the receipt and disbursement of Douglas County's 1.00% portion of the use tax imposed on construction materials that are utilized in the construction of real property. The Town remits collections of the use tax to Douglas County on a monthly basis.

The *Authority Development Fee Fund* is a custodial fund used to account for the receipt and disbursement of the Cherry Creek Basin Water Quality Authority's imposed Development Fee. The fee is collected on new construction and development within the portion of the Town that overlaps the Authority's boundaries. The Town remits collections of the fee to the Authority periodically, as received.

C. Measurement Focus and Basis of Accounting

The Town-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary, fiduciary funds, and discretely presented component unit financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Town considers revenues to be available if they are collected within 60 days of the end of the year. The Town reports deferred inflows when the potential revenue does not meet the measurable and available criteria for recognition in the current period. Expenditures are recorded when the liability is incurred. However, debt service and compensated absences are recorded when the payment is due.

Sales taxes, use taxes, motor vehicle use, property taxes, franchise fees, licenses and interest associated with the current fiscal period are all considered to be susceptible to accrual. These are recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received.

TOWN OF CASTLE ROCK, COLORADO

NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2023

As a general rule the effect of interfund activity has been eliminated from the Town-wide financial statements. Exceptions to this general rule are charges between the Town's water and wastewater funds and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

D. Cash and Investments

To facilitate the recording of cash transactions and maximize earnings on investments, the Town pools cash and investments of all funds, except for unspent bond proceeds. The Town maintains accountability for each fund's equity in pooled cash and investments. Unspent bond proceeds are separately accounted for in accordance with the bond requirements. All unrestricted funds of the Town are eligible for investment. Investment earnings related to combined funds are distributed to each fund on a pro rata basis. For financial statement presentation, each fund's share of the cash and investment pool is reported as "cash and cash equivalents" and "investments" of that fund at year-end.

The Town defines cash equivalents as highly liquid investments with a maturity of three months or less at the date of purchase. The Town has cash in escrow at Douglas County for the Open Space Shareback totaling \$3,459,379, and at a third-party company for the construction of enhanced water improvements per a construction escrow agreement between the Town and Crystal Valley Metropolitan District No. 2 Subdistrict.

Investments are reported at fair value except for local government investment pools and the affiliated local plan pool which are reported at the net asset value per share which is determined based upon how the fund is valued (i.e. fair value or amortized cost). Investment income includes increases and decreases in the fair value of investments. Changes in fair value during the year do not necessarily represent trends that will continue; nor is it always possible to realize such amounts, especially in the case of temporary changes in the fair value of investments that the government intends to hold to maturity.

E. Restricted Assets

Certain resources, such as those set aside for the repayment of debt, are classified as restricted assets on the balance sheet because their use is limited by bond covenants or other agreements. These assets are generally not available to pay current obligations.

F. Receivables

Accounts receivable are reported net of an allowance for uncollectible accounts, where applicable. The allowance of \$544,642 is reported in the General Fund.

G. Inventories

Inventory is maintained in the Golf Fund for resale merchandise. Inventory is valued at cost, which approximates market, using the first in / first-out (FIFO) method. The cost of this inventory is recorded as an expense when consumed rather than when purchased.

H. Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods; the associated expense is recognized in the period benefitted by the prepayment in the Town-wide and proprietary funds and the associated expenditures are recognized when consumed in the governmental funds.

NOTES TO THE BASIC FINANCIAL STATEMENTS
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I. Capital Assets

All capital assets, including infrastructure capital assets such as streets and sidewalks are reported in the applicable governmental or business-type activities columns in the Town-wide financial statements and in the proprietary funds financial statements. Purchases and construction of capital assets are reported at cost. Donated assets are valued at the acquisition value at the date of donation. The Town identifies all reportable intangible assets and values of these assets based on purchase price or acquisition value if donated. Intangible assets include, but are not limited to, easements, right-of-ways, internally developed software, water rights, and trademarks.

The Town has established a capitalization threshold of individual assets costing \$5,000 or more with a useful life greater than one year.

Costs incurred for the purchase or construction of capital assets for governmental activities are recorded as capital outlay expenditures in the governmental funds. Infrastructure assets (e.g., streets, sidewalks, and trails) have been capitalized for all infrastructure acquired since 1980. Costs incurred for the purchase or construction of capital assets for business-type activities are reported as assets in the proprietary funds.

Depreciation of exhaustible capital assets is charged as an expense against operations. Accumulated depreciation is reported on the Town-wide and proprietary fund financial statements. Depreciation has been provided over the estimated useful lives using the straight-line method.

The estimated useful lives are as follows:

Machinery and equipment	5 - 10 years
Buildings and improvements	20 - 40 years
Infrastructure	15 - 50 years
Water Rights (Non-tributary)	100 years

J. Property Taxes

Property taxes attached as a lien on property on January 1, are certified to the county by December 15th and are levied the following January 1st. Property taxes are payable in full by April 30th, or in two equal installments due February 28th and June 15th. Taxes collected by the county are remitted to the Town by the 10th of the following month. Property taxes are reported as receivables and deferred inflows when lienied and as revenue when collected in the following year.

K. Leases

The Town is the lessor for noncancellable leases of land. As lessor, the Town recognizes a lease receivable and a deferred inflow of resources in the government-wide, governmental fund, and proprietary fund financial statements. Leases are reported at the present value of lease receipts.

At the commencement of a lease, the Town initially measures the lease receivable at the present value of payments expected to be received during the lease term. Subsequently, the lease receivable is reduced by the principal portion of lease payments received. The deferred inflow of resources is initially measured as the initial amount of the lease receivable, adjusted for lease payments received at or before the commencement date.

Subsequently, the deferred inflow of resources is recognized as revenue on a straight-line basis over the life of the lease term. Variable lease payments based on future performance of the lessee or the usage of the underlying assets are not included in the lease receivable calculations but are recognized as inflows of resources in the period in which those payments occur.

TOWN OF CASTLE ROCK, COLORADO

NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2023

Key estimates and judgements include how the Town determines the discount rate it uses to discount the expected lease receipts to present value, lease term and lease receipts.

- The Town uses the interest rate stated in the agreements or, if none is available, uses its estimated incremental borrowing rate (IBR) as the discount rate for leases.
- The lease term includes the noncancellable period of the lease.
- Lease receipts included in the measurement of the lease receivable are composed of fixed payments from the lessee.

The Town monitors changes in circumstances that would require remeasurement of its leases and will remeasure the lease receivable and deferred inflows of resources if certain changes occur that are expected to significantly affect the amount of the lease receivable.

The Town leases portions of land for cell tower use as part of its' governmental activities, the terms of which expire in 2047. Payments are either set for the entire term or increase annually by a percentage as stated in the agreement. The leases were measured at lease commencement based upon the IBR. Revenue recognized under these lease contracts during the year ended December 31, 2023 was \$64,156 which include both lease revenue and interest. For governmental activities, the Town lease a portion of land for the use of a zip line and aerial trekking course. Payments are variable based upon a percentage of gross revenues from the business activities as stated in the agreement. Revenue recognized under this lease contract during the year ended December 31, 2023 was \$148,507.

The Town leases portions of land for cell tower use as part of its' business-type activities, the terms of which expire in 2079. Payments either increase annually or at the end of the renewal period by a percentage as stated in the agreement. The leases were measured at lease commencement based upon the IBR. Revenue recognized under these lease contracts during the year ended December 31, 2023 was \$100,223 which include both lease revenue and interest. For business-type activities, the Town receives variable lease payments for the cell tower rents received by the tenant. Payments are based upon a percentage of actual rents received by the tenant as stated in the agreement. Revenue recognized under this lease contract during the year ended December 31, 2023 was \$39,994.

L. Accounts Payable

Amounts reported as accounts payable on the statement of net position include:

	Governmental Activities	Business-type Activities
Vendors	\$ 8,983,014	\$ 8,420,443
Salaries and benefits	1,303,939	493,083
Total	<u>\$ 10,286,953</u>	<u>\$ 8,913,526</u>

M. Unearned Revenue (Liabilities)

Unearned revenues reflect amounts that have been received before the town has a legal claim to the funds. In subsequent periods, when revenue recognition criteria are met, or when the Town has a legal claim to the resources, the unearned revenue is removed from the statements of net position or governmental funds balance sheet and revenue is recognized.

NOTES TO THE BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2023

N. Accrued Leave

The Town allows employees to accumulate unused vacation and sick benefits up to certain maximum hours. Accrued compensated absences are recognized as expenses when earned by the employee for the Town-wide statements and the proprietary fund statements. Compensated absences are recognized as expenditures when paid in the governmental fund statements.

O. Non-current Liabilities

Non-current liabilities include: bonds, notes, certificates of participation, earned but not used compensated absences, and net pension liabilities. The accounting and reporting treatment for a fund's non-current liabilities is determined by its measurement focus.

Governmental Funds

For governmental funds, the liability is recorded when payment is due or the resources have been accumulated for payment early in the following year. Proceeds from the issuance of debt are reported in the governmental funds as "other financing sources". Payments of principal on debt are shown as expenditures. In the governmental fund financial statements, bond premiums and discounts, and bond issuance costs, are reported as expenditures of the current period.

Town-wide (governmental and business-type activities) and Proprietary Funds

The Town-wide and proprietary fund financial statements use the economic resources measurement focus. Proprietary funds report long-term liabilities in the fund. Long-term liabilities expected to be repaid by governmental funds are reported in the governmental activities column of the Town-wide statements. Under the economic resources measurement focus, debt issuances are reported as increases in non-current liabilities. Principal payments are shown as decreases in non-current liabilities. The outstanding amounts of non-current liabilities are reported on the statement of net position. Amounts due within the next twelve months are reported as "due within one year" with the remaining amount being reported as "due within more than one year". Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method.

P. Fund Balance and Net Position

Fund Balances

Fund balances reflect assets minus liabilities and deferred inflows of resources using the current financial resources measurement focus. Fund balances are only reported in the governmental fund statements. The Town follows GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions* which establishes fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in the governmental funds. In the governmental fund financial statements, fund balances are classified as follows:

Non-spendable Fund Balance – The portion of fund balance that cannot be spent because it is either not in a spendable form or is legally or contractually required to be maintained intact.

Restricted Fund Balance – The portion of fund balance constrained for a specific purpose by external parties, constitutional provisions, or enabling legislation. Effectively, restrictions on fund balance may only be changed or lifted with the consent of resource providers.

Committed Fund Balance – The portion of fund balance that can only be used for specified purposes according to limitations imposed by Town Council prior to the end of the current fiscal year. The constraint may be removed or changed only by resolution of Town Council.

TOWN OF CASTLE ROCK, COLORADO

NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2023

Assigned Fund balance – The portion of fund balance set aside for planned or intended actions. The intended use may be expressed by Town Council or other individuals authorized to assign funds to be used for a specific purpose. Through a resolution, Town Council assigned authority to the Town Manager. In governmental funds other than the general fund, assigned fund balance represents the amount that is not non-spendable, restricted, or committed. This indicates that resources in these funds are, at a minimum, intended to be used for the purpose of that fund.

Unassigned Fund Balance – This is the residual portion of fund balance that does not meet any of the above criteria. The Town will only report a positive unassigned fund balance in the General Fund. In 2016, Town Council approved a reserves policy that required funds to be reserved with the intent of stabilizing revenues which are highly volatile in the event that regular planned revenues do not materialize to the degree anticipated for regular operational needs. Therefore, the Town maintains a cash reserve equal to at least three months of operating expenses in the General Fund to provide for this assurance.

In the Town's Fund Balance policy, it is not specifically identified which order the spending should occur. Therefore, the Town's practice is that the order of spending defaults to the following order: restricted, committed, assigned, and unassigned fund balance.

Net Position

In the government-wide and proprietary fund financial statements, net position represents the difference between assets and deferred outflows of resources and liabilities and deferred inflows of resources using the economic resources measurement focus and the accrual basis of accounting. Net Position is reported in three classifications. "Net investment in capital assets" which reflects capital assets (net of accumulated depreciation) reduced by the outstanding amount of the debt that was used to acquire or construct the capital assets. Restricted net position report amounts legally segregated for a specific use. The remaining net position is reported as unrestricted. When both restricted and unrestricted resources are available for use, it is the Town's practice to use restricted resources first, then unrestricted resources as needed.

Q. Deferred Outflows/Inflows of Resources

In addition to assets, the financial statements will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net assets that applies to a future reporting period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The Town reports two items that qualify for reporting in this category - pension related amounts and deferred losses on debt refundings.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net assets that applies to a future reporting period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The Town reports four items that qualify for reporting in this category – pension related amounts, IREA capital credit, property taxes that are deferred to future periods, and lease related amounts. The IREA capital credit is utilized when the Town has a qualifying future project that requires the removal, relocation or installation of IREA infrastructure.

Under the modified accrual basis of accounting, revenues and other fund financial resources are recognized in the period in which they become both measurable and available. Assets recorded in the fund financial statements for which revenues are not available are reported as a deferred inflow of resources. Unavailable fund resources are recognized in the Town-wide statement of activities.

NOTES TO THE BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2023

R. Use of Estimates

The preparation of financial statements in conformity with U.S. GAAP requires management to make estimates and assumptions. These assumptions affect the reported amounts of assets, deferred outflows of resources, liabilities, deferred inflows of resources, revenues and expenditure and disclosure of contingent assets and liabilities. Actual results could differ from those estimates.

The Town invests in various investment securities. Investment securities are exposed to various risks such as interest rate, market and credit risks. Due to the level of risk associated with certain investment securities, it is at least reasonably possible that changes in the values of investment securities will occur in the near term and that such changes could materially affect the amounts reported in the accompanying statements of financial position.

S. Adoption of Accounting Principles

In May 2020, GASB issued Statement No. 96, *Subscription-Based Information Technology Arrangements*. The Statement requires recognition of subscription assets and liabilities for certain subscriptions that previously were classified as operating expense and recognized as inflows of resources or outflows of resources based on the payment provisions of the subscription contract. It establishes a single model for subscription accounting based on the foundational principle that subscriptions are the financing of the right-to-use an underlying asset. Under the statement, a government is required to recognize a subscription liability and an intangible right-to-use subscription asset. Effective January 1, 2023, the Town implemented the provisions of GASB Statement No. 96. The impact of the implementation at January 1, 2023 was deemed immaterial for inclusion in the financial statements.

The GASB also issued its Statement No. 94, *Public-Private and Public-Public Partnerships and Availability Payment Arrangements*. This statement improves financial reporting by addressing issues related to public-private and public-public partnership arrangements (PPPs). Effective January 1, 2023, the Town implemented the provisions of GASB Statement No. 94. There was no financial impact as a result of implementation. The Town does not have any agreements that meet the definition in GASB 94.

T. Future Changes in Accounting Principles

The Governmental Accounting Standards Board (GASB) has issued statements not yet implemented by the Town. The statements which might impact the Town are as follows:

GASB Statement No. 100, *Accounting Changes and Error Corrections* will improve the clarity of the accounting and financial reporting requirements for accounting changes and error corrections, which will result in greater consistency in application in practice. In turn, more understandable, reliable, relevant, consistent, and comparable information will be provided to financial statement users for making decisions or assessing accountability. In addition, the display and note disclosure requirements will result in more consistent, decision useful, understandable, and comprehensive information for users about accounting changes and error corrections. The statement will be effective for the Town with its year ending December 31, 2024.

GASB Statement No. 101, *Compensated Absences* will through its unified recognition and remeasurement model, result in a liability for compensated absences that more appropriately reflects when a government incurs an obligation. In addition, the model can be applied consistently to any type of compensated absence and will eliminate potential comparability issues between governments that offer different types of leave. The model also will result in a more robust estimate of the amount of compensated absences that a government will pay or settle, which will enhance the relevance and reliability of information about the liability for compensated absences. The statement will be effective for the Town with its year ending December 31, 2024.

TOWN OF CASTLE ROCK, COLORADO

NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2023

GASB Statement No. 102, *Certain Risk Disclosures* will improve financial reporting by providing users of financial statements with essential information that currently is not often provided. The disclosures will provide users with timely information regarding certain concentrations or constraints and related events that have occurred or have begun to occur that make a government vulnerable to a substantial impact. As a result, users will have better information with which to understand and anticipate certain risks to a government's financial condition. The statement will be effective for the Town with its year ending December 31, 2025.

GASB Statement No. 103, *Financial Reporting Model Improvements* will improve key components of the financial reporting model to enhance its effectiveness in providing information that is essential for decision making and assessing a government's accountability. This statement also addresses certain application issues. The statement will be effective for the Town with its year ending December 31, 2026.

The Town's management has not yet determined the effect these statements will have on the Town's financial statements.

2. RECONCILIATION OF TOWN-WIDE AND FUND FINANCIAL STATEMENTS

The reconciliation of total governmental funds on the governmental funds balance sheet to the governmental activities on the statement of net position includes an amount for long-term liabilities including bonds payable and accrued leave that are not due and payable in the current period and therefore are not reported in the governmental funds.

A. Explanation of Certain Differences between the Government Fund Balance Sheet and the Town-wide Statement of Net Position

The details of the \$44,528,243 difference relating to governmental activities long-term liabilities are as follows:

2016 Sales and use tax bonds	\$	4,010,000
2020 Sales and use tax bonds		18,550,000
2013 Certificates of participation		5,500,000
2020 Certificates of participation		8,485,000
Accrued leave, excluding internal service funds of \$44,160		6,080,454
Debt premiums and discounts		1,807,249
Accrued interest payable		95,540
Net adjustments - long-term liabilities	\$	<u>44,528,243</u>

B. Explanation of Certain Differences between the Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balances and the Town-wide Statement of Activities

The governmental fund statement of revenues, expenditures, and changes in fund balances includes a reconciliation between net changes in fund balances, total governmental funds and changes in net position of governmental activities as reported in the Town-wide statement of activities. One element of that reconciliation states "repayment of debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position. This amount is the net effect of these differences in the treatment of long-term debt and related items."

TOWN OF CASTLE ROCK, COLORADO

NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2023

The details of the \$1,400,338 difference are as follows:

Principal payments	
2013 Sales and use tax bonds	\$ 550,000
2016 Sales and use tax bonds	710,000
2013 Certificates of participation	430,000
Amortization of bond premium	205,725
Amortization of refunding loss	(129,654)
Accrued interest on debt	4,893
Net increase in accrued leave	<u>(370,626)</u>
Net adjustments to governmental fund revenues and expenditures - debt related activities	<u>\$ 1,400,338</u>

3. DEPOSITS AND INVESTMENTS

A reconciliation of the Town's deposit and investment balances as of December 31, 2023 by type to the Statement of Net Position is below.

Summary of Deposit and Investment Balances

	Governmental Activities	Business-type Activities	Fiduciary Funds	Total
Carrying Value				
Petty Cash	\$ 25,817	\$ 6,530	\$ -	\$ 32,347
Deposits	52,820,815	7,784,295	299,059	60,904,169
Investments	111,790,282	138,640,892	904,344	251,335,518
Total	<u>\$ 164,636,914</u>	<u>\$ 146,431,717</u>	<u>\$ 1,203,403</u>	<u>\$ 312,272,034</u>
Included in the Statements of Net Position				
Cash and cash equivalents	\$ 128,071,599	\$ 64,446,239	\$ -	\$ 192,517,838
Investments	36,565,315	69,896,871	904,344	107,366,530
Restricted cash and cash equivalents	-	12,088,607	299,059	12,387,666
Total	<u>\$ 164,636,914</u>	<u>\$ 146,431,717</u>	<u>\$ 1,203,403</u>	<u>\$ 312,272,034</u>

A. Inherent Risks

The Town's deposits and investments, (like those of other governments), are subject to various risks:

1) Custodial Credit Risk

The custodial credit risk of deposits is the risk that in the event of failure of a depository financial institution, the Town would not be able to recover collateral securities that are in the possession of an outside party. The custodial risk for investments is the risk that in the event of the failure of a counterparty to the transaction, the Town would not be able to recover the value of the investment or collateral securities that are in the possession of an outside party.

TOWN OF CASTLE ROCK, COLORADO

NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2023

2) Concentration of Credit Risk

State statutes do not limit the amount the Town may invest in one issuer. At December 31, 2023, the Town's investments in any one issuer greater than five percent of the Town's total investments include the following:

Issuer	Percent of total investments
U.S. Treasury	20.06%
Federal Home Loan Banks (FHLB)	6.53%
Federal National Mortgage (FNMA)	5.47%
Federal Farm Credit Banks (FFCB)	5.59%

B. Town Deposit and Investment Policies

The risk exposure is essentially the same for both governmental and business-type activities.

Deposits

Deposits are exposed to custodial credit risks if they are not covered by depository insurance and the deposits are uncollateralized. The Town's deposit and investment policy allows Town funds to be deposited in any state or national bank located in Colorado, which is a member of the Federal Deposit Insurance Corporation (FDIC) and which complies with the Colorado Public Deposit Protection Act (PDPA). The PDPA requires that all local governments deposit cash in eligible public depositories. State regulators determine eligibility. Amounts on deposit in excess of federal insurance levels must be collateralized. The eligible collateral is determined by the PDPA. PDPA allows the institution to create a single collateral pool for all public funds. The pool is to be maintained by another institution or held in trust for all the uninsured public deposits as a group. The fair value of the collateral must be at least equal to 102% of the uninsured public deposits. The PDPA has the effect of perfecting the security interest in the name of the local government agency. At December 31, 2023, the Town's cash deposits had a carrying value of \$60,904,169 and a corresponding bank balance of \$61,791,745 of which \$1,091,027 was FDIC insured and \$60,700,718 was collateralized by securities held by the pledging financial institution's trust department or agent in the Town's name.

Investments

To limit its exposure to the various investment risks, the Town, through its investment policy, adopted the Colorado Revised Statutes dealing with deposits and investments to restrict investments of Town funds to the securities and transactions meeting certain established criteria. The ratings shown in the following list are by Standard and Poor's (S&P). An investment may also receive an equivalent rating by another rating agency such as Moody's or Fitch. Maturity time limitations are measured from the date of purchase. State statutes do not address custodial risk.

The Town's Investment Policy allows the following investments:

- 1) United States Treasury obligations, federal agency securities and federal instrumentality securities, S&P or Moody rated AAA with maturities not exceeding five years.
- 2) Prime commercial paper issued on U.S. companies and denominated in U.S. currency, S&P rated A-1, with maturities not exceeding 270 days.
- 3) Eligible bankers' acceptances, with maturities not exceeding 180 days, where banks meet certain capital and rating requirements.
- 4) Repurchase agreements and flexible repurchase agreements meeting certain criteria.

TOWN OF CASTLE ROCK, COLORADO

NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2023

- 5) Local government investment pools, with a constant net asset value of \$1 per share, S&P rated AAAM, and which invests under the Colorado Revised Statutes dealing with local government deposits and is overseen by the Colorado Securities Commissioner.
- 6) Time certificates of deposit or savings accounts, with maturities not exceeding one year, meeting both the FDIC and PDPA requirements.
- 7) Money market funds, which are registered, with a constant weighted average maturity and S&P rating of AAAM. No more than 25% of the Town's aggregated portfolio may be invested in this type of investment.
- 8) Corporate bonds issued by a corporation or bank with a final maturity not exceeding three years from the date of purchase, rated at least AA- by S&P.
- 9) Municipal bonds with a final maturity not exceeding five years from the date of purchase and rated at least A by S&P for general obligation or revenue obligation debt of this state or any political subdivision, institution, department, agency, instrumentality, or authority of this state. Such obligations of any other governmental entity shall be rated at least AA by S&P.

The Town's investments on December 31, 2023 were as follows:

Investment Type	Standard & Poors Rating	INVESTMENT MATURITIES (In Years)			Net Asset per Share
		Less Than 1	1-5	Fair Value	
U.S. Treasuries	AA+	\$ 15,013,364	\$ 35,223,512	\$ 50,236,876	\$ -
U.S. Agencies	AA+	14,236,921	32,731,606	46,968,527	-
Municipal/Provincial Bonds	AAA	2,916,380	-	2,916,380	-
Corporate Bonds	AA - AA-	-	6,340,401	6,340,401	-
Investment Pools					
Local Government Investment Pool *	AAAM	143,968,990	-	-	143,968,990
Pension Trust Affiliated Local Plan Pool	NR	904,344	-	-	904,344
Total		\$ 177,039,999	\$ 74,295,519	\$ 106,462,184	\$ 144,873,334

*Included as part of cash and cash equivalents for financial reporting purposes.

Local Government Investment Pool – At December 31, 2023 the Town had \$143,968,990 invested in the Colorado Surplus Asset Fund Trust (CSAFE) cash fund. This is an investment vehicle established by State Statute for local government entities in Colorado to pool surplus funds. Investment objectives and strategies focus on safety, liquidity, transparency, and competitive yields through investment in a diversified portfolio of short-term marketable securities. The pool does not have any limitations or restrictions on participant withdrawals. The State Securities Commissioner administers and enforces the requirements of creating and operating the pool. The pool operates similarly to a money market fund and each share is equal in value to \$1.00. The pool is rated AAAM by S&P. Investments of the pool are limited to those allowed by State Statutes. A designated custodial bank provides safekeeping and depository services in connection with the direct investment and withdrawal functions. Substantially all securities are held by the Federal Reserve Bank in the account maintained for the custodial bank. The custodian's internal records identify the investments owned by the participating governments. Information regarding the CSAFE's financial statements is available at its website www.csafe.org.

TOWN OF CASTLE ROCK, COLORADO

NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2023

Pension Trust Affiliated Local Plan Pool – At December 31, 2023 the Town had \$904,344 invested in FPPA's Long-Term Investment Pool of the Fire & Police Members' Benefit Investment Fund and fall under the complete investment authority of the FPPA Board of Directors. The Long-Term Pool is designed primarily for open plans with a longer time horizon, higher risk tolerance, and lower liquidity needs. On a monthly basis shared revenues and expenses are allocated to each affiliate. The Plan is included in FPPA's annual issued audited financials. Additional information regarding the investments and associated risk may be obtained in this report at www.fppaco.org.

Fair Value

The Town categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are valued using matrix pricing techniques; Level 3 inputs are significant unobservable inputs. The Town has the following recurring fair value measurements as of December 31, 2023:

Investment by Fair Value Level	December 31, 2023	Fair Value Measurements Using		
		Level 1	Level 2	Level 3
U.S. Treasuries	\$ 50,236,876	\$ -	\$ 50,236,876	\$ -
U.S. Agencies	46,968,527	-	46,968,527	-
Municipal Bonds	2,916,380	-	2,916,380	-
Corporate Bonds	6,340,401	-	6,340,401	-
Total investments by fair value level	106,462,184	\$ -	\$ 106,462,184	\$ -

Investment Measured at Net Asset Value (NAV)

Local Government Investment Pool	143,968,990
Pension Trust Affiliated Local Plan Pool	904,344
Total investments measured at the NAV	144,873,334
Total investments	\$ 251,335,518

4. RESTRICTED ASSETS

Restricted Cash and Cash Equivalents

<u>Fund</u>	<u>Purpose</u>	<u>Balance December 31, 2023</u>
Business-type activities		
Water Resources	2022 Water & Sewer Revenue Bond	
	Unspent note proceeds	\$ 11,587,792
Golf	2015 Revenue Refunding and Improvement Bonds	
	Debt Service Reserve	500,815
	Total Business-type Activities	\$ 12,088,607
	Total Restricted Cash and Cash Equivalents	\$ 12,088,607

TOWN OF CASTLE ROCK, COLORADO

NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2023

Water Resources Fund

The restricted cash in the Water Resources Fund relates to unspent 2022 Water and Sewer Bond proceeds of \$11,587,792 as of December 31, 2023.

Golf Fund

In 2015, the Golf Fund refunded its outstanding 2005 Golf Course Enterprise Revenue Refunding Bonds. The 2015 Golf Course Enterprise Revenue Refunding and Improvement Bonds require that the Golf Fund maintain a debt service reserve of \$500,815. It is anticipated that this restricted cash will be available to make the final debt service payment due in December 2027.

5. NOTES RECEIVABLE

Under an intergovernmental agreement between the Town of Castle Rock and the Consolidated Bell Mountain Ranch Metropolitan District, the Town agreed to provide water services to the Bell Mountain Ranch Subdivisions for the purpose of achieving economies of scale. Per the agreement, system charges totaling \$6,354,065 are due from system users in the service area for system development fees and system improvements. The charges are payable over a 30-year period at an annual interest rate of 2.54%. Payments are due monthly beginning in January 2023. The balance of the notes receivable at December 31, 2023 is \$6,200,626.

Notes Receivable to Maturity

Business-type Activities	
Year	Bell Mountain Ranch Subdivisions
	System Users
2024	\$ 153,968
2025	157,925
2026	161,983
2027	166,146
2028	170,416
2029-2033	920,062
2034-2038	1,044,514
2039-2043	1,185,800
2044-2048	1,346,196
2049-2052	893,616
	<u>\$ 6,200,626</u>

TOWN OF CASTLE ROCK, COLORADO

NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2023

6. LONG-TERM RECEIVABLE

The Town reports a long-term receivable in the governmental activities on the Town-wide Statement of Net Position. The receivable relates to an agreement with CORE Electric Cooperative formerly known as Intermountain Rural Electric Association (IREA). The Town is allowed a percentage of the previous year's CORE adjusted gross revenue derived within the Town from the sale of electrical energy to customers other than the Town or any federal, state or local governmental entities after the write-off of uncollectible accounts and correction of bills theretofore rendered. CORE uses this allotment to apply against expenses incurred if the Town deems it necessary to change the location or nature of any CORE facilities to permit the Town to make street or sidewalk improvements, including but not limited to, pole relocations, pole changes and underground conversions. Unused allotments shall be carried over from year to year and will accumulate until used by the Town. The balance at December 31, 2023 is \$717,341.

7. CAPITAL ASSETS

Changes in Capital Asset Activity for the Year Ended December 31, 2023

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Deletions</u>	<u>Transfers</u>	<u>Ending Balance</u>
Governmental activities					
Capital assets not being depreciated					
Land	\$ 78,347,392	\$ 7,451,882	\$ -	\$ -	\$ 85,799,275
Artwork	293,733	-	(21,000)	-	272,733
Construction in progress	38,063,514	37,669,192	-	(18,238,571)	57,494,135
Easements	5,524,086	1,927,443	-	-	7,451,529
Right of way	14,952,182	1,575,926	-	-	16,528,108
Total capital assets, not being depreciated	137,180,907	48,624,443	(21,000)	(18,238,571)	167,545,780
Capital assets being depreciated					
Buildings and improvements	80,738,353	1,498,474	-	3,936,292	86,173,119
Infrastructure	446,517,154	14,142,999	(57,500)	-	460,602,653
Other structures and improvements	68,739,793	3,708,361	-	14,302,279	86,750,433
Machinery and equipment	44,872,567	3,824,086	(1,561,980)	-	47,134,673
Total capital assets being depreciated	640,867,867	23,173,920	(1,619,480)	18,238,571	680,660,878
Less accumulated depreciation					
Buildings and improvements	(21,978,904)	(2,090,180)	-	-	(24,069,084)
Infrastructure	(204,553,610)	(14,007,153)	-	-	(218,560,763)
Other structures and improvements	(44,398,890)	(3,066,652)	-	-	(47,465,542)
Machinery and equipment	(34,380,453)	(3,723,900)	1,539,737	-	(36,564,616)
Total accumulated depreciation	(305,311,857)	(22,887,885)	1,539,737	-	(326,660,005)
Total capital assets, being depreciated, net	335,556,010	286,035	(79,743)	18,238,571	354,000,873
Total governmental activities capital assets, net of accumulated depreciation	\$ 472,736,917	\$ 48,910,478	\$ (100,743)	\$ -	\$ 521,546,653
Depreciation expense charged to functions					
Governmental activities					
General government		\$ 1,481,025			
Public safety		748,225			
Public works		15,236,127			
Culture and recreation		3,044,851			
Fleet internal service fund		2,377,657			
Total governmental activities depreciation expense		\$ 22,887,885			

TOWN OF CASTLE ROCK, COLORADO

NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2023

7. CAPITAL ASSETS (continued)

Changes in Capital Asset Activity for the Year Ended December 31, 2023

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Deletions</u>	<u>Transfers</u>	<u>Ending Balance</u>
Business-type activities					
Capital assets not being depreciated					
Land	\$ 22,919,144	\$ 9,787	\$ (9,787)	\$ -	\$ 22,919,144
Construction in progress	84,962,003	42,629,604	-	(6,539,907)	121,051,700
Easements	18,118,615	672,341	-	-	18,790,956
Right of way	244,469	-	-	-	244,469
Water rights	120,370,066	5,814,818	-	-	126,184,884
Total capital assets, not being depreciated	246,614,297	49,126,550	(9,787)	(6,539,907)	289,191,153
Capital assets being depreciated					
Buildings and improvements	69,887,342	147,680	-	-	70,035,022
Infrastructure	513,807,061	10,400,671	-	164,797	524,372,529
Other structures and improvements	13,080,836	2,927,216	-	5,784,675	21,792,727
Machinery and equipment	19,404,962	768,340	(155,136)	590,435	20,608,601
Water rights - definite life	73,009,643	-	-	-	73,009,643
Total capital assets being depreciated	689,189,844	14,243,907	(155,136)	6,539,907	709,818,522
Less accumulated depreciation					
Buildings and improvements	(14,423,380)	(1,759,133)	-	-	(16,182,513)
Infrastructure	(170,405,202)	(13,362,914)	-	-	(183,768,116)
Other structures and improvements	(4,851,822)	(1,198,494)	-	-	(6,050,316)
Machinery and equipment	(7,703,663)	(1,941,402)	85,821	-	(9,559,244)
Water rights - definite life	(22,302,753)	(580,774)	-	-	(22,883,527)
Total accumulated depreciation	(219,686,820)	(18,842,717)	85,821	-	(238,443,716)
Total capital assets, being depreciated, net	469,503,024	(4,598,810)	(69,315)	6,539,907	471,374,806
Total governmental activities capital assets, net of accumulated depreciation	<u>\$ 716,117,321</u>	<u>\$ 44,527,740</u>	<u>\$ (79,102)</u>	<u>\$ -</u>	<u>\$ 760,565,959</u>
Depreciation expense charged to functions					
Business-type activities					
Water		\$ 7,852,038			
Water Resources		3,605,726			
Stormwater		3,477,951			
Wastewater		3,106,007			
Golf Course		227,364			
Development Services		146,720			
Community Center		426,911			
Total business-type activities depreciation expense		<u>\$ 18,842,717</u>			

8. INVESTMENT IN JOINT VENTURE

In 1989, the Town, Castle Pines Metropolitan District and Castle Pines North Metropolitan District agreed to establish the Plum Creek Water Reclamation Authority (PCWRA). The Town accounts for this agreement as a joint venture, in which the Town has an equity interest. The purpose of PCWRA is to provide wastewater treatment to the members through the operation of wastewater treatment plants. As part of this agreement, the Town transferred title of the Castle Rock treatment plant to PCWRA in 1990. Additionally, the Town shared in the costs of constructing the Castle Pines plant. The PCWRA is required by state statute to have an annual audit. The audit can be obtained by writing to PCWRA, 4255 North US Highway 85, Castle Rock, CO, 80108.

TOWN OF CASTLE ROCK, COLORADO

NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2023

At December 31, 2023, the Town had an equity interest in PCWRA of \$43,305,199. This represents an 78.66% interest in the net position of the PCWRA. During 2023, PCWRA charged the Town \$3,922,747 for the treatment of wastewater. The Town also paid to PCWRA \$827,333 which represents the Town's share of debt service payments for the previous treatment plant expansion.

Investment balance January 1	\$	43,834,389
Net income (loss) from joint venture		<u>(529,190)</u>
Investment balance December 31	\$	<u>43,305,199</u>

9. LONG-TERM LIABILITIES

The following is a summary of long-term liabilities activity for the year ended December 31, 2023:

Changes In Long-Term Liabilities						
	Balance January 1	Additions	Reductions	Balance December 31	Due within One Year	Due beyond One Year
Governmental activities						
Bonds payable						
2013 Sales and use tax	\$ 550,000	\$ -	\$ (550,000)	\$ -	\$ -	\$ -
2016 Sales and use tax	4,720,000	-	(710,000)	4,010,000	730,000	3,280,000
2020 Sales and use tax	18,550,000	-	-	18,550,000	-	18,550,000
Certificates of participation						
2013 COPs	5,930,000	-	(430,000)	5,500,000	450,000	5,050,000
2020 COPs	8,485,000	-	-	8,485,000	-	8,485,000
Bond/COP premiums & discounts	2,012,974	-	(205,725)	1,807,249	-	1,807,249
Accrued leave *	5,745,306	3,264,475	(2,885,168)	6,124,614	3,278,994	2,845,620
Net pension liability **	62,465	2,048,154	(62,465)	2,048,154	-	2,048,154
Total governmental activities	<u>\$ 46,055,745</u>	<u>\$ 5,312,629</u>	<u>\$ (4,843,358)</u>	<u>\$ 46,525,017</u>	<u>\$ 4,458,994</u>	<u>\$ 42,066,023</u>
Business-type activities						
Bonds payable						
2012 Water & Wastewater	\$ 1,315,000	\$ -	\$ (1,315,000)	\$ -	\$ -	\$ -
2015 Water & Wastewater	2,445,000	-	(575,000)	1,870,000	590,000	1,280,000
2015 Golf Course	2,295,000	-	(435,000)	1,860,000	445,000	1,415,000
2016 Water & Wastewater	36,425,000	-	(2,180,000)	34,245,000	2,315,000	31,930,000
2022 Water & Wastewater	24,515,000	-	(775,000)	23,740,000	815,000	22,925,000
Bond premiums & discounts	11,089,384	-	(932,658)	10,156,726	-	10,156,726
Notes and leases from direct borrowings and direct placements	8,600,000	-	(975,000)	7,625,000	1,000,000	6,625,000
Accrued leave	2,053,899	1,198,535	(945,052)	2,307,382	1,074,051	1,233,331
Total business-type activities	<u>\$ 88,738,283</u>	<u>\$ 1,198,535</u>	<u>\$ (8,132,710)</u>	<u>\$ 81,804,108</u>	<u>\$ 6,239,051</u>	<u>\$ 75,565,057</u>

* Accrued leave for the Governmental Activities are expected to be liquidated primarily with revenues of the General Fund and Transportation Fund.

** The General Fund has been used in prior years to liquidate pension liabilities.

TOWN OF CASTLE ROCK, COLORADO

NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2023

A. Revenue Bonds

Over the years, the Town has issued revenue bonds with pledged revenues as collateral. The revenue bonds have been issued as transportation revenue bonds, water and wastewater revenue bonds and golf revenue bonds. These bonds were issued to finance various construction projects within each of the issuing funds, with the pledged revenue coming from the respective fund.

The total pledged revenue is not estimable in comparison to pledged debt in that revenues are uncertain as to future amounts. However, the debt coverage requirement for each issue must be met or the bonds will be in default. This provides sufficient coverage each year for the pledged debt. The debt service coverage, or comparison of pledged revenues net of specific operating expenses, for each pledged debt, is provided in Tables 19 through 21 of the statistical section.

In March 2013, the Town issued \$20,000,000 at interest rates ranging from 1.5% – 5% of Sales and Use Tax Revenue Bonds. The purpose of the 2013 bonds was to finance a portion of Castle Rock Parkway. Principal payments are due annually on June 1 through 2035 commencing June 1, 2017. Interest payments are due semi-annually on June 1 and December 1 commencing June 1, 2013. In October 2020, the outstanding bonds were partially refunded with the Sales and Use Tax Revenue Refunding Bonds, Series 2020. A portion of the 2013 bonds maturing in 2021, 2022 and 2023 totaling \$1,590,000 were not refunded. The Town established an escrow account with proceeds from the 2020 refunding bonds. The amount deposited into the escrow is expected to be sufficient to pay interest on the defeased debt from 2020 until 2023 and to pay the outstanding principal on the defeased debt. The refunded bonds were called on June 1, 2023. Annual debt service paid during the year ended December 31, 2023 was \$550,000.

In July 2016, the Town issued \$7,405,000 of Sales and Use Tax Revenue Refunding Bonds, Series 2016 at interest rates ranging from 2% – 5%. The purpose of the 2016 bonds was to refund all of the Town's Sales and Use Tax Revenue Bonds, Series 2008 in the amount of \$7,880,000. Principal payments are due annually on June 1 through 2028 commencing June 1, 2018. Interest payments are due semi-annually on June 1 and December 1 commencing December 1, 2016. As of December 31, 2023, future payments of principal and interest total \$4,522,288. The bonds are payable solely from the revenue derived from sales and use tax at the rate of 1.35% pledged from the General, Transportation and Community Center funds. During the year ended December 31, 2023 revenues of \$30,127,314 were available to pay annual debt service of \$903,838.

In October 2020, the Town issued \$18,550,000 of Sales and Use Tax Revenue Refunding Bonds, Series 2020 at interest rates ranging from 1.03% – 2.42%. The purpose of the 2020 bonds was to reduce the interest rate paid on the Town's debt by refunding a portion of the Town's Sales and Use Tax Revenue Bonds, Series 2013 in the amount of \$16,425,000. The purpose of the 2013 bonds was to finance a portion of Castle Rock Parkway. Principal payments are due annually on June 1 through 2035 commencing June 1, 2025. Interest payments are due semi-annually on June 1 and December 1 commencing June 1, 2021. As of December 31, 2023, future payments of principal and interest total \$21,429,410. The bonds are payable solely from the revenue derived from sales and use tax at the rate of 1.35% pledged from the General, Transportation and Community Center funds. During the year ended December 31, 2023 revenues of \$30,127,314 were available to pay annual debt service of \$362,386.

The Town issued Water and Wastewater Revenue Bonds in 2006 for \$9,665,000 at a 4% interest rate to construct water and wastewater system improvements. In May of 2012, the Town issued \$11,455,000 at interest rates ranging from 2% – 5% in Water and Wastewater Refunding Bonds. The purpose of the refunding was to reduce the interest rate paid on the previously issued Water and Wastewater Revenue Bonds. In July of 2015, the Town issued \$5,610,000 at interest rates ranging from 2% - 5% in Water and Wastewater Refunding Bonds. The purpose of the refunding was to reduce the interest rate paid on the 2006 Water and Wastewater Revenue Bonds. A portion of the 2006 Revenue Bonds totaling \$905,000 was not refunded. Principal payments are due annually on December 1. Interest payments are due semi-annually on June 1 and December 1. The bonds are payable solely from the net

TOWN OF CASTLE ROCK, COLORADO

NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2023

revenues of the Town's Water and Wastewater Funds after the payment of the operation and maintenance expenses of the systems. These bonds constitute an irrevocable lien upon the net pledged revenues. During the year ended December 31, 2023, net pledged revenues of \$34,705,163 were available to pay annual debt service of \$2,064,854 for the bonds. As of December 31, 2023, the 2012 bonds are paid in full and future payments of principal and interest on the 2015 bonds total \$2,060,250.

In July 2016, the Town issued \$50,635,000 of Water and Sewer Enterprise Revenue Refunding Bonds, Series 2016 at interest rates ranging from 1.5% – 5%. The purpose of the 2016 bonds was to prepay all of the Town's obligations under its Certificates of Participation, Series 2008 (COPs). The purpose of the COPs was to fund the acquisition of a raw water storage easement in the Reuter-Hess Reservoir owned and operated by Parker Water and Sanitation District and to acquire, construct and install certain other water supply, storage, transmission, and treatment facilities. Principal payments are due annually on December 1 through 2034 commencing December 1, 2016. Interest payments are due semi-annually on June 1 and December 1 commencing December 1, 2016. As of December 31, 2023, future payments of principal and interest total \$43,717,800. The bonds are payable solely from the net revenues of the Town's Water and Wastewater Funds after the payment of the operation and maintenance expenses of the systems. These bonds constitute an irrevocable lien upon the net pledged revenues. During the year ended December 31, 2023, net pledged revenues of \$34,705,163 were available to pay annual debt service of \$3,784,867.

In February 2022, the Town issued \$25,455,000 of Water and Sewer Enterprise Revenue Bonds, Series 2022 at interest rates ranging from 2% – 5%. The purpose of the 2022 bonds was to fund the Newlin Gulch pipeline and pump station. Principal payments are due annually on December 1 through 2042 commencing December 1, 2022. Interest payments are due semi-annually on June 1 and December 1 commencing June 1, 2022. As of December 31, 2023, future payments of principal and interest total \$34,839,950. The bonds are payable solely from the net revenues of the Town's Water Resource Funds after the payment of the operation and maintenance expenses of the systems. These bonds constitute an irrevocable lien upon the net pledged revenues. During the year ended December 31, 2023, net pledged revenues of \$34,705,163 were available to pay annual debt service of \$1,830,121.

In 2015, the Town issued \$5,410,000 at a 2.86% interest rate of Golf Revenue Refunding and Improvement Bonds to refund the outstanding 2005 Golf Revenue Refunding Bonds, who's original purpose was to finance the acquisition, construction and equipping of the golf course facility. The purpose of the 2015 refunding was to reduce the interest rate paid on the 2005 Bonds and to provide funds for capital improvements at the Golf Course. The outstanding bonds are payable solely from the revenues derived from the operation of the Red Hawk Ridge Golf Course after the payment of operation and maintenance expenses. Principal payments are due annually on December 1. Interest payments are due semi-annually on June 1 and December 1. During the year ended December 31, 2023, net pledged revenues of \$1,287,184 were available to pay annual debt service of \$500,637. As of December 31, 2023 the outstanding balance, including principal and interest was \$1,994,849.

TOWN OF CASTLE ROCK, COLORADO

**NOTES TO THE BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2023**

Revenue Bonds Outstanding at December 31, 2023

<u>Issue</u>	<u>Maturity</u>	<u>Interest Rates</u>	<u>Principal Amount</u>
Governmental Activities			
2016 Sales and Use Tax Bonds	6/1/2028	2.00% - 5.00%	\$ 4,010,000
2020 Sales and Use Tax Bonds	6/1/2035	1.03% - 2.42%	18,550,000
Total governmental activities			<u>\$ 22,560,000</u>
Business-type Activities			
2015 Water and Wastewater Revenue Refunding Bonds	12/1/2026	2.00% - 5.00%	\$ 1,870,000
2015 Golf Course Revenue Refunding and Improvement Bonds Revenue Bonds	12/1/2027	2.86%	1,860,000
2016 Water and Wastewater Revenue Refunding Bonds	12/1/2034	1.50% - 5.00%	34,245,000
2022 Water and Wastewater Revenue Improvement Bonds Revenue Bonds	12/1/2042	2.00% - 5.00%	23,740,000
Total business-type activities			<u>\$ 61,715,000</u>

Revenue Bond Debt Service Requirements to Maturity

Government-type Activities			Business-type Activities	
<u>Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Principal</u>	<u>Interest</u>
2024	\$ 730,000	\$ 536,424	\$ 4,165,000	\$ 2,671,246
2025	1,665,000	502,749	4,400,000	2,472,519
2026	1,800,000	452,840	4,630,000	2,262,363
2027	1,850,000	398,316	4,165,000	2,066,971
2028	1,915,000	339,203	3,905,000	1,869,100
2029-2033	10,200,000	1,057,062	22,825,000	6,527,050
2034-2038	4,400,000	105,103	10,970,000	2,349,800
2039-2042			6,655,000	678,800
	<u>\$ 22,560,000</u>	<u>\$ 3,391,697</u>	<u>\$ 61,715,000</u>	<u>\$ 20,897,849</u>

TOWN OF CASTLE ROCK, COLORADO

NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2023

B. Certificates of Participation

In September 2013, the Town issued Certificates of Participation (COPs) in the amount of \$9,245,000. The purpose of the COPs was to fund the construction of the Fieldhouse at Philip S. Miller Park. Principal payments are due annually on December 1 through 2033. Interest (based on a 360-day year consisting of twelve 30-day months) shall be paid semi-annually on the 1st day of the months of June and December. The Police and Municipal Court Facility are pledged assets.

In October 2020, the Town issued Certificates of Participation (COPs) in the amount of \$8,485,000. The purpose of the COPs was to fund a portion of the acquisition, construction, installation, and improvements of 308 public parking spaces in the Encore parking garage. Principal payments are due annually on December 1 through 2048, commencing December 1, 2033. Interest payments are due semi-annually on June 1 and December 1 commencing June 1, 2021.

COPs Outstanding at December 31, 2023

<u>Issue</u>	<u>Maturity</u>	<u>Interest Rates</u>	<u>Principal Amount</u>
Governmental Activities			
2013 Parks and Recreation COPs	12/1/2033	2.0% - 5.0%	\$ 5,500,000
2020 Parking Fund COPs	12/1/2048	4.0%	8,485,000
Total governmental activities			<u>\$ 13,985,000</u>

COPs Debt Service Requirements to Maturity

Government-type Activities		
<u>Year</u>	<u>Principal</u>	<u>Interest</u>
2024	450,000	600,013
2025	465,000	582,013
2026	485,000	562,250
2027	505,000	540,425
2028	530,000	516,437
2029-2033	3,540,000	2,170,113
2034-2038	2,975,000	1,382,600
2039-2043	2,325,000	797,600
2044-2048	2,710,000	340,200
	<u>\$ 13,985,000</u>	<u>\$ 7,491,650</u>

TOWN OF CASTLE ROCK, COLORADO

NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2023

C. Notes from Direct Borrowings and Placements

The following is a summary of notes from direct borrowings and placements for the year ended December 31, 2023:

Notes from Direct Borrowings and Placements

	<u>Amount Issued</u>	<u>Amount Outstanding</u>
Business-type activities		
2019 Stormwater Notes Payable	\$ 9,500,000	\$ 7,625,000
Total Notes from Direct Borrowings and Placements	<u>\$ 9,500,000</u>	<u>\$ 7,625,000</u>

In December 2019, the Town entered into a loan agreement with a financial institution in the amount of \$9,500,000, with an interest rate of 1.92%. The purpose of the loan was to finance Stormwater projects. Principal payments are due annually on December 1, beginning in 2022. Interest payments are due semi-annually on June 1 and December 1. The loan is payable from the revenues of the Stormwater Fund. The Town drew funds based on the following schedule.

<u>Date</u>	<u>Amount</u>
December 19, 2019 (Closing)	\$ 4,500,000
September 30, 2020	4,500,000
September 30, 2021	500,000
	<u>\$ 9,500,000</u>

Notes Payable Debt Service Requirements to Maturity

Business-type Activities			
<u>Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Totals</u>
2024	\$ 1,000,000	\$ 146,400	1,146,400
2025	1,030,000	127,200	1,157,200
2026	1,060,000	107,424	1,167,424
2027	1,095,000	87,072	1,182,072
2028	1,115,000	66,048	1,181,048
2029-2030	2,325,000	67,296	2,392,296
	<u>\$ 7,625,000</u>	<u>\$ 601,440</u>	<u>\$ 8,226,440</u>

D. Interest Expense

Total interest expense, excluding amortization and other debt related items, in the amount of \$1,184,438 and \$3,085,307 was charged to governmental type and business type funds, respectively, for the year ended December 31, 2023.

TOWN OF CASTLE ROCK, COLORADO

NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2023

10. FUND BALANCE

	Non-major Special Revenue Funds							
	General	Transportation	Transportation Capital	Conservation Trust	P.S. Miller	Public Art	Police Forfeiture	DDA TIF
Nonspendable	\$ 10,511,541	\$ 86,021	\$ -	\$ 1,425	\$ -	\$ -	\$ -	\$ -
Prepaid Items	592,650	86,021	-	1,425	-	-	-	-
Loans to other funds (long-term portion)	9,918,891	-	-	-	-	-	-	-
Restricted	\$ 8,835,814	\$ -	\$ 33,144,841	\$ -	\$ -	\$ -	\$ 1,501	\$ -
TABOR Reserve	2,781,468	-	-	-	-	-	-	-
TABOR Excess	6,054,346	-	-	-	-	-	-	-
Advance grant payments received, not earned	-	-	-	-	-	-	-	-
Grants earned, not spent	-	-	-	-	-	-	1,501	-
Impact Fees	-	-	33,144,841	-	-	-	-	-
Public Finance Agreement	-	-	-	-	-	-	-	-
Lottery Funds	-	-	-	-	-	-	-	-
Unspent Debt Proceeds	-	-	-	-	-	-	-	-
Parks and recreation	-	-	-	-	-	-	-	-
Committed	\$ 9,555,173	\$ 16,660,758	\$ -	\$ -	\$ 489,069	\$ 77,352	\$ -	\$ 2,688,870
Council designation of revenue sources	-	16,660,758	-	-	489,069	77,352	-	2,688,870
Contractual Obligations	465,531	-	-	-	-	-	-	-
Economic Development	7,823,757	-	-	-	-	-	-	-
Parking Fund	1,265,885	-	-	-	-	-	-	-
Assigned	\$ 3,817,997	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Capital Project Carryforward	3,817,997	-	-	-	-	-	-	-
Loans to other funds	-	-	-	-	-	-	-	-
Unassigned	\$ 24,740,992	\$ -	\$ -	\$ (139,368)	\$ -	\$ -	\$ -	\$ -
Cash reserve policy	16,101,187	-	-	-	-	-	-	-
Unappropriated	8,639,805	-	-	(139,368)	-	-	-	-
Total Fund Balance	\$ 57,461,517	\$ 16,746,779	\$ 33,144,841	\$ (137,943)	\$ 489,069	\$ 77,352	\$ 1,501	\$ 2,688,870

TOWN OF CASTLE ROCK, COLORADO

NOTES TO THE BASIC FINANCIAL STATEMENTS

DECEMBER 31, 2023

Non-major Special Revenue Funds				Non-major Capital Project Funds							Total Other Governmental Funds	Total Governmental Funds
Castle Rock Urban Renewal Authority	Parks and Rec Lodging Tax	Festival Park Commons GID		Parks and Recreation Capital	Municipal Facilities Capital	Fire Capital	Police Capital	General Long-Term Planning				
\$	-	\$ 1,542	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 2,967	\$ 10,600,529
	-	1,542	-	-	-	-	-	-	-	-	2,967	681,638
	-	-	-	-	-	-	-	-	-	-	-	9,918,891
\$	-	\$ 720,555	\$ -	\$ 15,920,714	\$ 2,082,335	\$ 1,189,071	\$ -	\$ -	\$ -	\$ -	\$ 19,914,176	\$ 61,894,831
	-	-	-	-	-	-	-	-	-	-	-	2,781,468
	-	-	-	-	-	-	-	-	-	-	-	6,054,346
	-	-	-	-	-	-	-	-	-	-	-	-
	-	-	-	-	-	-	-	-	-	-	-	-
	-	-	-	-	-	-	-	-	-	-	1,501	1,501
	-	-	-	15,920,714	2,082,335	1,189,071	-	-	-	-	19,192,120	52,336,961
	-	-	-	-	-	-	-	-	-	-	-	-
	-	-	-	-	-	-	-	-	-	-	-	-
	-	-	-	-	-	-	-	-	-	-	-	-
	-	720,555	-	-	-	-	-	-	-	-	720,555	720,555
\$	-	\$ -	\$ 270,502	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 5,885,355	\$ 9,411,148	\$ 35,627,079
	-	-	270,502	-	-	-	-	-	-	5,885,355	9,411,148	26,071,906
	-	-	-	-	-	-	-	-	-	-	-	465,531
	-	-	-	-	-	-	-	-	-	-	-	7,823,757
	-	-	-	-	-	-	-	-	-	-	-	1,265,885
\$	-	\$ -	\$ -	\$ 1,700,000	\$ 103,335	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 1,803,335	\$ 5,621,332
	-	-	-	-	-	-	-	-	-	-	-	3,817,997
	-	-	-	1,700,000	103,335	-	-	-	-	-	1,803,335	1,803,335
\$	(21,832)	-	\$ -	\$ -	\$ -	\$ -	\$ (582,987)	\$ -	\$ -	\$ -	\$ (744,187)	\$ 23,996,805
	-	-	-	-	-	-	-	-	-	-	-	16,101,187
	(21,832)	-	-	-	-	-	(582,987)	-	-	-	(744,187)	7,895,618
\$	(21,832)	\$ 722,097	\$ 270,502	\$ 17,620,714	\$ 2,185,670	\$ 1,189,071	\$ (582,987)	\$ 5,885,355	\$ -	\$ -	\$ 30,387,439	\$ 137,740,576

TOWN OF CASTLE ROCK, COLORADO

NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2023

11. PENSION PLANS

Town employees are covered under one of the five different pension plans, depending on occupation. Four of the plans are the General Employee Plan, Sworn Police Officers Plan, Sworn Police Officers Statewide Defined Benefit Plan and the Fire Employees Statewide Defined Benefit Plan (SWDB). The Town Manager and the Town Attorney are covered under the Executive Defined Contribution Plan. In addition to the employee pension plans, the Town also participates in an agent multiple-employer defined benefit plan that covers its volunteer fire fighters under the Volunteer Fire Pension Plan. All plans and plan amendments are approved by Town Council as a single-employer, defined contribution plans, qualified under IRS guidelines, except one police pension plan, and two fire pension plans, an agent multiple-employer defined benefit plan and a cost sharing multiple-employer defined benefit plan, respectively.

The following table summarizes each of the Town's FPPA plans and the respective pension activity recorded in the financials.

Plan	Net Pension Liability (Asset)	Deferred Outflows of Resources	Deferred Inflows of Resources	Pension Expense (Reduction)
FPPA SWDB - Police	\$ 853,441	\$ 5,792,158	\$ 2,339,439	\$ 360,714
FPPA SWDB - Fire	1,007,982	7,143,072	609,791	790,565
Volunteer Firefighter	186,731	65,774	-	(1,139)
Totals	<u>\$ 2,048,154</u>	<u>\$ 13,001,004</u>	<u>\$ 2,949,230</u>	<u>\$ 1,150,140</u>

All plans are administered by outside trustees and, except for the Volunteer Fire Pension Plan, do not meet the standards of accounting principles generally accepted in the United States of America for inclusion as part of the reporting entity.

For purposes of measuring the net pension liability, net pension asset, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Town Fire and Police Pension Plans and additions to/deductions from the Fire and Police Pension Plans fiduciary net position have been determined on the same basis as they are reported by the Fire and Police Pension Association of Colorado (FPPA). For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with benefit terms. Investments are reported at fair value. All employees who participate in the FPPA plans are funded through the general fund and therefore the net pension liability or net pension asset are recorded at the government-wide level only.

A description of each plan and selected financial information follows.

A. General Employee Plan

A multi-employer defined contribution pension plan is maintained for all permanent full-time and part-time employees who work at least 20 hours per week on an annual basis. In a defined contribution plan, benefits depend solely on amounts contributed to the plan plus investment earnings. Firefighters are excluded from the plan and are covered by a separate plan, as described in 11. E. Sworn Police Officers are excluded from the plan and are covered by separate plans, as described in 11. C & D. For 2023, the plan requires mandatory employee pre-tax contributions to the plan of 4% of compensation. The Town also contributes 7% of each employees' compensation to the plan with the exception of the Town Manager and Town Attorney. As part of their employment contracts, the Town Manager and the Town Attorney receive an 11% contribution from the Town and do not have a mandatory employee contribution. The Town has no other obligations to fund this plan. Employees are permitted to contribute

TOWN OF CASTLE ROCK, COLORADO

NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2023

additional amounts beyond their 4% mandatory contribution into a deferred 457 plan. These additional amounts are invested in a deferred compensation plan pursuant to Internal Revenue Code (IRC) Section 457, see Note 12.

The plan requires employee participation in the plan immediately upon date of hire. Vesting of employer contributions are 100% after 1 year of employment. Unvested contributions for terminated employees are returned to the Town, net of servicing fees. Employees are fully vested for their contributions immediately. All administrative costs of the plans are borne by the participants of each plan.

Employer contributions are funded by the governmental and proprietary funds. The Town's contributions for 2023 were \$2,346,836. Town employees' mandatory contributions for 2023 were \$1,311,876.

Plan provisions and contribution requirements are established and administered by Mission Square Retirement and may be amended with the approval of Town Council.

B. Executive Defined Contribution Plan

In 2004, the Town agreed to adopt a qualified 401(a) Executive Defined Contribution plan as part of the employment contracts for the Town Manager and the Town Attorney. The Town contributed 9% of the covered employee's compensation into this plan. Vesting is based on years of service and an employee will not be fully vested until they have reached 10 years of service. The Town's contributions to the plan for the year ended December 31, 2023 were \$41,532, equal to the required contributions. Plan provisions and contribution requirements are established and administered by Mission Square Retirement and may be amended with the approval of Town Council.

C. Sworn Police Officers Defined Contribution Plan

In 2018, the Town's Sworn Police Officers were moved from the General Employee Plan and added to a new qualified 401(a) Money Purchase Retirement plan. For 2023, the plan requires mandatory employee pre-tax contributions to the plan of 5.6% of compensation. The Town also contributes 8.6% of each employees' compensation to the plan. The Town has no other obligations to fund this plan. Employees are permitted to contribute additional amounts beyond their 5.6% mandatory contribution into a deferred 457 plan. These additional amounts are invested in a deferred compensation plan pursuant to Internal Revenue Code (IRC) Section 457, see Note 12.

The plan requires employee participation in the plan immediately upon date of hire. Vesting of employer contributions are 100% after 1 year of employment. Unvested contributions for terminated employees are returned to the Town, net of servicing fees. Employees are fully vested for their contributions immediately. All administrative costs of the plans are borne by the participants of each plan.

Employer contributions are funded by the governmental funds. The Town's contributions for 2023 were \$111,723. Town employees' mandatory contributions for 2023 were \$72,833.

Plan provisions and contribution requirements are established and administered by Mission Square Retirement and may be amended with the approval of Town Council.

TOWN OF CASTLE ROCK, COLORADO

NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2023

D. Sworn Police Officers – Statewide Defined Benefit Plan

In March 2021 the Town of Castle Rock's sworn police officers were provided the option to participate in the Fire and Police Pension Association (FPPA) Statewide Defined Benefit Plan. The Town of Castle Rock's full-time sworn police officers who chose to opt into the plan, as well as full-time sworn police officers hired after entry into the plan, are members of the Statewide Defined Benefit Plan.

(a) Plan Description

The Town contributes to the Statewide Defined Benefit Plan (SWDB), which is a cost sharing multiple-employer defined benefit pension plan administered by the Fire and Police Pension Association of Colorado (FPPA). The Statewide Defined Benefit Plan provides retirement benefits for members and beneficiaries. Death and disability coverage is provided for plan members hired prior to January 1, 1997 through the Statewide Death and Disability Plan, which is also administered by FPPA. Plan provisions and contribution requirements are established and amended by FPPA. Colorado Statutes assign the authority to establish benefit provisions to the state legislature. FPPA issues a publicly available annual financial report that includes financial statements and required supplementary information for the Statewide Defined Benefit Plan and the Statewide Death and Disability Plan. The FPPA Annual Comprehensive Financial Report can be obtained on FPPA's website at: www.fppaco.org/annual-reports.html.

(b) Description of Benefits

A member is eligible for a normal retirement pension once the member has completed twenty-five years of credited service and has attained the age of 55. A member may also qualify for a normal retirement pension if the member's combined years of service and age equals at least 80, with a minimum age of 50 (Rule of 80).

The annual normal retirement benefit is 2 percent of the average of the member's highest three years' base salary for each year of credited service up to ten years, plus 2.5 percent for each year of service thereafter. The benefit earned prior to January 1, 2007 for members of affiliated Social Security employers will be reduced by the amount of Social Security income payable to the member annually. Benefits adjustments paid to retired members are evaluated annually and may be re-determined every October 1. The amount of any increase is based on the Board's discretion and can range from 0 to the higher of 3 percent or the Consumer Price Index for Urban Wage Earners and Clerical Workers (CPI-W).

A member is eligible for an early retirement after completion of 30 years of service or attainment of age 50 with at least five years of credited service. The early retirement benefit equals the normal retirement benefit reduced on an actuarially equivalent basis. Upon termination, an employee may elect to have member contributions, along with 5 percent as interest, returned as a lump sum distribution. Alternatively, a member with at least five years of accredited service may leave contributions with the Plan and remain eligible for a retirement pension at age 55 equal to 2 percent of the member's average highest three years' pensionable earnings for each year of credited service up to ten years, plus 2.5 percent for each year of service thereafter.

(c) Contributions

Contribution rates for employers and members may be increased equally by the FPPA Board of Directors upon approval through an election by both the employers and members.

TOWN OF CASTLE ROCK, COLORADO

NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2023

Members of the SWDB plan and their employers are contributing at the rate of 12.0% and 9.5%, respectively, of base salary for the total contribution rate of 21.5% in 2023. Reentry members of the SWDB plan and their employers are contributing at a combined contribution rate of 25.0% in 2023, 3.5% above non-reentry groups. It is a local decision as to whether the member or employer pays the additional 3.5%. For full-time sworn police officers who opted to enter into the plan, member and employer contributions rates are 11.25% and 13.75%, respectively, of base salary for the total contribution rate of 25.0% in 2023. For sworn police officers hired after entry into the plan, member and employer contributions rates are 12.0% and 9.5%, respectively, of base salary for the total contribution rate of 21.5% in 2023, and a 1.70% continuing rate of contribution split 50/50 between employer and member. Employer contributions will increase 0.5% annually beginning in 2021 through 2030.

The Town's contributions to the SWDB Police Plan for 2023 were \$920,068, equal to the required contribution for the year.

(d) Pension Liability

At December 31, 2023, the Town reported a liability of \$853,441 for its proportionate share of the net pension liability. The net pension liability was measured as of December 31, 2022 and the total pension liability used to calculate the net pension liability was determined based upon the January 1, 2023 actuarial valuation, which was unchanged from December 31, 2022.

The Town's proportion of the net pension liability was based on the Town's share of contributions to the pension plan relative to the contributions of all participating employers. The Town's proportion measured as of December 31, 2022, was 0.962%, which was an increase of 0.076% from its proportion measured as of December 31, 2021.

(e) Pension Expense and Deferred Outflows/Inflows of Resources

For the year ended December 31, 2023, the Town recognized pension expense for the SWDB of \$360,714. At December 31, 2023, the Town reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ 1,847,404	\$ 104,754
Changes in assumptions	1,093,374	-
Net difference between projected and actual investment earnings	1,931,312	-
Changes in proportion and differences between Town contributions and proportionate share of contributions	-	2,234,685
Town contributions subsequent to the measurement date	920,068	-
Total	<u>\$ 5,792,158</u>	<u>\$ 2,339,439</u>

The \$920,068 reported as deferred outflows of resources related to Town contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to SWDB will be recognized in pension expense as follows:

TOWN OF CASTLE ROCK, COLORADO

**NOTES TO THE BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2023**

Year ending December 31	Net Deferred Outflows (Inflows) Of Resources
2024	\$ 134,387
2025	499,161
2026	834,571
2027	1,276,211
2028	14,136
Thereafter	(225,814)
Total	<u>\$ 2,532,651</u>

(f) Actuarial Assumptions

The January 1, 2023 actuarial valuations, based on the most recent actuarial study completed in 2022, used the following:

Actuarial Method	Entry Age Normal
Long-term Investment Rate of Return*	7.0%
Projected Salary Increases*	4.25% - 11.25%
Cost of Living Adjustments (COLA)	0.0%
*Includes Inflation at	2.5%
Mortality	For determining the total pension liability and actuarially determined contributions, the post-retirement mortality tables for non-disabled retirees uses the Pub-2010 Safety Health Annuitant Mortality Tables projected with the ultimate values of the MP-2020 projection scale. The pre-retirement off-duty mortality tables are adjusted to 60% of the MP-2020 mortality tables for active employees. The on-duty mortality rate is 0.00015.

Change in Assumptions: The mortality tables were updated from the prior valuation.

No changes in benefit terms since the prior validation.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation (assumed at 2.5 percent). Best estimates of arithmetic real rates of return for each major asset class included in the Fund's target asset allocation as of December 31, 2022 are summarized in the following table:

TOWN OF CASTLE ROCK, COLORADO

NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2023

Asset Class	Target Allocation	Long-term Expected Real Rate of Return
Cash	1%	3.92%
Fixed Income - Rates	10%	5.45%
Fixed Income – Credit	5%	6.90%
Absolute Return	9%	6.49%
Equity Long/Short	6%	7.47%
Global Equity	35%	8.93%
Private Markets	34%	10.31%
Total	100%	

(g) Discount Rate

The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that contributions from participating employers will be made based on the actuarially determined rates based on the Board's funding policy, which establishes the contractually required rates under Colorado statutes. Based on those assumptions, the SWDB plan fiduciary net position was projected to be available to make all the projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Regarding the sensitivity of the net pension liability/(asset) to changes in the Single Discount Rate, the following presents the plan's net pension liability/(asset), calculated using a Single Discount Rate of 7.00 percent, as well as what the plan's net pension liability/(asset) would be if it were calculated using a Single Discount Rate that is one percent lower or one percent higher:

	1% Decrease 6.00%	Single Discount Rate Assumption 7.00%	1% Increase 8.00%
Town's net pension liability/(asset)	\$ 5,883,510	\$ 853,441	\$ (3,313,085)

(h) Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in FPPA's Annual Report.

(i) Changes between the measurement date of the net pension liability and December 31, 2023

During 2022, House Bill 22-1034 was signed into law. This legislation combines the assets and liabilities of the Statewide Defined Benefit Plan and Statewide Hybrid Plan for the Statewide Retirement Plan effective January 1, 2023. The Statewide Retirement Plan became the Defined Benefit Component of the Statewide Retirement Plan.

TOWN OF CASTLE ROCK, COLORADO

NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2023

E. Fire Employees - Statewide Defined Benefit Plan

(a) Plan Description

All full-time firefighters of the Town are members of the Statewide Defined Benefit (SWDB) Plan and the Statewide Death and Disability Plan. Reference note 11.D.(a) for the SWDB plan description.

(b) Description of Benefits

Reference note 11.D.(b) for a description of benefits of the SWDB plan.

(c) Contributions

Contribution rates for employers and members may be increased equally by the FPPA Board of Directors upon approval through an election by both the employers and members.

Members of the SWDB plan and their employers are contributing at the rate of 12.0% and 9.5%, respectively, of base salary for the total contribution rate of 21.5% in 2023. Employer contributions will increase 0.5% annually beginning in 2021 through 2030 to a total of 13.0% of pensionable earnings.

The Town's contribution to the SWDB for the year ending December 31, 2023 was \$1,010,720, equal to the required contribution for the year.

(d) Pension Liability

At December 31, 2023, the Town reported a liability of \$1,007,982 for its proportionate share of the net pension liability. The net pension liability was measured as of December 31, 2022 and the total pension liability used to calculate the net pension liability was determined based upon the January 1, 2023 actuarial valuation, which was unchanged from December 31, 2022.

The Town's proportion of the net pension liability was based on the Town's share of contributions to the pension plan relative to the contributions of all participating employers. The Town's proportion measured as of December 31, 2022, was 1.136%, which was an increase of 0.064% from its proportion measured as of December 31, 2021.

(e) Pension Expense and Deferred Outflows/Inflows of Resources

For the year ended December 31, 2023, the Town recognized pension expense for the SWDB of \$790,565. At December 31, 2023, the Town reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ 2,181,933	\$ 123,723
Changes in assumptions	1,291,362	-
Net difference between projected and actual investment earnings	2,281,034	-
Changes in proportion and differences between Town contributions and proportionate share of contributions	378,023	468,068
Town contributions subsequent to the measurement date	1,010,720	-
Total	<u>\$ 7,143,072</u>	<u>\$ 609,791</u>

TOWN OF CASTLE ROCK, COLORADO

NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2023

The \$1,010,720 reported as deferred outflows of resources related to Town contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to SWDB will be recognized in pension expense as follows:

Year ending December 31	Net Deferred Outflows (Inflows) Of Resources
2024	\$ 523,255
2025	958,666
2026	1,360,318
2027	1,876,653
2028	374,137
Thereafter	429,533
Total	<u>\$ 5,522,561</u>

(f) Actuarial Assumptions

The January 1, 2023 actuarial valuations, based on the most recent actuarial study completed in 2018, used the following:

Actuarial Method	Entry Age Normal
Long-term Investment Rate of Return*	7.0%
Projected Salary Increases*	4.25% - 11.25%
Cost of Living Adjustments (COLA)	0.0%
*Includes Inflation at	2.5%
Mortality	For determining the total pension liability and actuarially determined contributions, the post-retirement mortality tables for non-disabled retirees uses the Pub-2010 Safety Health Annuitant Mortality Tables projected with the ultimate values of the MP-2020 projection scale. The pre-retirement off-duty mortality tables are adjusted to 60% of the MP-2020 mortality tables for active employees. The on-duty mortality rate is 0.00015.

Changes in Assumptions: The mortality tables were update from the prior year valuation.

No changes in benefit terms since the prior valuation.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation (assumed at 2.5 percent). Best estimates of arithmetic real rates of return for each major asset class included in the Fund's target asset allocation as of December 31, 2022 are summarized in the following table:

TOWN OF CASTLE ROCK, COLORADO

NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2023

Asset Class	Target Allocation	Long-term Expected Real Rate of Return
Cash	1%	3.92%
Fixed Income - Rates	10%	5.45%
Fixed Income – Credit	5%	6.90%
Absolute Return	9%	6.49%
Equity Long/Short	6%	7.47%
Global Equity	35%	8.93%
Private Markets	34%	10.31%
Total	100%	

(g) Discount Rate

The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that contributions from participating employers will be made based on the actuarially determined rates based on the Board's funding policy, which establishes the contractually required rates under Colorado statutes. Based on those assumptions, the SWDB plan fiduciary net position was projected to be available to make all the projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Regarding the sensitivity of the net pension liability/(asset) to changes in the Single Discount Rate, the following presents the plan's net pension liability/(asset), calculated using a Single Discount Rate of 7.00 percent, as well as what the plan's net pension liability/(asset) would be if it were calculated using a Single Discount Rate that is one percent lower or one percent higher:

	1% Decrease 6.00%	Single Discount Rate Assumption 7.00%	1% Increase 8.00%
Town's net pension liability/(asset)	\$ 6,948,899	\$ 1,007,982	\$ (3,913,020)

(h) Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in FPPA's Annual Report.

(i) Changes between the measurement date of the net pension liability and December 31, 2023

During 2022, House Bill 22-1034 was signed into law. This legislation combines the assets and liabilities of the Statewide Defined Benefit Plan and Statewide Hybrid Plan for the Statewide Retirement Plan effective January 1, 2023. The Statewide Retirement Plan became the Defined Benefit Component of the Statewide Retirement Plan.

NOTES TO THE BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2023

F. Volunteer Firefighters’ Pension Plan

(a) Plan Description – Benefits Provided

The Town participates in an agent multiple-employer defined benefit pension plan that covers its volunteer firefighters. The plan is administered and benefit provisions are executed by FPPA. This plan provides retirement benefits as well as death and disability benefits. The Town’s volunteer firefighters become fully vested after 20 years of active service and reaching age 50. The benefit, payable at age 50, would be equal to the retirement benefit prorated based upon the number of years of service accrued at termination. Surviving spouses of deceased retirees are entitled to 50% of the retirement benefit until remarriage or their death. Pre-retirement death and disability benefits are only available if incurred in the line of duty. The plan also provides for a lump-sum burial benefit upon the death of an active or retired firefighter. The FPPA Annual Comprehensive Financial Report can be obtained on FPPA’s website at: www.fppaco.org/annual-reports.html. The volunteer firefighters’ pension plan is closed to new entrants.

(b) Contributions

Volunteer Plan participants are not compensated and do not contribute to the plan. The Volunteer Firefighters’ Pension Plan receives contributions from the Town in an amount not to exceed one-half mill of property tax revenue. As established by the legislature, the State of Colorado contributes up to ninety percent of the Town’s contribution. The State’s contribution does not meet the definition of a special funding situation as defined by GASB 68 and is considered a discretionary contribution. The State’s contribution must not exceed the greater of the actuarially determined contribution or the highest State contribution during the years 1998 through 2001, which was \$17,635 in 2000. The actuarial study as of January 1, 2021, indicated that the current level of contributions to the fund is adequate to support on an actuarially sound basis, the prospective benefits for the present Plan. For the year ended December 31, 2023, the Town and State contributions were \$20,440 and \$17,635 respectively.

(c) Members Covered by Benefit Terms

Membership covered by benefit terms at December 31, 2023:

Retirees and Beneficiaries	19
Active Members	<u>1</u>
Total	20

(d) Pension Liability

At December 31, 2023, the Town reported a net pension liability of \$186,731. The net pension liability was measured as of December 31, 2022. The total pension liability used to calculate the net pension liability was determined based upon the January 1, 2023 actuarial valuation.

TOWN OF CASTLE ROCK, COLORADO

NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2023

(e) Actuarial Assumptions

The January 1, 2023 actuarial valuation based on the most recent experience study completed in 2022 used the following:

Actuarial Cost Method	Entry Age Normal
Inflation	2.50%
Salary Increases	N/A
Investment Rate of Return	7.00%
Retirement Age	50% per year of eligibility until 100% at age 65.
Mortality	The post-retirement mortality tables for non-disabled retirees uses the Pub-2010 Safety Healthy Annuitant Mortality Tables for males and females, amount-weighted, and then projected using the ultimate values of the MP-2020 projection scale for all years. The pre-retirement mortality assumption uses Pub-2010 Safety Healthy Employee Mortality Tables for males and females, amount-weighted, and then projected with the MP-2020 Ultimate projection scale. The pre-retirement non-duty mortality tables are adjusted to 60% multiplier. The on-duty mortality rate is 0.00015.

The following changes to assumptions have been made since the prior valuation based on the recommendations in the 2022 Experience Study.

- Mortality rates and mortality improvement were updated to reflect recently published tables.
- The step-rate increase portion of the salary scale was increased by 0.50% per year for the first 4 years of a member's career and 0.25% for years 5 through 14 in accordance with the observed experience.
- Minor adjustments were made to termination and retirement rates to reflect observed experience.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic nominal rates of return for each major asset class included in the Fund's target asset allocation as of December 31, 2022 are summarized in the following table:

Asset Class	Target Allocation	Expected Rate of Return
Cash	1.0%	3.92%
Fixed Income - Rates	10.0%	5.45%
Fixed Income - Credit	5.0%	6.90%
Absolute Return	9.0%	6.49%
Long Short	6.0%	7.47%
Global Equity	35.0%	8.93%
Private Markets	34.0%	10.31%
Total	100.0%	

TOWN OF CASTLE ROCK, COLORADO

NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2023

(f) Single Discount Rate

A single discount rate of 7.00% was used to measure the total pension liability. The single discount rate was based on the long-term expected rate of return on pension plan investments of 7.00%. The projection of cash flows used to determine this single discount rate assumes that all actuarially determined contributions will be made. The plan's fiduciary net position was projected to be available to make all projected future benefit payments. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

(g) Changes in Net Pension Liability

Total Pension Liability	
Service Cost	\$ 1,095
Interest on the Total Pension Liability	74,473
Benefit changes	-
Difference between expected and actual experience of the Total Pension Liability	(9,375)
Changes in assumptions	8,559
Benefit Payments	(105,908)
Net Change in Total Pension Liability	(32,237)
Total Pension Liability - Beginning	1,115,425
Total Pension Liability - Ending	\$ 1,084,269
Plan Fiduciary Net Pension	
Employer Contribution	\$ 20,440
Net Investment Income	(81,842)
Benefit Payments	(105,908)
Pension Plan Administrative Expenses	(5,747)
State of Colorado Supplemental Discretionary Payment	17,635
Net Change in Plan Fiduciary Net Pension	(155,422)
Plan Fiduciary Net Position – Beginning (Market value of assets at beginning of year)	1,052,960
Plan Fiduciary Net Position – Ending (Market value of assets at end of year)	\$ 897,538
Net Pension Liability	\$ 186,731

Regarding the sensitivity of the net pension liability to changes in the Single Discount Rate, the following presents the plan's net pension liability, calculated using a Single Discount Rate of 7.00%, as well as what the plan's net pension liability would be if it were calculated using a Single Discount Rate that is one percent lower or one percent higher:

	1% Decrease 6.00%	Single Discount Rate Assumption 7.00%	1% Increase 8.00%
Town's net pension liability	\$ 286,714	\$ 186,731	\$ 101,493

TOWN OF CASTLE ROCK, COLORADO

NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2023

(h) Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in the separately issued FPPA financial reports online at www.fppaco.org/annual-reports.html

(i) Pension Expense

For the year ended December 31, 2023, the Town recognized a reduction of pension expense of \$1,139.

(j) Pension Deferred Outflows/Inflows of Resources

At December 31, 2023, the Town reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Net difference between projected and actual earnings on pension plan investments	\$ 45,334	\$ -
Town contributions subsequent to the measurement date	20,440	-
Total	<u>\$ 65,774</u>	<u>\$ -</u>

The \$20,440 reported as deferred outflows of resources related to the Volunteer pension plan resulting from Town contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2024.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the Volunteer pension plan will be recognized in pension expense as follows:

Year ending December 31	Net Deferred Outflows (Inflows) Of Resources
2024	\$ (6,988)
2025	5,795
2026	15,922
2027	30,605
Total	<u>\$ 45,334</u>

12. DEFERRED COMPENSATION PLANS

The Town provides employees deferred compensation plans created in accordance with IRC Section 457. These plans permit employees to defer a portion of their salary until future years.

The general employee plan is administered and benefit provisions are amended through ICMA. All full-time and part-time employees who are covered by the ICMA general employees defined contribution pension plan are eligible to participate in the ICMA deferred compensation plan. There are no contributions made by the Town.

TOWN OF CASTLE ROCK, COLORADO

NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2023

A second IRC 457 plan is established with Colorado County Officials and Employees Retirement Association (CCOERA). The plan is administered and benefit provisions are amended through CCOERA. This plan is only available to those employees who were eligible to participate in the CCOERA defined contribution pension plan. There are no contributions made by the Town.

A third plan is available to fire employees who meet the eligibility requirements for FPPA membership. This plan is administered and benefit provisions are amended through FPPA. The Town contributes 3% of each paid fire fighter's salary. Employee participation in the 457 plans is optional. For the year ended December 31, 2023, the Town contributions were \$323,047.

Deferred Compensation is only available to employees upon termination, retirement, death or unforeseeable emergency. Each plan's trustee manages investments. Several investment options are available to participants.

13. RISK MANAGEMENT

The Town is exposed to various risks of loss related to torts, theft, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

The Town has agreed to partially self-insure claims for health insurance of Town employees to a maximum liability of \$110,000 per covered person. For Insured risks, settlements have not exceeded the aggregate coverage during the past three years.

Self-insurance activities are accounted for in the accounts payable line item of the Employee Benefits Fund. The basis for estimating the liabilities of unpaid claims is by using actuarial projection techniques. Changes in claims payable were as follows:

	<u>2023</u>	<u>2022</u>
Claims payable, January 1	\$ 587,000	\$ 563,000
Incurred claims	7,656,052	6,729,751
Claims paid	<u>(7,552,352)</u>	<u>(6,705,751)</u>
Claims payable, December 31	<u>\$ 690,700</u>	<u>\$ 587,000</u>

For excess liability, property and workers compensation claims, the Town is involved with the Colorado Intergovernmental Risk Sharing Agency (CIRSA), a separate and independent governmental and legal entity formed by an intergovernmental agreement by member municipalities pursuant to the provision of 24-10-115.5, Colorado Revised Statutes (1982 Replacement Volume) and Colorado Constitution, Article XIV, Section 18(2).

The purpose of CIRSA is to provide members defined liability and property coverage and to provide assistance in prevention of loss to municipal property and to personal injury.

It is the intent of the members of CIRSA to create an entity in perpetuity, which will administer and use funds contributed by the members to defend and indemnify, in accordance with the bylaws, any member of CIRSA against stated liability of loss to the limit of the financial resources of CIRSA. It is also the intent of the members to have CIRSA provide continuing stability and availability of needed coverage at reasonable costs. All income and assets of CIRSA shall be at all times dedicated to the exclusive benefit of its members.

TOWN OF CASTLE ROCK, COLORADO

NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2023

CIRSA is a separate legal entity and the Town does not approve budgets nor does it have the ability to significantly affect the operations of the unit.

In 2023, the Town's CIRSA deductibles per occurrence were:

Liability	\$	100,000
Auto Liability	\$	5,000
Property	\$	100,000
Auto Physical Damage	\$	100,000

14. COMMITMENTS AND CONTINGENCIES

Committed Construction

As of December 31, 2023, the Town had unexpended construction related commitments of \$91,124,553.

Federal Programs

Amounts received or receivable from grant agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the Town expects such amounts, if any, to be immaterial.

Litigation

Although the Town is subject to pending and threatened litigation, the Town's Management and the Town Attorney believe that all lawsuits and claims, which have been filed against the Town, are either adequately covered by insurance or the final settlement of uninsured matters will not have a materially adverse effect on the financial position of the Town.

Taxpayer Bill of Rights (TABOR)

In November 1992, Colorado voters approved a State Constitutional Amendment, TABOR, the general purpose of which is to restrain government growth (as measured by revenues) without a vote of the local citizens. The key mechanisms for restraining growth without a vote are: 1) the prohibition of revenue and expenditure growth other than for inflation and a component for new construction growth, 2) the prohibition of new taxes or higher tax rates, 3) the prohibition of new debt, and 4) the refunding of any revenues collected in excess of the revenue limitations.

Castle Rock voters have approved certain revenue exemptions. These exemptions include: 1) a \$0.0075 exemption of sales and motor vehicle taxes approved in 1994 to be used for streets, trails, bridges and sidewalks, 2) a \$0.004 exemption of sales and motor vehicle taxes approved in 1995 to be used for transportation and the community center, and 3) approved in 2005, an exemption of all transportation impact fees and all building use taxes to be used for transportation and the community center.

In November 2021, the voters approved the Town to use excess revenues from 2021 through 2031 solely for police, fire protection, emergency medical services, roads and other transportation purposes. As of December 31, 2023 \$6,054,346 is available for these purposes.

TOWN OF CASTLE ROCK, COLORADO

NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2023

TABOR further requires the Town to establish a TABOR emergency reserve of at least 3% of fiscal year spending (excluding bonded debt service). This reserve was recorded in the General Fund as reserved fund balance of \$2,781,468 as of December 31, 2023. Use of the TABOR reserve is limited to extreme disasters and any use of the reserve must be replaced within one year. Local governments are prohibited from use of these emergency reserves to compensate for economic conditions, revenue shortfalls, salary or benefit increases.

The Town's management believes the Town is in compliance with the provisions of TABOR.

15. INTERFUND TRANSACTIONS

Transactions that are representative of lending / borrowing arrangements which were outstanding at the end of the year are referred to as "Loans to / from Other Funds" or "interfund loans". Any residual balances outstanding between the governmental activities and business-type activities are reported in the Town-wide financial statements as "internal balances". Eliminations are made in interfund activities, payables and receivables. All internal balances in the Town-wide Statement of Net Position have been eliminated except those representing balances between the governmental activities and business-type activities, which are reported as internal balances and are eliminated in the total column. In the Statement of Activities, internal service fund transactions have been eliminated. Transactions between governmental and business-type activities are not eliminated.

INTERFUND LOANS

REPORTING FUND

Fund loan from / to	Purpose	Receivable	Payable
GOVERNMENTAL FUNDS			
General			
Police Capital	Impact fees - reimburse General Fund for growth related construction	\$ 554,932	\$ -
Fire Capital	Crystal Valley Fire Station	599,383	-
Transportation Capital	Crystal Valley Interchange	6,500,000	-
Water Resources	Metzler Park turf replacement	-	1,768,203
Golf	Debt service reserve	500,815	-
Golf	Golf maintenance equipment	329,917	-
Community Center	Slide tower repair	1,370,385	-
Economic Development			
Urban Renewal Authority	Operating costs	51,072	-
Tabor			
Police Capital	Advance funding for capital projects	1,000,000	-
Total General Fund		<u>10,906,504</u>	<u>1,768,203</u>
Transportation Capital Fund			
General Fund	Advance funding for capital projects	-	6,500,000
Total Transportation Capital Fund		<u>-</u>	<u>6,500,000</u>
Other Governmental Funds			
Conservation Trust			
Parks Capital	Mitchell Gulch Park project	-	1,700,000
Total Conservation Trust Fund		<u>-</u>	<u>1,700,000</u>
Parks Capital			
Conservation Trust	Mitchell Gulch Park project	1,700,000	-
Total Parks Capital Fund		<u>1,700,000</u>	<u>-</u>

TOWN OF CASTLE ROCK, COLORADO

NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2023

INTERFUND LOANS

REPORTING FUND

Fund loan from / to	Purpose	Receivable	Payable
GOVERNMENTAL FUNDS			
Other Governmental Funds (continued)			
Facilities Capital			
Police Capital	Police Department basement renovation	103,335	-
Total Facilities Capital Fund		103,335	-
Fire Capital			
General	Crystal Valley Fire Station	-	599,383
Total Fire Capital		-	599,383
Police Capital			
General	Impact fees - reimburse General Fund for growth related construction	-	554,932
Facilities Capital	Advance for Public Safety Training Facility	-	103,335
Tabor	Police Department basement renovation	-	1,000,000
Total Police Capital Fund		-	1,658,267
Urban Renewal Authority			
Economic Development	Operating costs	-	51,072
Total Other Governmental Funds		1,803,335	4,008,722
Total Governmental Funds		12,709,839	12,276,925
ENTERPRISE FUNDS			
Water Resources			
General	Metzler Park turf replacement	1,768,203	-
Total Water Resources Fund		1,768,203	-
Golf			
General	Debt service reserve	-	500,815
General	Golf maintenance equipment	-	329,917
Total Golf Fund		-	830,732
Community Center			
Parks Capital	Advance for Philip S. Miller Park	-	1,370,385
Total Community Center Fund		-	1,370,385
Total Enterprise Funds		1,768,203	2,201,117
Total All Funds		\$ 14,478,042	\$ 14,478,042

TOWN OF CASTLE ROCK, COLORADO

NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2023

		TRANSFERS	
REPORTING FUND			
Fund transfer from / to	Purpose	Transfer In	Transfer Out
GOVERNMENTAL FUNDS			
General			
Transportation	Funding for sidewalks, quiet zone and Public Safety events	\$ 703,551	\$ -
PS Miller	Funding for special events	-	201,551
Lodging Tax	Funding for turf replacement	28,000	-
Fire Capital	Interfund loan interest	13,381	-
Police Capital	Interfund loan interest	9,090	-
Transportation Capital	Interfund loan interest	8,125	-
General Long Term Planning	Funding for replacement of PD equipment	-	639,883
Golf	Interfund loan interest	14,062	-
Water Resources	Funding for Paintbrush Park turf replacement	683,200	-
Water Resources	Interfund loan interest	-	17,410
Fleet	Purchase of new vehicles	-	3,500
Community Center	Interfund loan interest	1,713	-
Parking			
Transportation	Funding for Public Safety Events and maintenance of parking garages	80,000	-
DDA TIF	Parking units assessments	200,000	-
Total General Fund		1,741,122	862,344
Transportation			
General	Funding for sidewalks, quiet zone and Public Safety events	-	703,551
Parking	Funding for Public Safety Events and maintenance of parking garages	-	80,000
Fleet	Purchase of new vehicles	-	393,737
Total Transportation Fund		-	1,177,288
Transportation Capital			
General	Interfund loan interest	-	8,125
Total Transportation Capital Fund		-	8,125
Other Governmental Funds			
Conservation Trust			
Parks Capital	Interfund loan interest	-	55,500
PS Miller			
General Fund	Funding for special events	201,551	-
DDA TIF			
Parking	Funding for parking units assessments	-	200,000
Lodging Tax			
General	Funding for turf replacement	-	28,000
Parks Capital			
Conservation Trust	Interfund loan interest	55,500	-
Fleet	Purchase of new vehicles	-	38,021
Municipal Facilities Capital			
Police Capital	Interfund loan interest	1,923	-
Fire Capital			
General	Interfund loan interest	-	13,381
Fleet	Purchase of new vehicles	-	338,735

TOWN OF CASTLE ROCK, COLORADO

NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2023

		TRANSFERS (continued)	
<u>REPORTING FUND</u>			
Fund transfer from / to	Purpose	Transfer In	Transfer Out
GOVERNMENTAL FUNDS (continued)			
Police Capital			
General	Interfund loan interest	-	9,090
Municipal Facilities Capital	Interfund loan interest	-	1,923
Fleet	Purchase of new vehicles	-	164,615
General Long Term Planning			
General	Funding for replacement of PD equipment	639,883	-
Total Other Governmental Funds		898,857	849,265
Total Governmental Funds		2,639,979	2,897,022
ENTERPRISE FUNDS			
Water			
Fleet	Purchase of new vehicles	-	238,832
Total Water Fund		-	238,832
Water Resources			
General Fund	Funding for Paintbrush Park turf replacement	-	683,200
General Fund	Interfund loan interest	17,410	-
Total Water Resources Fund		17,410	683,200
Stormwater			
Fleet	Purchase of new vehicles	-	43,964
Total Stormwater Fund		-	43,964
Golf			
General	Interfund loan interest	-	14,062
Total Golf Fund		-	14,062
Community Center			
General	Interfund loan interest	-	1,713
Total Community Center Fund		-	1,713
Total Enterprise Funds		17,410	981,771
INTERNAL SERVICE FUNDS			
Fleet			
General	Purchase of new vehicles	3,500	-
Transportation	Purchase of new vehicles	393,737	-
Fire Capital	Purchase of new vehicles	338,735	-
Police Capital	Purchase of new vehicles	164,615	-
Parks Capital	Purchase of new vehicles	38,021	-
Water	Purchase of new vehicles	238,832	-
Stormwater	Purchase of new vehicles	43,964	-
Total Fleet Fund		1,221,404	-
Total All Funds		<u>\$ 3,878,793</u>	<u>\$ 3,878,793</u>

TOWN OF CASTLE ROCK, COLORADO

NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2023

15. INTERFUND TRANSACTIONS (continued)

In 2002, the Town established the Parks, Municipal Facilities, Fire, Police, and Recreation Capital Funds. Prior to 2002, these activities were accounted for in the General Fund. At the point of the transfer, certain projects completed by the General Fund were expected to be reimbursed by development impact fees that are collected in the capital funds. To assure reimbursement of the costs, the Town recorded loans between the General Fund and the capital funds. Since the expenditures had already occurred, this resulted in the capital project funds showing fund deficits in prior years. Currently, only the Police Capital Project Fund remains in deficit from these loans.

In 2017, the Town recorded a loan from the General Fund to the Fire Capital Fund of \$3,000,000 to partially fund the construction of the Crystal Valley Fire Station.

In 2022, the Town recorded a loan from the General Fund to the Golf Fund of \$541,816 to fund the golf course maintenance equipment.

In 2022, the Town recorded a loan from the Parks Capital Fund to the Conservation Trust Fund of \$3,700,000 to fund the Mitchell Gulch Park project.

In 2023, the Town recorded a loan from the General Fund to the Transportation Capital Fund of \$6,500,000 to cash flow the construction of the Crystal Valley Interchange project.

In 2023, the Town recorded a loan from the TABOR Fund to the Police Capital Fund of \$1,000,000 to fund renovations at Police Headquarters.

In 2023, the Town recorded a loan from the General Fund to the Community Center Fund of \$1,370,385 to fund repairs to the Recreation Center slide and pool.

In 2023, The Town recorded a loan from Water Resources to the General Fund of \$975,800 to fund turf replacement.

16. DEFICIT FUND BALANCES

On December 31, 2023, the Police Capital Fund had a fund deficit of \$592,987. This will be eliminated with the repayment of the loans from the collection of future development impact fees.

On December 31, 2023, CRURA had a fund deficit of \$21,832. This will be eliminated with the repayment of the loan from future administration fees collected by the URA.

On December 31, 2023, the Conservation Trust Fund had a deficit of \$137,943. This will be eliminated with the receipt of the Open Space Shareback revenue.

17. TAX ABATEMENTS

The Town enters into public finance agreements with developers in order to create jobs, expand the tax base, encourage existing businesses to make capital investments, and spur new office, industrial, and retail expansion and development. Town ordinances authorize abatements of incremental sales tax and property tax revenues for public finance agreements. For the year ended December 31, 2023, the Town abated approximately \$1,806,891 in sales taxes under this program.

TOWN OF CASTLE ROCK, COLORADO

NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2023

18. DISCRETELY-PRESENTED COMPONENT UNITS

Castle Rock Downtown Development Authority (CRDDA)

As of December 31, 2023, all of the CRDDA's deposits were either insured by the FDIC or held in eligible depositories.

Capital assets activity for the CRDDA for the year ended December 31, 2023 was as follows:

	Balance at December 31, 2022	Additions	Dispositions	Balance at December 31, 2022
Capital assets, being depreciated				
Improvements	\$ 154,267	\$ -	\$ -	\$ 154,267
Total capital assets, being depreciated.	154,267	-	-	154,267
Lease assets, being amortized				
Buildings	47,509	-	-	47,509
Total lease assets, being amortized	47,509	-	-	47,509
Capital asset accumulated depreciation	(117,509)	(4,189)	-	(121,698)
Lease asset accumulated amortization	(28,669)	(9,502)	-	(38,171)
Total accumulated depreciation and amortization	(146,178)	(13,691)	-	(159,869)
Total capital assets, net	\$ 55,598	\$ (13,691)	\$ -	\$ 41,907

In January 2020, CRDDA entered into a sublease agreement in which CRDDA will sublease two offices for the period of January 2020 through December 2024. As of December 31, 2023, CRDDA recognized a lease liability and an intangible right-to-use lease asset.

	Balance at December 31, 2022	Additions	Dispositions	Balance at December 31, 2023	Due In One Year
Lease Payable	\$ 19,452	\$ -	\$ 10,087	\$ 9,365	\$ 9,365
Total	\$ 19,452	\$ -	\$ 10,087	\$ 9,365	\$ 9,365

Millers Landing Business Improvement District (BID)

As of December 31, 2023, all of the Miller's Landing BID deposits were insured by FDIC coverage and PDPA collateral.

TOWN OF CASTLE ROCK, COLORADO

NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2023

Capital assets activity for the Miller's Landing BID for the year ended December 31, 2023 was as follows:

	Balance at December 31, 2022	Additions	Deletions	Balance at December 31, 2023
Capital assets not being depreciated				
Construction in progress	\$ 14,394,092	\$ 4,041,154	\$ -	\$ 18,435,246
Total capital assets not being depreciated	14,394,092	4,041,154	-	18,435,246
Miller's Landing BID capital assets, net	\$ 14,394,092	\$ 4,041,154	\$ -	\$ 18,435,246

The following is an analysis of changes in long-term obligations for the Miller's Landing BID for the year ended December 31, 2023:

	Balance at December 31, 2022	Additions	Retirements	Balance at December 31, 2023	Due Within One Year
Bonds Payable:					
Series 2018A	\$ 7,960,000	\$ -	\$ 115,000	\$ 7,845,000	\$ 130,000
Series 2018A	13,005,000	-	200,000	12,805,000	225,000
Subtotal Bonds Payable	20,965,000	-	315,000	20,650,000	355,000
Notes from Direct Borrowing					
Developer Advance - Operating	698,340	45,514	-	743,854	-
Developer Advance - Capital	437,551	4,041,154	251,106	4,227,599	-
Developer Advance - Debt	2,477,061	1,434,701	-	3,911,762	-
Accrued Interest on:					
Developer Advance - Operating	125,094	51,327	-	176,421	-
Developer Advance - Capital	220,790	151,781	-	372,571	-
Developer Advance - Debt	117,213	251,749	-	368,962	-
Subtotal Other Debt	4,076,049	5,976,226	251,106	9,801,169	-
	\$ 25,041,049	\$ 5,976,226	\$ 566,106	\$ 30,451,169	\$ 355,000

Miller's Landing Bid has yet to establish a revenue base sufficient to pay operations expenditures. Until an independent revenue base is established, continuation of operation in the District will be dependent upon funding by the developer.

19. RELATED PARTY TRANSACTIONS

The Castle Rock Council members are on the boards of various organizations in the region, including the Castle Rock Chamber of Commerce, Castle Rock Economic Partnership, Castle Rock Economic Development Council, Castle Rock Fire Volunteer Pension Board, Centennial Airport Community Noise Roundtable, Chatfield Watershed Authority, Cherry Creek Basin Water Quality Authority, Colorado Municipal League Policy Committee, Denver Regional Council of Governments, Douglas County Housing Partnership, Douglas County Homeless Initiative Executive Committee, Douglas County Youth Initiative, Downtown Development Authority, Downtown Merchants Association, Metro Mayors Caucus, and Partnership of Douglas County Governments. In addition, the Director of Parks and Recreation is on the board of Rueter Hess Recreation Authority.

TOWN OF CASTLE ROCK, COLORADO

NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2023

The Town made payments of the following amounts to these organizations in 2023:

Related Party Transactions

Castle Rock Chamber of Commerce	\$ 129,426
Castle Rock Economic Development Council	236,488
Chatfield Watershed Authority	75,510
Cherry Creek Basin Water Authority	3,960
Colorado Municipal League	25,890
Denver Regional Council of Governments	44,600
Douglas County Housing Partnership	35,000
Douglas County Youth Initiative	19,800
Downtown Development Authority	202,858
Downtown Merchants Association	95,608
Douglas County (for Rueter Hess Recreation Authority)	210,000



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Supplementary Information

Required Supplementary Information

Combining and Individual Fund Statements and Schedules



Required Supplementary Information

Schedule of Changes in Net Pension Liability/(Asset) and Related Ratios for the Volunteer Firefighters' Pension Plan

Schedule of Contributions for the Volunteer Firefighters' Pension Plan

Schedule of Contributions for the Statewide Defined Benefit Pension Plan - Fire

Schedule of the Town's Proportionate Share of the Net Pension Liability/(Asset) for the Statewide Defined Benefit Pension Plan - Fire

Schedule of Contributions for the Statewide Defined Benefit Pension Plan –Police

Schedule of the Town's Proportionate Share of the Net Pension Liability/(Asset) for the Statewide Defined Benefit Pension Plan - Police

Schedule of Revenues and Expenditures and Changes in Funds Available

General Fund

Transportation Fund

Note to Required Supplementary Information

TOWN OF CASTLE ROCK, COLORADO

SCHEDULE OF CHANGES IN NET PENSION LIABILITY/(ASSET) AND RELATED RATIOS FIRE AND POLICE PENSION ASSOCIATION OF COLORADO (FPPA) VOLUNTEER FIRE PENSION PLAN LAST TEN YEARS (to be built prospectively)

Measurement period ending December 31,	2022	2021	2020
Total Pension Liability			
Service Cost	\$ 1,095	\$ 1,095	\$ 1,095
Interest on the Total Pension Liability	74,473	76,592	76,186
Benefit Changes	-	-	-
Difference between Expected and Actual Experience	(9,375)	-	39,791
Assumption Changes	8,559	-	-
Benefit Payments	(105,908)	(109,924)	(112,590)
Net Change in Total Pension Liability (Asset)	(31,156)	(32,237)	4,482
Total Pension Liability - Beginning	1,115,425	1,147,662	1,143,180
Total Pension Liability - Ending (a)	\$ 1,084,269	\$ 1,115,425	\$ 1,147,662
Plan Fiduciary Net Position			
Employer Contributions	\$ 20,440	\$ 20,440	\$ 20,440
Pension Plan Net Investment Income	(81,842)	139,501	113,648
Benefit Payments	(105,908)	(109,924)	(112,590)
Pension Plan Administrative Expense	(5,747)	(6,089)	(4,814)
State of Colorado supplemental discretionary payment	17,635	35,270	17,635
Net Change in Plan Fiduciary Net Position	(155,422)	79,198	34,319
Plan Fiduciary Net Position - Beginning	1,052,960	973,762	939,443
Plan Fiduciary Net Position - Ending (b)	\$ 897,538	\$ 1,052,960	\$ 973,762
Net Pension Liability - Ending (a) - (b)	\$ 186,731	\$ 62,465	\$ 173,900
Plan Fiduciary Net Position as a Percentage of Total Pension Liability	82.78%	94.40%	84.85%
Covered Payroll	N/A	N/A	N/A
Net Pension Liability as a Percentage of Covered Payroll	N/A	N/A	N/A

The notes to the required supplementary information are an integral part of the required supplementary information schedules.

2019	2018	2017	2016	2015	2014
\$ 1,095	\$ 2,879	\$ 2,879	\$ 2,861	\$ 2,861	\$ 3,761
78,496	84,888	86,346	82,814	84,409	66,823
-	-	-	-	-	118,071
-	(26,200)	-	28,112	-	154,102
-	40,977	-	40,514	-	-
(112,590)	(111,578)	(105,840)	(108,540)	(108,540)	(107,146)
(32,999)	(9,034)	(16,615)	45,761	(21,270)	235,611
1,176,179	1,185,213	1,201,828	1,156,067	1,177,337	941,726
<u>\$ 1,143,180</u>	<u>\$ 1,176,179</u>	<u>\$ 1,185,213</u>	<u>\$ 1,201,828</u>	<u>\$ 1,156,067</u>	<u>\$ 1,177,337</u>
\$ 20,440	\$ 20,440	\$ 20,440	\$ 20,440	\$ 20,440	\$ 20,440
124,499	689	130,343	48,736	18,015	67,171
(112,590)	(111,578)	(105,840)	(108,540)	(108,540)	(107,146)
(6,857)	(5,163)	(5,149)	(1,735)	(3,747)	(1,914)
-	17,635	17,635	17,635	17,635	17,635
25,492	(77,977)	57,429	(23,464)	(56,197)	(3,814)
913,951	991,928	934,499	957,963	1,014,160	1,017,974
<u>\$ 939,443</u>	<u>\$ 913,951</u>	<u>\$ 991,928</u>	<u>\$ 934,499</u>	<u>\$ 957,963</u>	<u>\$ 1,014,160</u>
<u>\$ 203,737</u>	<u>\$ 262,228</u>	<u>\$ 193,285</u>	<u>\$ 267,329</u>	<u>\$ 198,104</u>	<u>\$ 163,177</u>
82.18%	77.71%	83.69%	77.76%	82.86%	86.14%
N/A	N/A	N/A	N/A	N/A	N/A
N/A	N/A	N/A	N/A	N/A	N/A

The notes to the required supplementary information are an integral part of the required supplementary information schedules.

TOWN OF CASTLE ROCK, COLORADO

SCHEDULE OF CONTRIBUTIONS FIRE AND POLICE PENSION ASSOCIATION OF COLORADO (FPPA) VOLUNTEER FIRE PENSION PLAN LAST TEN FISCAL YEARS (to be built prospectively)

	2023	2022	2021**	2020
Actuarially determined contributions	\$ 26,473	\$ 26,473	\$ 25,013	\$ 25,013
Contributions in relation to the actuarially determined contribution *	38,075	38,075	55,710	38,075
Contribution deficiency (excess)	<u>\$ (11,602)</u>	<u>\$ (11,602)</u>	<u>\$ (30,697)</u>	<u>\$ (13,062)</u>
Town's covered payroll	N/A	N/A	N/A	N/A
Contributions as a percentage of covered payroll	N/A	N/A	N/A	N/A

*Includes both employer contributions and State of Colorado Supplemental Discretionary Payment for all years except 2019. For 2019, this includes employer contributions only.

**For year 2021, the amount includes the State of Colorado Supplemental Discretionary Payments for current and prior year.

Notes to Schedule

Actuarially determined contribution rates are calculated as of January 1 of odd number years. The contribution rates have a one-year lag, so the actuarial valuation as of January 1, 2021 determines the contribution amounts for 2022 and 2023

Methods and Assumptions Used to Determine Contribution Rates:

Actuarial Cost Method	Entry Age Normal
Amortization Method	Level Dollar, Open*
Remaining Amortization Period	20 Years*
Asset Valuation Method	5-Year smoothed fair value
Inflation	2.5%
Salary Increases	N/A
Investment Rate of Return	7.0%
Retirement Age	50% per year of eligibility until 100% at age 65.
Mortality	Pre-retirement: 2006 central rates from the RP-2014 Employee Mortality Tables for males and females projected to 2018 using the MP-2017 projection scales, and then projected prospectively using the ultimate rates of the scale for all year, 50% multiplier for off-duty mortality. Post-retirement: 2006 central rates from the RP-2014 Annuitant Mortality Tables for males and females projected to 2018 using the MP-2017 projection scales, and then projected prospectively using the ultimate rates of the scale for all years. Disabled: 2006 central rates from the RP-2014 Disabled Mortality Tables for males and females projected to 2018 using the MP-2017 projection scales, and then projected prospectively using the ultimate rates of the scale for all years.

* Plans that are heavily weighted with retiree liabilities use an amortization period based on the expected remaining lifetime of the participants.

Changes in Assumptions. Effective for the January 1, 2019 valuation the investment rate of return decreased from 7.5% to 7.0% and the mortality tables were updated.

2019*	2018	2017	2016	2015
\$ 25,867	\$ 25,867	\$ 18,141	\$ 18,141	\$ 12,770
20,440	38,075	38,075	38,075	38,075
<u>\$ 5,427</u>	<u>\$ (12,208)</u>	<u>\$ (19,934)</u>	<u>\$ (19,934)</u>	<u>\$ (25,305)</u>
N/A	N/A	N/A	N/A	N/A
N/A	N/A	N/A	N/A	N/A

TOWN OF CASTLE ROCK, COLORADO

SCHEDULE OF CONTRIBUTIONS FIRE AND POLICE PENSION ASSOCIATION OF COLORADO (FPPA) STATEWIDE DEFINED BENEFIT PENSION PLAN - FIRE LAST TEN FISCAL YEARS (to be built prospectively)

	*	
	2023	2022
Statutorily required contributions	\$ 1,010,720	\$ 889,200
Contributions in relation to the statutorily required contribution	1,010,720	889,200
Contribution deficiency (excess)	\$ -	\$ -
Town's covered payroll	\$ 10,639,158	\$ 9,880,000
Contributions as a percentage of covered payroll	9.5%	9.0%

* The amounts presented as of the current year end, December 31, 2023.

Methods and Assumptions Used to Determine Contribution:

Actuarial valuations done every year. Actuarial assumptions as of January 1, 2022 were used in the determination of the actuarially determined contributions as of December 31, 2022, which represents contributions required in 2023.

Actuarial Valuation Date	January 1, 2022
Actuarial Cost Method	Entry Age Normal
Amortization Method	Level % of Payroll, Open
Amortization Period	30 Years
Long-term Investment Rate of Return*	7.0%
Projected Salary Increases*	4.25% - 11.25%
Cost of Living Adjustments (COLA)	0%
*Includes Inflation at	2.5%

For determining the total pension liability, the post-retirement mortality tables for non-disabled retirees uses the 2006 central rates from the RP-2015 Annuitant Mortality Tables projected to 2018 using MP-2017 projection scales and then projected prospectively using the ultimate rates for the scale for all years. The pre-retirement off-duty mortality tables are adjusted to 50% of the RP-2014 mortality tables for active employees. The on-duty mortality rate is 0.00015.

At least every five years the FPPA's Board of Directors, in accordance with best practices, reviews its economic and demographic actuarial assumptions.

Changes in actuarial assumptions effective for 2019: The real return on investments assumption was reduced from 5.0% to 4.50% while the inflation assumption remained unchanged at 2.50% for a reduced overall nominal investment return of 7.00% from 7.50%. In addition, the productivity component of the salary scale assumption increased from 1.50% to 1.75%; when combined with the 2.50% inflation rate, this creates an ultimate salary scale assumption of 4.25%. For demographic assumptions, the blue collar adjustment was removed from the mortality tables being used and the mortality projection scale was updated from Scale BB to the ultimate rates of the MP-2017 projection scale. In addition, disability rates were increased for members covered by a defined benefit program and retirement rates were slightly modified to reflect increased retirement utilization for low service members and slightly decreased normal retirement rates after age 55.

Changes in actuarial assumptions effective for 2016: The inflation assumption was reduced from 3.0% to 2.5% while the real return on investments was increased to 5.0% from 4.5% for an overall nominal investment return of 7.5% which is unchanged from the prior year. In addition, an explicit charge for administrative expenses was added in the actuarial contribution calculation, the base mortality tables were revised with the explicit assumption for increasing longevity in the future to reflect current mortality studies and the expected incidence of total disability was increased.

Changes in actuarial assumptions effective for 2014: The married assumption for active members was increased from 80% to 85% to reflect the passage of the Colorado Civil Union Act.

2021	2020	2019	2018	2017	2016	2015
\$ 733,443	\$ 713,149	\$ 574,390	\$ 596,522	\$ 530,936	\$ 505,553	\$ 476,284
733,443	713,149	574,390	596,522	530,936	505,553	476,284
<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
\$ 8,628,741	\$ 8,914,365	\$ 7,179,869	\$ 7,456,522	\$ 6,636,696	\$ 6,319,413	\$ 5,953,555
8.5%	8.0%	8.0%	8.0%	8.0%	8.0%	8.0%

The notes to the required supplementary information are an integral part of the required supplementary information schedules.

TOWN OF CASTLE ROCK, COLORADO

**SCHEDULE OF THE TOWN'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY (ASSET)
FIRE AND POLICE PENSION ASSOCIATION OF COLORADO (FPPA)
STATEWIDE DEFINED BENEFIT PENSION PLAN - FIRE
LAST TEN FISCAL YEARS (to be built prospectively)**

	* <u>2023</u> <u>2022</u> <u>2021</u>		
Town's proportion of the net pension liability (asset)	1.136%	1.072%	1.110%
Town's proportionate share of the net pension liability (asset)	\$ 1,007,982	\$ (5,808,791)	\$ (2,409,475)
Town's covered payroll	\$ 9,880,000	\$ 8,628,741	\$ 8,914,365
Town's proportionate share of the net pension liability (asset) as a percentage of its covered payroll	10.202%	-67.319%	-27.029%
Plan fiduciary net position as a percentage of the total pension liability	97.634%	116.165%	106.720%

* The amounts presented as of the measurement date, December 31, 2022

2020	2019	2018	2017	2016	2015
0.974%	1.113%	1.135%	1.235%	1.228%	1.232%
\$ (550,949)	\$ 1,407,329	\$ (1,632,323)	\$ 446,175	\$ (21,650)	\$ (1,390,185)
\$ 7,179,869	\$ 7,456,522	\$ 6,636,696	\$ 6,319,413	\$ 5,953,555	\$ 5,602,212
-7.674%	18.874%	-24.595%	7.060%	-0.364%	-24.815%
101.937%	95.235%	106.339%	98.213%	100.095%	106.828%

The notes to the required supplementary information are an integral part of the required supplementary information schedules.

TOWN OF CASTLE ROCK, COLORADO

**SCHEDULE OF CONTRIBUTIONS
FIRE AND POLICE PENSION ASSOCIATION OF COLORADO (FPPA)
STATEWIDE DEFINED BENEFIT PENSION PLAN - POLICE
LAST TEN FISCAL YEARS (to be built prospectively)****

	*		
	2023	2022	2021
Statutorily required contributions	\$ 920,068	\$ 752,870	\$ 466,336
Contributions in relation to the statutorily required contribution	920,068	752,870	466,336
Contribution deficiency (excess)	\$ -	\$ -	\$ -
Town's covered payroll	\$ 8,372,969	\$ 7,097,802	\$ 4,549,620
Contributions as a percentage of covered payroll	10.99%	10.61%	10.25%

* The amounts presented as of the current year end, December 31, 2023

** The sworn police officers affiliated with the Fire and Police Pension Association in March 2021. Contributions for 2021 include only ten months of actual contributions.

Methods and Assumptions Used to Determine Contribution

Actuarial valuations done every year. Actuarial assumptions as of January 1, 2022 were used in the determination of the actuarially determined contributions as of December 31, 2022, which represents contributions required in 2023.

Actuarial Valuation Date	January 1, 2022
Actuarial Cost Method	Entry Age Normal
Amortization Method	Level % of Payroll, Open
Amortization Period	30 Years
Long-term Investment Rate of Return*	7.0%
Projected Salary Increases*	4.25% - 11.25%
Cost of Living Adjustments (COLA)	0%
*Includes Inflation at	2.5%

For determining the total pension liability, the post-retirement mortality tables for non-disabled retirees uses the 2006 central rates from the RP-2015 Annuitant Mortality Tables projected to 2018 using MP-2017 projection scales and then projected prospectively using the ultimate rates for the scale for all years. The pre-retirement off-duty mortality tables are adjusted to 50% of the RP-2014 mortality tables for active employees. The on-duty mortality rate is 0.00015.

At least every five years the FPPA's Board of Directors, in accordance with best practices, reviews its economic and demographic actuarial assumptions.

TOWN OF CASTLE ROCK, COLORADO

**SCHEDULE OF THE TOWN'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY (ASSET)
FIRE AND POLICE PENSION ASSOCIATION OF COLORADO (FPPA)
STATEWIDE DEFINED BENEFIT PENSION PLAN - POLICE
LAST TEN FISCAL YEARS (to be built prospectively)**

	* 2023 2022	
Town's proportion of the net pension liability (asset)	0.962%	0.886%
Town's proportionate share of the net pension liability (asset)	\$ 853,441	\$ (4,801,333)
Town's covered payroll	\$ 7,097,802	\$ 4,549,620
Town's proportionate share of the net pension liability (asset) as a percentage of its covered payroll	12.024%	-105.533%
Plan fiduciary net position as a percentage of the total pension liability	97.634%	116.165%

* The amounts presented as of the measurement date, December 31, 2022.

TOWN OF CASTLE ROCK, COLORADO

GENERAL FUND

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUNDS AVAILABLE

BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

FOR THE YEAR ENDED DECEMBER 31, 2023

	General Fund			
	Budgets		Budgetary Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
REVENUES				
Taxes	\$ 65,540,347	\$ 65,540,347	\$ 65,370,103	\$ (170,244)
Charges for services	2,757,660	2,757,660	3,764,519	1,006,859
Management fees	4,332,130	4,332,130	4,202,130	(130,000)
Licenses and permits	135,690	135,690	200,997	65,307
Fines and forfeitures	295,080	295,080	239,175	(55,905)
Investment earnings	366,990	366,990	1,140,632	773,642
Intergovernmental	502,408	3,419,134	2,696,124	(723,010)
Contributions and donations	-	900,000	82,836	(817,164)
Other	665,730	998,537	660,176	(338,361)
Total revenues	74,596,035	78,745,568	78,356,692	(388,876)
EXPENDITURES				
General government				
Town council	428,500	451,270	450,428	842
Town manager	9,364,613	9,309,283	8,481,226	828,057
Town attorney	1,330,672	1,330,672	1,145,593	185,079
Finance	5,734,497	5,182,715	4,718,991	463,724
Municipal court	490,990	490,990	435,152	55,838
Long-range planning	700,304	700,304	515,770	184,534
Total general government	18,049,576	17,465,234	15,747,160	1,718,074
Public Safety				
Police	22,703,427	23,168,775	21,929,779	1,238,996
Fire	21,362,756	21,426,299	21,344,710	81,589
Total public safety	44,066,183	44,595,074	43,274,489	1,320,585
Culture and recreation				
Parks and open space	5,841,717	5,841,717	5,383,098	458,619
Total culture and recreation	5,841,717	5,841,717	5,383,098	458,619
Capital outlay	528,162	16,718,933	13,032,940	3,685,993
Debt Service				
Interest	-	-	-	-
Agency fees	-	-	-	-
Total debt service	-	-	-	-
Total expenditures	68,485,638	84,620,958	77,437,687	7,183,271
Excess (deficiency) of revenues over (under) expenditures	6,110,397	(5,875,390)	919,005	6,794,395
OTHER FINANCING SOURCES (USES)				
Interfund loan proceeds	-	975,800	975,800	-
Interfund loan principal	452,102	452,102	450,477	(1,625)
Interfund loan interest	38,110	39,823	46,371	6,548
Transfers in	752,761	19,435,961	1,414,751	(18,021,210)
Interfund loan	-	-	(7,870,385)	(7,870,385)
Interfund loan principal	(82,031)	(82,031)	(105,525)	(23,494)
Interfund loan interest	(24,844)	(24,844)	(17,410)	7,434
Transfers out	(841,434)	(20,215,319)	(844,934)	19,370,385
Total other financing sources (uses)	294,664	581,492	(5,950,855)	(6,532,347)
Net change in funds available	6,405,061	(5,293,898)	(5,031,850)	262,048
Funds available - January 1	32,988,795	38,311,078	38,311,078	-
Funds available - December 31	\$ 39,393,856	\$ 33,017,180	\$ 33,279,228	\$ 262,048
RECONCILIATION OF FUNDS AVAILABLE TO GAAP FUND BALANCE				
Advance to other funds			-	
Loans to other funds			9,855,432	
Loans from other funds			(1,768,203)	
Fund balance - December 31			\$ 41,366,457	

The notes to the required supplementary information are an integral part of the required supplementary information schedules.

Economic Development				Parking			
Budgets		Budgetary Actual	Variance with Final Budget Positive (Negative)	Budgets		Budgetary Actual	Variance with Final Budget Positive (Negative)
Original	Final			Original	Final		
\$ 304,950	\$ 304,950	\$ 1,027,100	\$ 722,150	\$ 324,151	\$ 324,151	\$ 256,145	\$ (68,006)
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
73,150	73,150	265,836	192,686	940	940	9,023	8,083
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	5,571	5,571	11,610	11,610	29,491	17,881
378,100	378,100	1,298,507	920,407	336,701	336,701	294,659	(42,042)
-	-	-	-	-	-	-	-
2,407,699	2,407,699	778,056	1,629,643	230,000	230,000	85,139	144,861
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
2,407,699	2,407,699	778,056	1,629,643	230,000	230,000	85,139	144,861
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	339,400	339,400	339,400	-
-	-	-	-	-	-	2,000	(2,000)
-	-	-	-	339,400	339,400	341,400	(2,000)
2,407,699	2,407,699	778,056	1,629,643	569,400	569,400	426,539	142,861
(2,029,599)	(2,029,599)	520,451	2,550,050	(232,699)	(232,699)	(131,880)	100,819
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	280,000	280,000	280,000	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	280,000	280,000	280,000	-
(2,029,599)	(2,029,599)	520,451	2,550,050	47,301	47,301	148,120	100,819
6,954,595	7,303,306	7,303,306	-	893,628	1,117,765	1,117,765	-
\$ 4,924,996	\$ 5,273,707	\$ 7,823,757	\$ 2,550,050	\$ 940,929	\$ 1,165,066	\$ 1,265,885	\$ 100,819
-	-	-	-	-	-	-	-
-	-	51,072	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	\$ 7,874,829	-	-	-	\$ 1,265,885	-

The notes to the required supplementary information are an integral part of the required supplementary information schedules.

TOWN OF CASTLE ROCK, COLORADO

GENERAL FUND

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUNDS AVAILABLE

BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

FOR THE YEAR ENDED DECEMBER 31, 2023

	TABOR Excess			
	Budgets		Budgetary Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
REVENUES				
Taxes	\$ -	\$ -	\$ -	\$ -
Charges for services	-	-	-	-
Management fees	-	-	-	-
Licenses and permits	-	-	-	-
Fines and forfeitures	-	-	-	-
Investment earnings	-	-	-	-
Intergovernmental	-	-	-	-
Contributions and donations	-	-	-	-
Other	-	-	14	14
Total revenues	-	-	14	14
EXPENDITURES				
General government				
Town council	-	-	-	-
Town manager	100,000	946,600	349,128	597,472
Town attorney	-	-	-	-
Finance	-	-	-	-
Municipal court	-	-	-	-
Long-range planning	-	-	-	-
Total general government	100,000	946,600	349,128	597,472
Public Safety				
Police	-	-	-	-
Fire	-	-	-	-
Total public safety	-	-	-	-
Culture and recreation				
Parks and open space	-	-	-	-
Total culture and recreation	-	-	-	-
Capital outlay	-	1,375,716	918,857	456,859
Debt Service				
Interest	-	-	-	-
Agency fees	-	-	-	-
Total debt service	-	-	-	-
Total expenditures	100,000	2,322,316	1,267,985	1,054,331
Excess (deficiency) of revenues over (under) expenditures	(100,000)	(2,322,316)	(1,267,971)	1,054,345
OTHER FINANCING SOURCES (USES)				
Interfund loan proceeds	-	-	-	-
Interfund loan principal	100,000	100,000	-	(100,000)
Interfund loan interest	13,500	13,500	-	(13,500)
Transfers in	-	-	-	-
Interfund loan	-	-	(1,000,000)	(1,000,000)
Interfund loan principal	-	-	-	-
Interfund loan interest	-	-	-	-
Transfers out	-	-	-	-
Total other financing sources (uses)	113,500	113,500	(1,000,000)	(1,113,500)
Net change in funds available	13,500	(2,208,816)	(2,267,971)	(59,155)
Funds available - January 1	1,258,273	8,222,317	8,222,317	-
Funds available - December 31	\$ 1,271,773	\$ 6,013,501	\$ 5,954,346	\$ (59,155)
RECONCILIATION OF FUNDS AVAILABLE TO GAAP FUND BALANCE				
Advance to other funds			-	-
Loans to other funds			1,000,000	-
Loans from other funds			-	-
Fund balance - December 31			\$ 6,954,346	

The notes to the required supplementary information are an integral part of the required supplementary information schedules.

Total General Fund			
Budgets		Budgetary Actual	Variance with Final Budget Positive (Negative)
Original	Final		
\$ 66,169,448	\$ 66,169,448	\$ 66,653,348	\$ 483,900
2,757,660	2,757,660	3,764,519	1,006,859
4,332,130	4,332,130	4,202,130	(130,000)
135,690	135,690	200,997	65,307
295,080	295,080	239,175	(55,905)
441,080	441,080	1,415,491	974,411
502,408	3,419,134	2,696,124	(723,010)
-	900,000	82,836	(817,164)
677,340	1,010,147	695,252	(314,895)
75,310,836	79,460,369	79,949,872	489,503
428,500	451,270	450,428	842
12,102,312	12,893,582	9,693,549	3,200,033
1,330,672	1,330,672	1,145,593	185,079
5,734,497	5,182,715	4,718,991	463,724
490,990	490,990	435,152	55,838
700,304	700,304	515,770	184,534
20,787,275	21,049,533	16,959,483	4,090,050
22,703,427	23,168,775	21,929,779	1,238,996
21,362,756	21,426,299	21,344,710	81,589
44,066,183	44,595,074	43,274,489	1,320,585
5,841,717	5,841,717	5,383,098	458,619
5,841,717	5,841,717	5,383,098	458,619
528,162	18,094,649	13,951,797	4,142,852
339,400	339,400	339,400	-
-	-	2,000	(2,000)
-	339,400	341,400	(2,000)
71,223,337	89,920,373	79,910,267	10,010,106
4,087,499	(10,460,004)	39,605	10,499,609
552,102	975,800	975,800	-
51,610	552,102	450,477	(101,625)
1,032,761	53,323	46,371	(6,952)
-	19,715,961	1,694,751	(18,021,210)
(82,031)	-	(8,870,385)	(8,870,385)
(24,844)	(82,031)	(105,525)	(23,494)
(841,434)	(24,844)	(17,410)	7,434
688,164	(20,215,319)	(844,934)	19,370,385
4,775,663	974,992	(6,670,855)	(7,645,847)
42,095,291	(9,485,012)	(6,631,250)	2,853,762
\$ 46,870,954	46,732,149	54,954,466	8,222,317
\$ 37,247,137	\$ 48,323,216	\$ 11,076,079	
		-	
		10,906,504	
		(1,768,203)	
		\$ 57,461,517	

TOWN OF CASTLE ROCK, COLORADO

TRANSPORTATION FUND

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUNDS AVAILABLE

BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

FOR THE YEAR ENDED DECEMBER 31, 2023

	Budgets		Budgetary	Variance with
	Original	Final	Actual	Final Budget
				Positive
				(Negative)
REVENUES				
Sales taxes	\$ 14,329,993	\$ 14,329,993	\$ 14,045,929	\$ (284,064)
Building use taxes	2,858,982	2,858,982	2,304,843	(554,139)
Vehicle use taxes	3,917,116	3,917,116	3,538,778	(378,338)
Charges for services	-	-	67	67
Investment earnings	64,940	64,940	1,136,993	1,072,053
Intergovernmental	8,955,530	8,955,530	9,589,004	633,474
Contributions and donations	-	-	-	-
Other	4,930	4,930	343,316	338,386
Total revenues	30,131,491	30,131,491	30,958,930	827,439
EXPENDITURES				
Administration	625,875	625,875	672,278	(46,403)
Street operations	5,422,472	13,308,711	12,925,848	382,863
Traffic operations	4,135,195	5,100,925	4,188,620	912,305
Public transit	95,270	95,270	100,625	(5,355)
Engineering	2,236,984	2,670,264	2,025,499	644,765
Street improvement program	18,500,000	11,281,490	10,522,813	758,677
Transportation planning	-	-	-	-
Total public works	31,015,796	33,082,535	30,435,683	2,646,852
Capital outlay	1,485,245	3,415,682	1,818,728	1,596,954
DEBT SERVICE				
Principal	710,000	710,000	710,000	-
Interest	193,838	193,838	193,838	-
Total debt service	903,838	903,838	903,838	-
Total expenditures	33,404,879	37,402,055	33,158,249	4,243,806
Excess (deficiency) of revenues over (under) expenditures	(3,273,388)	(7,270,564)	(2,199,319)	5,071,245
OTHER FINANCING SOURCES (USES)				
Transfers in	-	9,000,000	-	(9,000,000)
Transfers out	(783,551)	(10,134,186)	(1,177,288)	8,956,898
Total other financing sources (uses)	(783,551)	(1,134,186)	(1,177,288)	(43,102)
Net change in funds available	(4,056,939)	(8,404,750)	(3,376,607)	5,028,143
Funds available - January 1	16,479,562	20,123,386	20,123,386	-
Funds available - December 31	\$ 12,422,623	\$ 11,718,636	\$ 16,746,779	\$ 5,028,143

The notes to the required supplementary information are an integral part of the required supplementary information schedules.

**NOTE TO REQUIRED SUPPLEMENTARY INFORMATION
DECEMBER 31, 2023**

1. Budgets and Budgetary Accounting

Annual appropriations are adopted for all funds.

For the governmental funds, the Town budgets on a basis consistent with generally accepted accounting principles (GAAP), except that interfund loans are treated as revenues of the receiving fund and expenditures of the loaning fund in the year that the loan is made. Principal payments of interfund loans are treated as expenditures of the paying fund and revenues of the receiving fund.

For proprietary funds, the Town budgets on a basis consistent with GAAP except as follows: (1) purchases of capital assets are reported expenditures (capital outlay), (2) debt service principal payments are treated as budgetary expenditures, (3) proceeds from bond issues are treated as revenues, (4) bond issue and discount costs are treated as expenditures of the period, (5) amortization and depreciation of capital assets are not budgeted and (6) interfund loans are treated as revenues of the receiving fund and expenditures of the loaning fund in the year that the loan is made. Principal payments of interfund loans are treated as expenditures of the paying fund and revenues of the receiving fund.

The Town follows these procedures in establishing the budgetary data reflected in the financial statements:

(a) Prior to November 1, the Town Manager submits to the Town Council a proposed operating and capital budget for the fiscal year commencing the following January 1. The budget includes proposed expenditures and the means of financing them.

(b) Public hearings are conducted at Town Council Meetings to obtain taxpayer comments.

(c) The Town's mill levy is formally certified to the Douglas County Treasurer prior to December 15, based on the budget.

(d) Prior to December 31, the budget is legally enacted through passage of an ordinance. Adoption of the budget ordinance constitutes appropriations of amounts specified therein as expenditures from the funds indicated. If during the year, the Town Manager certifies that there are revenues available for appropriation in excess of those estimated in the budget, the Council may, by ordinance, make supplemental appropriations for the year up to the amount of such excess. If during the year, the Town Manager determines that the revenues available will be insufficient to meet the amount appropriated, the Council may by ordinance reduce one or more appropriations. At any time during the year, the Town Manager may transfer part or all of any unencumbered appropriation balance amount between departments within a fund.

(e) All appropriations lapse at year-end.



Supplemental Information

Combining and Individual Fund Statements and Schedules

GENERAL FUND

General Fund

The General Fund is the primary operating fund of the Town. This fund accounts for all financial resources of the Town except those required to be accounted for in another fund. There are three sub-funds of the General Fund: Economic Development, Parking and TABOR Excess. Economic Development is used to facilitate expansion of the tax base, through primary job creation and improved local economy. Parking is used to account for public parking garage maintenance and debt payments related to the Encore Redevelopment Agreement. TABOR Excess is used to account for revenues in excess of the TABOR cap from 2021 through 2031 as approved by voters.

TOWN OF CASTLE ROCK, COLORADO

GENERAL FUND
COMBINING BALANCE SHEET
DECEMBER 31, 2023

	General Fund	Economic Development Fund	Parking Fund	TABOR Excess Fund	Total General Funds
ASSETS					
Cash and cash equivalents	\$ 21,304,598	\$ 3,403,630	\$ 1,126,005	\$ 5,954,335	\$ 31,788,568
Investments	12,110,633	4,396,128	-	-	16,506,761
Receivables					
Property taxes	1,547,289	-	-	-	1,547,289
Sales taxes	6,617,290	-	-	-	6,617,290
Accounts, net	1,927,128	23,999	139,880	11	2,091,018
Prepaid items	592,650	-	-	-	592,650
Loans to other funds	9,855,432	51,072	-	1,000,000	10,906,504
Total assets	<u>\$ 53,955,020</u>	<u>\$ 7,874,829</u>	<u>\$ 1,265,885</u>	<u>\$ 6,954,346</u>	<u>\$ 70,050,080</u>
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES					
Liabilities					
Accounts payable	\$ 3,572,525	\$ -	\$ -	\$ -	\$ 3,572,525
Deposits	3,610,167	-	-	-	3,610,167
Unearned revenues	2,073,819	-	-	-	2,073,819
Loans from other funds	1,768,203	-	-	-	1,768,203
Total liabilities	<u>11,024,714</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>11,024,714</u>
Deferred inflows of resources					
Property taxes	1,547,289	-	-	-	1,547,289
Unavailable fund resources	16,560	-	-	-	16,560
Total liabilities and deferred inflows of resources	<u>12,588,563</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>12,588,563</u>
Fund balances (deficits)					
Nonspendable	9,560,469	51,072	-	900,000	10,511,541
Restricted	2,781,468	-	-	6,054,346	8,835,814
Committed	465,531	7,823,757	1,265,885	-	9,555,173
Assigned	3,817,997	-	-	-	3,817,997
Unassigned	24,740,992	-	-	-	24,740,992
Total fund balances	<u>41,366,457</u>	<u>7,874,829</u>	<u>1,265,885</u>	<u>6,954,346</u>	<u>57,461,517</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 53,955,020</u>	<u>\$ 7,874,829</u>	<u>\$ 1,265,885</u>	<u>\$ 6,954,346</u>	<u>\$ 70,050,080</u>

TOWN OF CASTLE ROCK, COLORADO

GENERAL FUND

**COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
FOR THE YEAR ENDED DECEMBER 31, 2023**

	General Fund	Economic Development Fund	Parking Fund	TABOR Excess Fund	Total General Funds
REVENUES					
Taxes	\$ 65,370,103	\$ 1,027,100	\$ 256,145	\$ -	\$ 66,653,348
Charges for services	3,764,519	-	-	-	3,764,519
Management fees	4,202,130	-	-	-	4,202,130
Licenses and permits	200,997	-	-	-	200,997
Fines and forfeitures	239,175	-	-	-	239,175
Investment earnings	1,140,632	265,836	9,023	-	1,415,491
Intergovernmental	2,696,124	-	-	-	2,696,124
Contributions and donations	82,836	-	-	-	82,836
Leases	148,507	-	-	-	148,507
Other	511,669	5,571	29,491	14	546,745
Total revenues	78,356,692	1,298,507	294,659	14	79,949,872
EXPENDITURES					
Current					
General government	15,747,160	778,056	85,139	-	16,610,355
Public safety	43,274,489	-	-	349,128	43,623,617
Culture and recreation	5,383,098	-	-	-	5,383,098
Capital outlay	13,032,940	-	-	918,857	13,951,797
Debt service					
Interest	-	-	339,400	-	339,400
Agency fees	-	-	2,000	-	2,000
Total expenditures	77,437,687	778,056	426,539	1,267,985	79,910,267
Excess (deficiency) of revenues over (under) expenditures	919,005	520,451	(131,880)	(1,267,971)	39,605
OTHER FINANCING SOURCES (USES)					
Transfers in	1,461,122	-	280,000	-	1,741,122
Transfers out	(862,344)	-	-	-	(862,344)
Total other financing sources (uses)	598,778	-	280,000	-	878,778
Net change in fund balance	1,517,783	520,451	148,120	(1,267,971)	918,383
Fund balances - January 1	39,848,674	7,354,378	1,117,765	8,222,317	56,543,134
Fund balances - December 31	\$ 41,366,457	\$ 7,874,829	\$ 1,265,885	\$ 6,954,346	\$ 57,461,517



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OTHER GOVERNMENTAL FUNDS

The statements that follow combine the non-major governmental funds as “other governmental funds”. These totals are comprised of non-major special revenue funds and non-major capital project funds, which are aggregated into the “Other Governmental Funds” column. Also included are major capital project funds Schedule of Revenues, Expenditures and Changes in Funds Available Budget and Actual (Non-GAAP Budgetary Basis).

Non-major Special Revenue Funds

Special revenue funds account for revenues from specific sources that are legally or by management decision required to be used for particular activities. This column combines all non-major special revenue funds.

Major Capital Project Funds

Capital project funds account for financial resources used for the construction and acquisition of major capital projects such as streets and parks.

Non-major Capital Project Funds

Capital project funds account for financial resources used for the construction and acquisition of major capital projects such as information systems and Town facilities. This column aggregates all non-major capital project funds of the Town.

TOWN OF CASTLE ROCK, COLORADO

**NON-MAJOR GOVERNMENTAL FUNDS
COMBINING BALANCE SHEET
DECEMBER 31, 2023**

	Non-major Special Revenue	Non-major Capital Funds	Total Other Governmental Funds
ASSETS			
Cash and cash equivalents	\$ 8,196,702	\$ 22,605,160	\$ 30,801,862
Investments	50,441	4,671,137	4,721,578
Cash held in escrow	3,459,379	-	3,459,379
Receivables			
Property taxes	378,772	-	378,772
Accounts receivable	245,201	26,116	271,317
Leases	828,502	-	828,502
Prepaid items	2,967	-	2,967
Loans to other funds	-	1,803,335	1,803,335
Total assets	<u>\$ 13,161,964</u>	<u>\$ 29,105,748</u>	<u>\$ 42,267,712</u>
LIABILITIES AND FUND BALANCES			
Liabilities			
Accounts payable	\$ 2,231,483	\$ 217,409	\$ 2,448,892
Retainage payable	402,758	332,866	735,624
Unearned revenues	3,499,379	-	3,499,379
Loans from other funds	1,751,072	2,257,650	4,008,722
Total liabilities	<u>7,884,692</u>	<u>2,807,925</u>	<u>10,692,617</u>
Deferred inflows of resources			
Property taxes	378,772	-	378,772
Unavailable fund resources	24,590	-	24,590
Leases	784,294	-	784,294
Total liabilities and deferred inflows of resources	<u>9,072,348</u>	<u>2,807,925</u>	<u>11,880,273</u>
Fund balances (deficits)			
Nonspendable	2,967	-	2,967
Restricted	722,056	19,192,120	19,914,176
Committed	3,525,793	5,885,355	9,411,148
Assigned	-	1,803,335	1,803,335
Unassigned	(161,200)	(582,987)	(744,187)
Total fund balances (deficits)	<u>4,089,616</u>	<u>26,297,823</u>	<u>30,387,439</u>
Total liabilities and fund balances	<u>\$ 13,161,964</u>	<u>\$ 29,105,748</u>	<u>\$ 42,267,712</u>

TOWN OF CASTLE ROCK, COLORADO

NON-MAJOR GOVERNMENTAL FUNDS

**COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
FOR THE YEAR ENDED DECEMBER 31, 2023**

	Non-major Special Revenue	Non-major Capital Funds	Total Other Governmental Funds
REVENUES			
Taxes	\$ 4,624,016	\$ 1,338,587	\$ 5,962,603
Charges for services	763,783	-	763,783
Development impact fees	-	6,213,351	6,213,351
Licenses and permits	95,991	-	95,991
Investment earnings	61,166	856,697	917,863
Lease interest	32,207	-	32,207
Intergovernmental	868,536	-	868,536
Contributions and donations	875,058	-	875,058
Leases	31,949	-	31,949
Other	1,559	265,987	267,546
Total revenues	<u>7,354,265</u>	<u>8,674,622</u>	<u>16,028,887</u>
EXPENDITURES			
General government	3,500,507	1,039,342	4,539,849
Public safety	21,868	-	21,868
Culture and recreation	1,598,537	1,717,319	3,315,856
Capital Outlay	4,954,391	3,893,097	8,847,488
Debt Service			
Principal	-	430,000	430,000
Interest	-	277,813	277,813
Agency fees	-	2,000	2,000
Total expenditures	<u>10,075,303</u>	<u>7,359,571</u>	<u>17,434,874</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(2,721,038)</u>	<u>1,315,051</u>	<u>(1,405,987)</u>
OTHER FINANCING SOURCES (USES)			
Transfers in	201,551	697,306	898,857
Transfers out	<u>(283,500)</u>	<u>(565,765)</u>	<u>(849,265)</u>
Total other financing sources (uses)	<u>(81,949)</u>	<u>131,541</u>	<u>49,592</u>
Net change in fund balances	<u>(2,802,987)</u>	<u>1,446,592</u>	<u>(1,356,395)</u>
Fund balances - January 1	<u>6,892,603</u>	<u>24,851,231</u>	<u>31,743,834</u>
Fund balances - December 31	<u>\$ 4,089,616</u>	<u>\$ 26,297,823</u>	<u>\$ 30,387,439</u>



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NON-MAJOR SPECIAL REVENUE FUNDS

Special revenue funds account for revenues from specific sources that are legally or by management decision required to be used for specific activities.

Conservation Trust Fund

The Conservation Trust Fund accounts for lottery proceeds that are received directly from the State of Colorado or received from Douglas County through a share-back agreement and for fees charged for the use of sports and multi-purpose fields. The monies collected are used for the development and renovation of qualifying parks, recreation facilities and parks infrastructure.

Philip S. Miller Trust Fund

This fund accounts for donations made to the Town from the Philip S. Miller Trust. These funds are used to finance community service programs including financial support for the senior center, the museum, and the local chamber of commerce.

Public Art Fund

This fund is supported by the Philip S. Miller Trust Fund and accounts for public art endeavors within the Town of Castle Rock; it is managed by the Town Council.

Police Forfeiture Fund

This fund accounts for funds received and expended as the result of State or Federal cooperative efforts. Funds are only expended if they are received.

Downtown Development Authority TIF Fund

The Downtown Development Authority TIF Fund (DDA TIF Fund) was established in 2015. The tax increment is the sales and property tax amount received in the Downtown Castle Rock area that is greater than the established base that was set in 2008. This revenue increment is eligible to be placed in the DDA TIF Fund and is allowed for certain, Council-approved uses.

Castle Rock Urban Renewal Authority

The Castle Rock Urban Renewal Authority (CRURA) facilitates investment and redevelopment of blighted areas within the Town of Castle Rock. CRURA is a blended component unit.

Parks and Rec Lodging Tax

This fund accounts for the lodging tax of 6% imposed on all sales of lodging. Lodging tax revenues are restricted for the use of parks and recreation.

Festival Park Commons GID

The Festival Park Commons General Improvement District (GID) was formed to finance, construct and on occasion, operate various public improvements. The Festival Park Commons GID is a blended component unit. This fund accounts for the GID's tax revenues which serve as a source of funding for development and maintenance of the Encore parking garage.

TOWN OF CASTLE ROCK, COLORADO

**NON-MAJOR SPECIAL REVENUE FUNDS
COMBINING BALANCE SHEET
DECEMBER 31, 2023**

	Conservation Trust	Philip S. Miller Trust	Public Art	Police Forfeiture
ASSETS				
Cash and cash equivalents	\$ 2,395,000	\$ 331,613	\$ 84,594	\$ 1,501
Investments	5,476	24,819	20,146	-
Cash held in escrow	3,459,379	-	-	-
Receivables				
Property taxes	-	-	-	-
Accounts receivable	55,435	132,637	12,612	-
Leases	828,502	-	-	-
Prepaid items	1,425	-	-	-
Total assets	<u>\$ 6,745,217</u>	<u>\$ 489,069</u>	<u>\$ 117,352</u>	<u>\$ 1,501</u>
LIABILITIES AND FUND BALANCES				
Liabilities				
Accounts payable	\$ 512,139	\$ -	\$ -	\$ -
Retainage payable	402,758	-	-	-
Unearned revenues	3,459,379	-	40,000	-
Loans from other funds	1,700,000	-	-	-
Total liabilities	<u>6,074,276</u>	<u>-</u>	<u>40,000</u>	<u>-</u>
Deferred inflows of resources				
Property taxes	-	-	-	-
Unavailable fund resources	24,590	-	-	-
Leases	784,294	-	-	-
Total liabilities and deferred inflows of resources	<u>6,883,160</u>	<u>-</u>	<u>40,000</u>	<u>-</u>
Fund balances				
Nonspendable	1,425	-	-	-
Restricted	-	-	-	1,501
Committed	-	489,069	77,352	-
Unassigned	(139,368)	-	-	-
Total fund balances (deficits)	<u>(137,943)</u>	<u>489,069</u>	<u>77,352</u>	<u>1,501</u>
Total liabilities and fund balances	<u>\$ 6,745,217</u>	<u>\$ 489,069</u>	<u>\$ 117,352</u>	<u>\$ 1,501</u>

Downtown Development Authority TIF	Castle Rock Urban Renewal Authority	Parks and Rec Lodging Tax	Festival Park Commons GID	Total Non-major Special Revenue Funds
\$ 4,383,061	\$ 29,240	\$ 702,725	\$ 268,968	\$ 8,196,702
-	-	-	-	50,441
-	-	-	-	3,459,379
-	-	-	378,772	378,772
1	-	42,982	1,534	245,201
-	-	-	-	828,502
-	-	1,542	-	2,967
<u>\$ 4,383,062</u>	<u>\$ 29,240</u>	<u>\$ 747,249</u>	<u>\$ 649,274</u>	<u>\$ 13,161,964</u>
\$ 1,694,192	\$ -	\$ 25,152	\$ -	\$ 2,231,483
-	-	-	-	402,758
-	-	-	-	3,499,379
-	51,072	-	-	1,751,072
<u>1,694,192</u>	<u>51,072</u>	<u>25,152</u>	<u>-</u>	<u>7,884,692</u>
-	-	-	378,772	378,772
-	-	-	-	24,590
-	-	-	-	784,294
<u>1,694,192</u>	<u>51,072</u>	<u>25,152</u>	<u>378,772</u>	<u>9,072,348</u>
-	-	1,542	-	2,967
-	-	720,555	-	722,056
2,688,870	-	-	270,502	3,525,793
-	(21,832)	-	-	(161,200)
<u>2,688,870</u>	<u>(21,832)</u>	<u>722,097</u>	<u>270,502</u>	<u>4,089,616</u>
<u>\$ 4,383,062</u>	<u>\$ 29,240</u>	<u>\$ 747,249</u>	<u>\$ 649,274</u>	<u>\$ 13,161,964</u>

TOWN OF CASTLE ROCK, COLORADO

NON-MAJOR SPECIAL REVENUE FUNDS

COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

FOR THE YEAR ENDED DECEMBER 31, 2023

	Conservation Trust	Philip S. Miller Trust	Public Art	Police Forfeiture
REVENUES				
Licenses and permits	\$ 95,991	\$ -	\$ -	\$ -
Taxes	-	-	-	-
Charges for services	-	762,728	-	-
Investment earnings	49,629	3,213	3,650	924
Lease interest	32,207	-	-	-
Intergovernmental	868,536	-	-	-
Contributions and donations	600,000	250,000	25,058	-
Leases	31,949	-	-	-
Other	57	1,466	15	-
Total revenues	1,678,369	1,017,407	28,723	924
EXPENDITURES				
General government	-	-	-	-
Culture and recreation	223,181	1,122,753	9,021	-
Public safety	-	-	-	21,868
Capital outlay	4,719,071	-	27,979	-
Total expenditures	4,942,252	1,122,753	37,000	21,868
Excess (deficiency) of revenues over (under) expenditures	(3,263,883)	(105,346)	(8,277)	(20,944)
OTHER FINANCING SOURCES (USES)				
Transfers in	-	201,551	-	-
Transfers out	(55,500)	-	-	-
Total other financing sources (uses)	(55,500)	201,551	-	-
Net change in fund balances	(3,319,383)	96,205	(8,277)	(20,944)
Fund balance (deficits) - January 1	3,181,440	392,864	85,629	22,445
Fund balances (deficits) - December 31	\$ (137,943)	\$ 489,069	\$ 77,352	\$ 1,501

Downtown Development Authority TIF	Castle Rock Urban Renewal Authority	Parks and Rec Lodging Tax	Festival Park Commons GID	Total Non-major Special Revenue Funds
\$ -	\$ -	\$ -	\$ -	\$ 95,991
3,701,274	-	702,780	219,962	4,624,016
-	1,055	-	-	763,783
-	-	3,750	-	61,166
-	-	-	-	32,207
-	-	-	-	868,536
-	-	-	-	875,058
-	-	-	-	31,949
-	-	21	-	1,559
<u>3,701,274</u>	<u>1,055</u>	<u>706,551</u>	<u>219,962</u>	<u>7,354,265</u>
3,497,046	517	-	2,944	3,500,507
-	-	243,582	-	1,598,537
-	-	-	-	21,868
-	-	207,341	-	4,954,391
<u>3,497,046</u>	<u>517</u>	<u>450,923</u>	<u>2,944</u>	<u>10,075,303</u>
<u>204,228</u>	<u>538</u>	<u>255,628</u>	<u>217,018</u>	<u>(2,721,038)</u>
-	-	-	-	201,551
(200,000)	-	(28,000)	-	(283,500)
(200,000)	-	(28,000)	-	(81,949)
4,228	538	227,628	217,018	(2,802,987)
2,684,642	(22,370)	494,469	53,484	6,892,603
<u>\$ 2,688,870</u>	<u>\$ (21,832)</u>	<u>\$ 722,097</u>	<u>\$ 270,502</u>	<u>\$ 4,089,616</u>

TOWN OF CASTLE ROCK, COLORADO

CONSERVATION TRUST FUND

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUNDS AVAILABLE

BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

FOR THE YEAR ENDED DECEMBER 31, 2023

	Budgets		Budgetary	Variance with
	Original	Final	Actual	Final Budget
				Positive
				(Negative)
REVENUES				
Licenses and permits	\$ 146,230	\$ 146,230	\$ 95,991	\$ (50,239)
Investment earnings	3,950	3,950	81,836	77,886
Intergovernmental	1,750,170	1,750,170	868,536	(881,634)
Contributions and donations	-	-	600,000	600,000
Other	-	-	32,006	32,006
Total revenues	1,900,350	1,900,350	1,678,369	(221,981)
EXPENDITURES				
Culture and recreation	291,914	291,914	223,181	68,733
Capital Outlay	300,000	4,419,333	4,719,071	(299,738)
Total expenditures	591,914	4,711,247	4,942,252	(231,005)
Excess (deficiency) of revenues over (under) expenditures	1,308,436	(2,810,897)	(3,263,883)	(452,986)
OTHER FINANCING SOURCES (USES)				
Interfund loan principal	-	-	(2,000,000)	(2,000,000)
Interfund loan interest	-	-	(55,500)	(55,500)
Total other financing sources (uses)	-	-	(2,055,500)	(2,055,500)
Net change in funds available	1,308,436	(2,810,897)	(5,319,383)	(2,508,486)
Funds available - January 1	1,629,346	6,881,440	6,881,440	-
Funds available - December 31	<u>\$ 2,937,782</u>	<u>\$ 4,070,543</u>	<u>\$ 1,562,057</u>	<u>\$ (2,508,486)</u>
RECONCILIATION OF FUNDS AVAILABLE TO GAAP FUND BALANCE				
Loans from other funds			<u>(1,700,000)</u>	
Fund balance - December 31			<u>\$ (137,943)</u>	

TOWN OF CASTLE ROCK, COLORADO

PHILIP S. MILLER TRUST FUND

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUNDS AVAILABLE

BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

FOR THE YEAR ENDED DECEMBER 31, 2023

	Budgets		Budgetary	Variance with
	Original	Final	Actual	Final Budget
				Positive
				(Negative)
REVENUES				
Charges for services	\$ 259,170	\$ 749,170	\$ 762,728	\$ 13,558
Investment earnings	1,080	1,080	3,213	2,133
Contributions and donations	215,000	215,000	250,000	35,000
Other	-	-	1,466	1,466
Total revenues	475,250	965,250	1,017,407	52,157
EXPENDITURES				
Culture and recreation	676,801	1,166,801	1,122,753	44,048
Total expenditures	676,801	1,166,801	1,122,753	44,048
Excess (deficiency) of revenues over (under) expenditures	(201,551)	(201,551)	(105,346)	96,205
OTHER FINANCING SOURCES (USES)				
Transfers in	201,551	201,551	201,551	-
Total other financing sources (uses)	201,551	201,551	201,551	-
Net change in funds available	-	-	96,205	96,205
Funds available - January 1	265,015	392,864	392,864	-
Funds available - December 31	\$ 265,015	\$ 392,864	\$ 489,069	\$ 96,205

TOWN OF CASTLE ROCK, COLORADO

PUBLIC ART FUND

**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUNDS AVAILABLE
BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)
FOR THE YEAR ENDED DECEMBER 31, 2023**

	Budgets		Budgetary	Variance with
	Original	Final	Actual	Final Budget
				Positive
				(Negative)
REVENUES				
Investment earnings	\$ 850	\$ 850	\$ 3,650	\$ 2,800
Contributions and donations	25,000	25,000	25,058	58
Other	-	-	15	15
Total revenues	25,850	25,850	28,723	2,873
EXPENDITURES				
Culture and recreation	25,000	17,021	9,021	8,000
Capital outlay	-	27,979	27,979	-
Total expenditures	25,000	45,000	37,000	8,000
Excess (deficiency) of revenues over (under) expenditures	850	(19,150)	(8,277)	10,873
Net change in funds available	850	(19,150)	(8,277)	10,873
Funds available - January 1	46,640	85,629	85,629	-
Funds available - December 31	\$ 47,490	\$ 66,479	\$ 77,352	\$ 10,873

TOWN OF CASTLE ROCK, COLORADO

POLICE FORFEITURE FUND

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUNDS AVAILABLE

BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

FOR THE YEAR ENDED DECEMBER 31, 2023

	Budgets		Budgetary	Variance with
	Original	Final	Actual	Final Budget
				Positive
				(Negative)
REVENUES				
Investment earnings	\$ 150	\$ 150	\$ 924	\$ 774
Total revenues	150	150	924	774
EXPENDITURES				
Public Safety	-	21,868	21,868	-
Total expenditures	-	21,868	21,868	-
Excess (deficiency) of revenues over (under) expenditures	150	(21,718)	(20,944)	774
Net change in funds available	150	(21,718)	(20,944)	774
Funds available - January 1	22,163	22,445	22,445	-
Funds available - December 31	\$ 22,313	\$ 727	\$ 1,501	\$ 774

TOWN OF CASTLE ROCK, COLORADO

DOWNTOWN DEVELOPMENT AUTHORITY TIF FUND

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUNDS AVAILABLE

BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

FOR THE YEAR ENDED DECEMBER 31, 2023

	Budgets		Budgetary Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
REVENUES				
Taxes	\$ 3,085,089	\$ 3,085,089	\$ 3,701,274	\$ 616,185
Total revenues	3,085,089	3,085,089	3,701,274	616,185
EXPENDITURES				
General government	972,112	3,437,296	3,497,046	(59,750)
Capital outlay	3,037,858	572,674	-	572,674
Total expenditures	4,009,970	4,009,970	3,497,046	512,924
Excess (deficiency) of revenues over (under) expenditures	(924,881)	(924,881)	204,228	1,129,109
OTHER FINANCING SOURCES (USES)				
Transfers out	(200,000)	(200,000)	(200,000)	-
Total other financing sources (uses)	(200,000)	(200,000)	(200,000)	-
Net change in funds available	(1,124,881)	(1,124,881)	4,228	1,129,109
Funds available - January 1	1,124,881	2,684,642	2,684,642	-
Funds available - December 31	\$ -	\$ 1,559,761	\$ 2,688,870	\$ 1,129,109

TOWN OF CASTLE ROCK, COLORADO

**CASTLE ROCK URBAN RENEWAL AUTHORITY
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUNDS AVAILABLE
BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)
FOR THE YEAR ENDED DECEMBER 31, 2023**

	Budgets		Budgetary	Variance with
	Original	Final	Actual	Final Budget
				Positive
				(Negative)
REVENUES				
Charges for services	\$ 36,275	\$ 36,275	\$ 1,055	\$ (35,220)
Total revenues	36,275	36,275	1,055	(35,220)
OPERATING EXPENDITURES				
General government	36,275	36,275	517	35,758
Total operating expenditures	36,275	36,275	517	35,758
Excess (deficiency) of revenues over (under) expenditures	-	-	538	538
Net change in funds available	-	-	538	538
Funds available - January 1	28,702	28,702	28,702	-
Funds available - December 31	<u>\$ 28,702</u>	<u>\$ 28,702</u>	\$ 29,240	<u>\$ 538</u>
RECONCILIATION OF FUNDS AVAILABLE TO GAAP FUND BALANCE				
Loans from other funds			(51,072)	
Fund deficit - December 31			<u>\$ (21,832)</u>	

TOWN OF CASTLE ROCK, COLORADO

PARKS AND REC LODGING TAX

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUNDS AVAILABLE

BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

FOR THE YEAR ENDED DECEMBER 31, 2023

	Budgets		Budgetary	Variance with
	Original	Final	Actual	Final Budget
				Positive
				(Negative)
REVENUES				
Taxes	\$ 656,500	\$ 656,500	\$ 702,780	\$ 46,280
Investment earnings	1,003	1,003	3,750	2,747
Other	-	-	21	21
Total revenues	657,503	657,503	706,551	49,048
OPERATING EXPENDITURES				
Culture and recreation	490,508	383,283	243,582	139,701
Capital Outlay	210,000	367,225	207,341	159,884
Total operating expenditures	700,508	750,508	450,923	299,585
Excess (deficiency) of revenues over (under) expenditures	(43,005)	(93,005)	255,628	348,633
OTHER FINANCING SOURCES (USES)				
Transfers out	-	-	(28,000)	(28,000)
Interfund loan principal	(45,000)	(45,000)	-	45,000
Interfund loan interest	(16,170)	(16,170)	-	16,170
Total other financing sources (uses)	(61,170)	(61,170)	(28,000)	33,170
Net change in funds available	(104,175)	(154,175)	227,628	381,803
Funds available - January 1	104,175	494,469	494,469	-
Funds available - December 31	\$ -	\$ 340,294	\$ 722,097	\$ 381,803

TOWN OF CASTLE ROCK, COLORADO

FESTIVAL PARK COMMONS GID

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUNDS AVAILABLE

BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

FOR THE YEAR ENDED DECEMBER 31, 2023

	Budgets		Budgetary Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
REVENUES				
Taxes	\$ 255,749	\$ 255,749	\$ 219,962	\$ (35,787)
Total revenues	255,749	255,749	219,962	(35,787)
OPERATING EXPENDITURES				
General government	-	-	2,944	(2,944)
Total operating expenditures	-	-	2,944	(2,944)
Excess (deficiency) of revenues over (under) expenditures	255,749	255,749	217,018	(38,731)
OTHER FINANCING SOURCES (USES)				
Transfers out	(255,749)	(255,749)	-	255,749
Total other financing sources (uses)	(255,749)	(255,749)	-	255,749
Net change in funds available	-	-	217,018	217,018
Funds available - January 1	53,484	53,484	53,484	-
Funds available - December 31	<u>\$ 53,484</u>	<u>\$ 53,484</u>	<u>\$ 270,502</u>	<u>\$ 217,018</u>

MAJOR CAPITAL PROJECT FUND

Capital project funds account for financial resources used to construct and acquire all major capital projects such as parks and town facilities except for those capital projects that are required to be accounted for in an enterprise fund.

Transportation Capital Projects Fund

The Transportation Capital Projects fund accounts for the resources and expenditures for the construction of new transportation projects which accommodate the growth in the Castle Rock area.

EXHIBIT XXI

TOWN OF CASTLE ROCK, COLORADO

TRANSPORTATION CAPITAL PROJECT FUND

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUNDS AVAILABLE

BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

FOR THE YEAR ENDED DECEMBER 31, 2023

	Budgets		Budgetary Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
REVENUES				
Building use taxes	\$ 2,576,944	\$ 2,576,944	\$ 1,719,337	\$ (857,607)
Development impact fees	15,390,763	15,390,763	7,104,176	(8,286,587)
Investment earnings	66,890	66,890	1,425,932	1,359,042
Intergovernmental	3,500,000	3,500,000	3,244,743	(255,257)
Other	-	89,845,674	400,143	(89,445,531)
Total revenues	21,534,597	111,380,271	13,894,331	(97,485,940)
EXPENDITURES				
Capital Outlay	21,640,900	149,968,632	20,452,006	129,516,626
Total expenditures	21,640,900	149,968,632	20,452,006	129,516,626
DEBT SERVICE				
Principal	-	-	550,000	(550,000)
Interest	362,387	362,387	373,387	(11,000)
Agency fees	-	-	700	(700)
Total debt service	362,387	362,387	924,087	(561,700)
Total expenditures	22,003,287	150,331,019	21,376,093	128,954,926
Excess (deficiency) of revenues over (under) expenditures	(468,690)	(38,950,748)	(7,481,762)	31,468,986
OTHER FINANCING SOURCES (USES)				
Interfund loan proceeds	-	-	6,500,000	6,500,000
Transfers in	-	37,500,000	-	(37,500,000)
Interfund loan interest	-	-	(8,125)	(8,125)
Transfers out	-	(37,500,000)	-	37,500,000
Total other financing sources (uses)	-	-	6,491,875	6,491,875
Net change in funds available	(468,690)	(38,950,748)	(989,887)	37,960,861
Funds available - January 1	13,174,754	40,634,728	40,634,728	-
Funds available - December 31	\$ 12,706,064	\$ 1,683,980	\$ 39,644,841	\$ 37,960,861
RECONCILIATION OF FUNDS AVAILABLE TO TO GAAP FUND BALANCE				
Interfund loan			(6,500,000)	
Fund Balance - December 31			\$ 33,144,841	

NON-MAJOR CAPITAL PROJECT FUNDS

Capital project funds account for financial resources used to construct and acquire all major capital projects such as parks and town facilities except for those capital projects that are required to be accounted for in an enterprise fund.

Parks and Recreation Capital Fund

The Parks and Recreation Capital Fund accounted for resources and expenditures for the construction, expansion and improvement of recreation facilities and other capital needs related to recreational services. The primary source of revenue in this fund is from development impact fees, which are collected at the time a building permit is issued.

Municipal Facilities Capital Fund

The Municipal Facilities Capital Fund accounts for resources and expenditures for the construction, expansion and improvement of Town facilities. The primary source of revenue in this fund is from development impact fees that are collected at the time a building permit is issued. Certain projects in this fund were financed through an interfund loan from the General Fund.

Fire Capital Fund

The Fire Capital Fund accounts for resources and expenditures for the construction, expansion and improvement of fire facilities and other capital needs of the Fire Department. The primary source of revenue in this fund is from development impact fees, which are collected at the time a building permit is issued. Certain projects in this fund were financed through an interfund loan from the General Fund.

Police Capital Fund

The Police Capital Fund accounts for resources and expenditures for the construction, expansion and improvement of police facilities and to provide for other capital needs of the Police Department. The primary source of revenue in this fund is from development impact fees that are collected at the time a building permit is issued. Certain projects in this fund were financed through an interfund loan from the General Fund.

General Long-Term Planning Fund

The General Long-Term Planning Fund establishes a source to prioritize and perform needed repairs, improvements and replacement of Town facilities, technology, and infrastructure. The primary source of revenue in this fund is from residential building use tax.

TOWN OF CASTLE ROCK, COLORADO

NON-MAJOR CAPITAL PROJECTS FUNDS

COMBINING BALANCE SHEET

DECEMBER 31, 2023

	Parks and Recreation Capital	Municipal Facilities Capital	Fire Capital	Police Capital	General Long-Term Planning	Total Non-major Capital Funds
ASSETS						
Cash and cash equivalents	\$ 14,333,513	\$ 1,484,410	\$ 838,408	\$ 993,881	\$ 4,954,948	\$ 22,605,160
Investments	2,094,273	594,679	944,889	80,958	956,338	4,671,137
Accounts receivable	11,434	3,246	5,157	441	5,838	26,116
Loans to other funds	1,700,000	103,335	-	-	-	1,803,335
Total assets	<u>\$ 18,139,220</u>	<u>\$ 2,185,670</u>	<u>\$ 1,788,454</u>	<u>\$ 1,075,280</u>	<u>\$ 5,917,124</u>	<u>\$ 29,105,748</u>
LIABILITIES AND FUND BALANCES						
Liabilities						
Accounts payable	\$ 185,640	\$ -	\$ -	\$ -	\$ 31,769	\$ 217,409
Retainage payable	332,866	-	-	-	-	332,866
Loans from other funds	-	-	599,383	1,658,267	-	2,257,650
Total liabilities	<u>518,506</u>	<u>-</u>	<u>599,383</u>	<u>1,658,267</u>	<u>31,769</u>	<u>2,807,925</u>
Fund balances (deficits)						
Restricted	15,920,714	2,082,335	1,189,071	-	-	19,192,120
Committed	-	-	-	-	5,885,355	5,885,355
Assigned	1,700,000	103,335	-	-	-	1,803,335
Unassigned	-	-	-	(582,987)	-	(582,987)
Total fund balances (deficits)	<u>17,620,714</u>	<u>2,185,670</u>	<u>1,189,071</u>	<u>(582,987)</u>	<u>5,885,355</u>	<u>26,297,823</u>
Total liabilities and fund balances	<u>\$ 18,139,220</u>	<u>\$ 2,185,670</u>	<u>\$ 1,788,454</u>	<u>\$ 1,075,280</u>	<u>\$ 5,917,124</u>	<u>\$ 29,105,748</u>

TOWN OF CASTLE ROCK, COLORADO

NON-MAJOR CAPITAL PROJECTS FUNDS

COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
FOR THE YEAR ENDED DECEMBER 31, 2023

	Parks and Recreation Capital	Municipal Facilities Capital	Fire Capital	Police Capital	General Long-Term Planning	Total Non-major Capital Funds
REVENUES						
Taxes	\$ -	\$ -	\$ -	\$ -	\$ 1,338,587	\$ 1,338,587
Development impact fees	4,754,562	272,274	788,464	398,051	-	6,213,351
Investment earnings	649,811	39,948	51,250	10,418	105,270	856,697
Other	-	33	7,019	-	258,935	265,987
Total revenues	5,404,373	312,255	846,733	408,469	1,702,792	8,674,622
EXPENDITURES						
General government	-	-	-	-	1,039,342	1,039,342
Culture and recreation	1,717,319	-	-	-	-	1,717,319
Capital outlay	1,643,456	47,597	26,554	579,617	1,595,873	3,893,097
Debt Service						
Principal	430,000	-	-	-	-	430,000
Interest	277,813	-	-	-	-	277,813
Agency fees	2,000	-	-	-	-	2,000
Total expenditures	4,070,588	47,597	26,554	579,617	2,635,215	7,359,571
Excess (deficiency) of revenues over (under) expenditures	1,333,785	264,658	820,179	(171,148)	(932,423)	1,315,051
OTHER FINANCING SOURCES (USES)						
Transfers in	55,500	1,923	-	-	639,883	697,306
Transfers out	(38,021)	-	(352,116)	(175,628)	-	(565,765)
Total other financing sources (uses)	17,479	1,923	(352,116)	(175,628)	639,883	131,541
Net change in fund balances	1,351,264	266,581	468,063	(346,776)	(292,540)	1,446,592
Fund balances (deficits) - January 1	16,269,450	1,919,089	721,008	(236,211)	6,177,895	24,851,231
Fund balances (deficits) - December 31	\$ 17,620,714	\$ 2,185,670	\$ 1,189,071	\$ (582,987)	\$ 5,885,355	\$ 26,297,823

EXHIBIT D-3

TOWN OF CASTLE ROCK, COLORADO

PARKS AND RECREATION CAPITAL FUND

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUNDS AVAILABLE

BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

FOR THE YEAR ENDED DECEMBER 31, 2023

	Budgets		Budgetary	Variance with
	Original	Final	Actual	Final Budget
				Positive
				(Negative)
REVENUES				
Development impact fees	\$ 9,423,761	\$ 9,423,761	\$ 4,754,562	\$ (4,669,199)
Investment earnings	173,390	173,390	649,811	476,421
Total revenues	9,597,151	9,597,151	5,404,373	(4,192,778)
EXPENDITURES				
Culture and recreation	517,530	3,227,896	1,717,319	1,510,577
Capital outlay	3,500,000	6,841,260	1,643,456	5,197,804
Total expenditures	4,017,530	10,069,156	3,360,775	6,708,381
DEBT SERVICE				
COP principal	5,930,000	5,554,768	430,000	5,124,768
COP interest	277,813	277,813	277,813	-
Agency and other fees	2,000	2,000	2,000	-
Total debt service	6,209,813	5,834,581	709,813	5,124,768
Total expenditures	10,227,343	15,903,737	4,070,588	11,833,149
Excess (deficiency) of revenues over (under) expenditures	(630,192)	(6,306,586)	1,333,785	7,640,371
OTHER FINANCING SOURCES (USES)				
Transfers in	-	-	2,055,500	2,055,500
Transfers out	(34,000)	(34,000)	(38,021)	(4,021)
Total other financing sources (uses)	(34,000)	(34,000)	2,017,479	2,051,479
Net change in funds available	(664,192)	(6,340,586)	3,351,264	9,691,850
Funds available - January 1	18,650,834	12,569,450	12,569,450	-
Funds available - December 31	\$ 17,986,642	\$ 6,228,864	\$ 15,920,714	\$ 9,691,850
RECONCILIATION OF FUNDS AVAILABLE TO TO GAAP FUND BALANCE				
Loans to other funds			1,700,000	
Fund Balance - December 31			\$ 17,620,714	

TOWN OF CASTLE ROCK, COLORADO

MUNICIPAL FACILITIES CAPITAL FUND

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUNDS AVAILABLE

BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

FOR THE YEAR ENDED DECEMBER 31, 2023

	Budgets		Budgetary	Variance with
	Original	Final	Actual	Final Budget
				Positive
				(Negative)
REVENUES				
Development impact fees	\$ 499,004	\$ 499,004	\$ 272,274	\$ (226,730)
Investment earnings	33,280	33,280	39,948	6,668
Other	-	-	33	33
Total revenues	532,284	532,284	312,255	(220,029)
EXPENDITURES				
Capital Outlay	-	54,114	47,597	6,517
Total expenditures	-	54,114	47,597	6,517
Excess (deficiency) of revenues over (under) expenditures	532,284	478,170	264,658	(213,512)
OTHER FINANCING SOURCES (USES)				
Interfund loan principal	24,886	24,886	24,886	-
Interfund loan interest	1,923	1,923	1,923	-
Total other financing sources (uses)	26,809	26,809	26,809	-
Net change in funds available	559,093	504,979	291,467	(213,512)
Funds available - January 1	2,130,602	1,790,868	1,790,868	-
Funds available - December 31	<u>\$ 2,689,695</u>	<u>\$ 2,295,847</u>	<u>\$ 2,082,335</u>	<u>\$ (213,512)</u>
RECONCILIATION OF FUNDS				
AVAILABLE TO GAAP FUND BALANCE				
Loans to other funds			103,335	
Fund balance - December 31			<u>\$ 2,185,670</u>	

TOWN OF CASTLE ROCK, COLORADO

FIRE CAPITAL FUND

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUNDS AVAILABLE

BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

FOR THE YEAR ENDED DECEMBER 31, 2023

	Budgets			Variance with Final Budget Positive (Negative)
	Original	Final	Budgetary Actual	
REVENUES				
Development impact fees	\$ 1,475,911	\$ 1,475,911	\$ 788,464	\$ (687,447)
Investment earnings	69,030	69,030	51,250	(17,780)
Other	-	-	7,019	7,019
Total revenues	1,544,941	1,544,941	846,733	(698,208)
EXPENDITURES				
Capital Outlay	10,000	64,114	26,554	37,560
Total expenditures	10,000	64,114	26,554	37,560
Excess (deficiency) of revenues over (under) expenditures	1,534,941	1,480,827	820,179	(660,648)
OTHER FINANCING SOURCES (USES)				
Interfund loan principal	(292,656)	(292,656)	(292,656)	-
Interfund loan interest	(13,381)	(13,381)	(13,381)	-
Transfers out	-	(338,735)	(338,735)	-
Total other financing sources (uses)	(306,037)	(644,772)	(644,772)	-
Net change in funds available	1,228,904	836,055	175,407	(660,648)
Funds available - January 1	1,195,785	1,613,047	1,613,047	-
Funds available - December 31	\$ 2,424,689	\$ 2,449,102	\$ 1,788,454	\$ (660,648)
RECONCILIATION OF FUNDS AVAILABLE TO GAAP FUND BALANCE				
Loans from other funds			(599,383)	
Fund balance - December 31			\$ 1,189,071	

TOWN OF CASTLE ROCK, COLORADO

POLICE CAPITAL FUND

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUNDS AVAILABLE

BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

FOR THE YEAR ENDED DECEMBER 31, 2023

	Budgets		Budgetary	Variance with
	Original	Final	Actual	Final Budget
				Positive
				(Negative)
REVENUES				
Development impact fees	\$ 765,032	\$ 765,032	\$ 398,051	\$ (366,981)
Investment earnings	2,640	2,640	10,418	7,778
Total revenues	767,672	767,672	408,469	(359,203)
EXPENDITURES				
Capital outlay	-	501,986	579,617	(77,631)
Total expenditures	-	501,986	579,617	(77,631)
Excess (deficiency) of revenues over (under) expenditures	767,672	265,686	(171,148)	(436,834)
OTHER FINANCING SOURCES (USES)				
Interfund loan proceeds	-	-	1,000,000	1,000,000
Interfund loan principal	(75,969)	(75,969)	(75,969)	-
Interfund loan interest	(11,013)	(11,013)	(11,013)	-
Transfers out	(245,000)	(245,000)	(164,615)	80,385
Total other financing sources (uses)	(331,982)	(331,982)	748,403	1,080,385
Net change in funds available	435,690	(66,296)	577,255	643,551
Funds available - January 1	929,373	498,025	498,025	-
Funds available - December 31	<u>\$ 1,365,063</u>	<u>\$ 431,729</u>	1,075,280	<u>\$ 643,551</u>
RECONCILIATION OF FUNDS				
AVAILABLE TO GAAP FUND BALANCE				
Loans from other funds			(1,658,267)	
Fund deficit - December 31			<u>\$ (582,987)</u>	

TOWN OF CASTLE ROCK, COLORADO

GENERAL LONG-TERM PLANNING FUND

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUNDS AVAILABLE

BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

FOR THE YEAR ENDED DECEMBER 31, 2023

	Budgets		Budgetary	Variance with
	Original	Final	Actual	Final Budget
				Positive
				(Negative)
REVENUES				
Building use taxes	\$ 2,000,263	\$ 2,000,263	\$ 1,338,587	\$ (661,676)
Investment earnings	35,770	35,770	105,270	69,500
Other	-	-	258,935	258,935
Total revenues	2,036,033	2,036,033	1,702,792	(333,241)
EXPENDITURES				
General government	1,379,967	2,194,950	1,039,342	1,155,608
Capital outlay	1,305,000	2,592,754	1,595,873	996,881
Total expenditures	2,684,967	4,787,704	2,635,215	2,152,489
Excess (deficiency) of revenues over (under) expenditures	(648,934)	(2,751,671)	(932,423)	1,819,248
OTHER FINANCING SOURCES (USES)				
Transfers in	639,883	639,883	639,883	-
Total other financing sources (uses)	639,883	639,883	639,883	-
Net change in funds available	(9,051)	(2,111,788)	(292,540)	1,819,248
Funds available - January 1	3,526,056	6,177,895	6,177,895	-
Funds available - December 31	\$ 3,517,005	\$ 4,066,107	\$ 5,885,355	\$ 1,819,248



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Major Enterprise Funds Budgetary Schedules

Water Fund

Water Resources Fund

Stormwater Fund

Wastewater Fund

TOWN OF CASTLE ROCK, COLORADO

WATER FUND

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUNDS AVAILABLE

BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

FOR THE YEAR ENDED DECEMBER 31, 2023

	Budgets		Budgetary Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
REVENUES				
Charges for services	\$ 19,761,538	\$ 19,761,538	\$ 16,143,845	\$ (3,617,693)
System development fees	4,371,420	4,371,420	3,148,530	(1,222,890)
Fines and forfeitures	356,000	356,000	305,870	(50,130)
Investment earnings	207,470	207,470	1,078,798	871,328
Lease interest	-	-	-	-
Intergovernmental	300,700	300,700	150,700	(150,000)
Other	131,264	131,264	2,625,088	2,493,824
Total revenues	25,128,392	25,128,392	23,452,831	(1,675,561)
OPERATING EXPENDITURES				
Administration	2,273,726	2,286,390	2,645,707	(359,317)
Operations support	13,200,908	13,123,128	12,292,034	831,094
Capital outlay	15,142,524	30,462,654	20,608,194	9,854,460
Total operating expenditures	30,617,158	45,872,172	35,545,935	10,326,237
DEBT SERVICE				
Principal	1,574,400	1,574,400	1,574,400	-
Interest	166,470	166,470	160,389	6,081
Agency fees	400	400	952	(552)
Total debt service	1,741,270	1,741,270	1,735,741	5,529
Total expenditures	32,358,428	47,613,442	37,281,676	10,331,766
Excess (deficiency) of revenues over (under) expenditures	(7,230,036)	(22,485,050)	(13,828,845)	8,656,205
OTHER FINANCING SOURCES (USES)				
Transfers out	(42,000)	(116,000)	(238,832)	(122,832)
Total other financing sources (uses)	(42,000)	(116,000)	(238,832)	(122,832)
Net change in funds available	(7,272,036)	(22,601,050)	(14,067,677)	8,533,373
Funds available - January 1	17,567,413	25,421,480	25,421,480	-
Funds available - December 31	\$ 10,295,377	\$ 2,820,430	\$ 11,353,803	\$ 8,533,373
RECONCILIATION OF NET CHANGE IN FUNDS AVAILABLE TO CHANGE IN NET POSITION (GAAP BASIS)				
Net change in funds available			\$ (14,067,677)	
Depreciation expense			(7,852,038)	
Capital asset contributions			3,533,345	
Capital outlay			20,608,194	
Principal paid			1,574,400	
Amortization expense			33,635	
Accrued leave			(224,304)	
Change in net position			\$ 3,605,555	

TOWN OF CASTLE ROCK, COLORADO

WATER RESOURCES FUND

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUNDS AVAILABLE

BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

FOR THE YEAR ENDED DECEMBER 31, 2023

	Budgets			Variance with Final Budget Positive (Negative)
	Original	Final	Budgetary Actual	
REVENUES				
Charges for services	\$ 11,749,014	\$ 11,749,014	\$ 12,712,195	\$ 963,181
System development fees	17,172,471	17,172,471	15,647,314	(1,525,157)
Fines and forfeitures	160,000	160,000	74,923	(85,077)
Investment earnings	391,260	391,260	4,832,314	4,441,054
Other	503,334	503,334	479,102	(24,232)
Total revenues	29,976,079	29,976,079	33,745,848	3,769,769
OPERATING EXPENDITURES				
Administration	826,548	826,548	680,850	145,698
Operations support	12,457,966	13,357,029	9,168,425	4,188,604
Capital outlay	50,959,165	77,038,003	25,361,505	51,676,498
Total operating expenditures	64,243,679	91,221,580	35,210,780	56,010,800
DEBT SERVICE				
Principal	2,955,000	2,955,000	2,955,000	-
Interest	2,672,300	2,672,300	2,659,988	12,312
Agency and other fees	-	-	600	(600)
Total debt service	5,627,300	5,627,300	5,615,588	11,712
Total expenditures	69,870,979	96,848,880	40,826,368	56,022,512
Excess (deficiency) of revenues over (under) expenditures	(39,894,900)	(66,872,801)	(7,080,520)	59,792,281
OTHER FINANCING SOURCES (USES)				
Interfund loan principal	82,031	82,031	105,525	23,494
Interfund loan interest	24,844	24,844	17,410	(7,434)
Transfers in	61,170	61,170	-	(61,170)
Interfund loan	-	(975,800)	(975,800)	-
Transfers out	(49,210)	(732,410)	(683,200)	49,210
Total other financing sources (uses)	118,835	(1,540,165)	(1,536,065)	4,100
Net change in funds available	(39,776,065)	(68,412,966)	(8,616,585)	59,796,381
Funds available - January 1	105,743,117	105,086,789	105,086,789	-
Funds available - December 31	\$ 65,967,052	\$ 36,673,823	\$ 96,470,204	\$ 59,796,381

RECONCILIATION OF NET CHANGE IN FUNDS

AVAILABLE TO CHANGE IN NET POSITION (GAAP BASIS)

Net change in funds available	\$ (8,616,585)
Depreciation expense	(3,605,726)
Capital asset contributions	1,005,851
Capital outlay	25,361,505
Principal paid	2,955,000
Interfund loan	975,800
Interfund loan principal	(105,525)
Amortization expense	773,114
Accrued leave	(49)
Change in net position	\$ 18,743,385

TOWN OF CASTLE ROCK, COLORADO

STORMWATER FUND

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUNDS AVAILABLE

BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

FOR THE YEAR ENDED DECEMBER 31, 2023

	Budgets			Variance with Final Budget Positive (Negative)
	Original	Final	Budgetary Actual	
REVENUES				
Charges for services	\$ 4,231,380	\$ 4,231,380	\$ 3,887,802	\$ (343,578)
System development fees	2,691,955	2,691,955	1,289,616	(1,402,339)
Investment earnings	23,450	23,450	397,546	374,096
Other	2,461,084	2,461,084	553,034	(1,908,050)
Total revenues	9,407,869	9,407,869	6,127,998	(3,279,871)
OPERATING EXPENDITURES				
Administration	865,674	889,864	819,623	70,241
Operations support	2,815,962	3,444,751	2,736,036	708,715
Capital outlay	5,571,469	7,129,780	3,386,199	3,743,581
Total operating expenditures	9,253,105	11,464,395	6,941,858	4,522,537
DEBT SERVICE				
Principal	975,000	975,000	975,000	-
Interest	165,120	165,120	163,176	1,944
Total debt service	1,140,120	1,140,120	1,138,176	1,944
Total expenditures	10,393,225	12,604,515	8,080,034	4,524,481
Excess (deficiency) of revenues over (under) expenditures	(985,356)	(3,196,646)	(1,952,036)	1,244,610
OTHER FINANCING SOURCES (USES)				
Transfers out	(40,000)	(40,000)	(43,964)	(3,964)
Total other financing sources (uses)	(40,000)	(40,000)	(43,964)	(3,964)
Net change in funds available	(1,025,356)	(3,236,646)	(1,996,000)	1,240,646
Funds available - January 1	9,727,728	8,352,109	8,352,109	-
Funds available - December 31	\$ 8,702,372	\$ 5,115,463	\$ 6,356,109	\$ 1,240,646
RECONCILIATION OF NET CHANGE IN FUNDS AVAILABLE TO CHANGE IN NET POSITION (GAAP BASIS)				
Net change in funds available			\$ (1,996,000)	
Depreciation expense			(3,477,951)	
Capital asset contributions			4,978,308	
Capital outlay			3,386,199	
Principal paid			975,000	
Accrued leave			(43,296)	
Change in net position			\$ 3,822,260	

TOWN OF CASTLE ROCK, COLORADO

WASTEWATER FUND

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUNDS AVAILABLE
BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)
FOR THE YEAR ENDED DECEMBER 31, 2023

	Budgets		Budgetary	Variance with
	Original	Final	Actual	Final Budget Positive (Negative)
REVENUES				
Charges for services	\$ 12,100,461	\$ 12,100,461	\$ 11,807,072	\$ (293,389)
System development fees	5,075,870	5,075,870	1,979,631	(3,096,239)
Investment earnings	84,640	84,640	(127,829)	(212,469)
Intergovernmental	-	-	143,677	143,677
Other	10,680	10,680	6,962	(3,718)
Total revenues	17,271,651	17,271,651	13,809,513	(3,462,138)
OPERATING EXPENDITURES				
Administration	1,167,530	1,227,530	1,102,297	125,233
Operations support	6,494,995	7,565,908	6,992,019	573,889
Contributions toward sewer capacity	73,465	827,331	827,331	-
Capital outlay	7,186,154	5,500,494	868,850	4,631,644
Total operating expenditures	14,922,144	15,121,263	9,790,497	5,330,766
DEBT SERVICE				
Principal	315,600	315,600	315,600	-
Interest	15,780	15,780	14,465	1,315
Agency fees	-	-	48	(48)
Total debt service	331,380	331,380	330,113	1,267
Total expenditures	15,253,524	15,452,643	10,120,610	5,332,033
Excess (deficiency) of revenues over (under) expenditures	2,018,127	1,819,008	3,688,903	1,869,895
OTHER FINANCING SOURCES (USES)				
Transfers in	-	10,500,000	-	(10,500,000)
Transfers out	-	(10,500,000)	-	10,500,000
Total other financing sources (uses)	-	-	-	-
Net change in funds available	2,018,127	1,819,008	3,688,903	1,869,895
Funds available - January 1	25,222,485	21,094,545	21,094,545	-
Funds available - December 31	\$ 27,240,612	\$ 22,913,553	\$ 24,783,448	\$ 1,869,895
RECONCILIATION OF NET CHANGE IN FUNDS AVAILABLE TO CHANGE IN NET POSITION (GAAP BASIS)				
Net change in funds available			\$ 3,688,903	
Depreciation expense			(3,106,007)	
Capital asset contributions			2,327,269	
Capital outlay			868,850	
Principal paid			315,600	
Amortization expense			6,936	
Investment in joint venture			(529,190)	
Accrued leave			9,277	
Change in net position			\$ 3,581,638	



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NON-MAJOR ENTERPRISE FUNDS

Enterprise funds account for operations that are financed and operated in a manner similar to private business where costs are predominantly supported by user charges or where management has decided periodic determination of revenues, expenses and / or changes in net position is appropriate for capital maintenance, public policy, management control, accountability or other purposes.

Golf Fund

The Golf Fund accounts for the activities related to the construction, operation and maintenance of the Town owned golf course, Red Hawk Ridge, at Castle Rock.

Community Center Fund

The Community Center Fund accounts for the Town's recreational facilities including a recreation center, the Miller Activity Center, two outdoor pools, inline skating rinks, multi-purpose ball fields, and a skateboard park. This fund also accounts for recreational and child care programs.

Development Services Fund

The Development Services Fund accounts for revenues and expenses related to community development within the Town. Primary revenues are from user fees to include building and electrical permits, plan reviews and inspections.

TOWN OF CASTLE ROCK, COLORADO

NON-MAJOR PROPRIETARY FUNDS

COMBINING STATEMENT OF NET POSITION

DECEMBER 31, 2023

	Golf	Community Center	Development Services	Total Other Enterprise Funds
ASSETS				
Current Assets				
Cash and cash equivalents	\$ 1,912,328	\$ 2,230,248	\$ 1,519,734	\$ 5,662,310
Investments	439,355	537,704	3,459,626	4,436,685
Receivables				
Sales taxes	-	503,455	-	503,455
Accounts	2,655	69,627	18,754	91,036
Prepaid items	16,496	69,009	121,341	206,846
Inventory	127,545	-	-	127,545
Total current assets	2,498,379	3,410,043	5,119,455	11,027,877
Non-current Assets				
Restricted cash and cash equivalents	500,815	-	-	500,815
Capital assets				
Land	5,412,479	181,965	-	5,594,444
Easements	-	-	6,100	6,100
Construction in progress	-	845,762	-	845,762
Buildings and improvements	2,344,434	8,167,414	5,126,928	15,638,776
Machinery and equipment	1,537,148	1,117,239	144,415	2,798,802
Other structures and improvements	973,355	1,362,850	-	2,336,205
Accumulated depreciation	(2,789,783)	(6,644,060)	(925,211)	(10,359,054)
Total capital assets (net of accumulated depreciation)	7,477,633	5,031,170	4,352,232	16,861,035
Total non-current assets	7,978,448	5,031,170	4,352,232	17,361,850
Total assets	10,476,827	8,441,213	9,471,687	28,389,727
DEFERRED OUTFLOWS OF RESOURCES				
Loss on refundings	148,285	-	-	148,285
LIABILITIES				
Current liabilities				
Accounts payable	85,949	596,764	129,608	812,321
Retainage payable	-	42,288	-	42,288
Accrued interest payable	4,433	-	-	4,433
Deposits	1,055	21,300	11,890	34,245
Revenue bonds payable-current	445,000	-	-	445,000
Accrued leave-current	72,165	109,576	244,398	426,139
Unearned revenues	137,109	5,589	200,000	342,698
Total current liabilities	745,711	775,517	585,896	2,107,124
Non-current liabilities				
Revenue bonds net of unamortized premiums (discounts)	1,415,000	-	-	1,415,000
Accrued leave	128,914	228,781	187,707	545,402
Loans from other funds	830,732	1,370,385	-	2,201,117
Total non-current liabilities	2,374,646	1,599,166	187,707	4,161,519
Total liabilities	3,120,357	2,374,683	773,603	6,268,643
NET POSITION				
Net investment in capital assets	6,266,733	4,647,109	4,352,232	15,266,074
Restricted	-	-	-	-
Unrestricted	1,238,022	1,419,421	4,345,852	7,003,295
Total net position	\$ 7,504,755	\$ 6,066,530	\$ 8,698,084	\$ 22,269,369

TOWN OF CASTLE ROCK, COLORADO

NON-MAJOR PROPRIETARY FUNDS

COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION

FOR THE YEAR ENDED DECEMBER 31, 2023

	Golf	Community Center	Development Services	Total Other Enterprise Funds
OPERATING REVENUES				
Charges for services	\$ 4,574,719	\$ 5,278,742	\$ 6,483,906	\$ 16,337,367
Intergovernmental	-	101,586	-	101,586
Contributions and donations	-	33,723	-	33,723
Other	4,747	6,935	-	11,682
Total operating revenues	4,579,466	5,420,986	6,483,906	16,484,358
OPERATING EXPENSES				
Operations	3,337,648	10,339,965	7,328,093	21,005,706
Depreciation	227,364	426,911	146,720	800,995
Total operating expenses	3,565,012	10,766,876	7,474,813	21,806,701
Operating income (loss)	1,014,454	(5,345,890)	(990,907)	(5,322,343)
NON-OPERATING REVENUES (EXPENSES)				
Taxes	\$ -	\$ 4,705,555	\$ -	\$ 4,705,555
Investment earnings	50,113	42,078	182,365	274,556
Interest expense	(102,867)	-	-	(102,867)
Agency and other fees	(300)	-	-	(300)
Total non-operating revenues (expenses)	(53,054)	4,747,633	182,365	4,876,944
Net income (loss) before contributions and transfers	961,400	(598,257)	(808,542)	(445,399)
CONTRIBUTIONS AND TRANSFERS				
Transfers out	(14,062)	(1,713)	-	(15,775)
Total contributions and transfers	(14,062)	(1,713)	-	(15,775)
Change in fund net position	947,338	(599,970)	(808,542)	(461,174)
Total net position - January 1	6,557,417	6,666,500	9,506,626	22,730,543
Total net position - December 31	\$ 7,504,755	\$ 6,066,530	\$ 8,698,084	\$ 22,269,369

TOWN OF CASTLE ROCK, COLORADO

NON-MAJOR PROPRIETARY FUNDS
COMBINING STATEMENT OF CASH FLOWS
FOR THE YEAR ENDED DECEMBER 31, 2023

	Golf	Community Center	Development Services	Total Other Enterprise Funds
CASH FLOWS FROM OPERATING ACTIVITIES				
Receipts from customers and users	\$ 4,606,223	\$ 5,422,830	\$ 6,484,163	\$ 16,513,216
Payments to suppliers	(1,464,769)	(4,077,584)	(1,177,443)	(6,719,796)
Payments to employees	(1,889,218)	(6,103,387)	(6,224,460)	(14,217,065)
Net cash provided by (used in) operating activities	1,252,236	(4,758,141)	(917,740)	(4,423,645)
CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES				
Cash transfers out	(14,062)	(1,713)	-	(15,775)
Receipts from taxes	-	4,647,736	-	4,647,736
Net cash provided by non-capital financing activities	(14,062)	4,646,023	-	4,631,961
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES				
Interfund loans	(106,738)	1,370,385	-	1,263,647
Acquisition of capital assets	(129,950)	(626,869)	(61,452)	(818,271)
Principal paid on bonds and cops payable	(302,388)	-	-	(302,388)
Interest paid on bonds and cops payable	(56,597)	-	-	(56,597)
Principal paid on finance purchase agreements	(132,612)	-	-	(132,612)
Interest paid on finance purchase agreements	(9,040)	-	-	(9,040)
Bond issue costs and agency fees	(300)	-	-	(300)
Net cash used in capital and related financing activities	(737,625)	743,516	(61,452)	(55,561)
CASH FLOWS FROM INVESTING ACTIVITIES				
Investment earnings	38,548	27,924	91,300	157,772
Increase in equity in pooled investments	(7,833)	(9,586)	(61,679)	(79,098)
Net cash provided by investing activities	30,715	18,338	29,621	78,674
Net increase (decrease) in cash and cash equivalents	531,264	649,736	(949,571)	231,429
Cash and cash equivalents - January 1	1,881,879	1,580,512	2,469,305	5,931,696
Cash and cash equivalents - December 31	<u>\$ 2,413,143</u>	<u>\$ 2,230,248</u>	<u>\$ 1,519,734</u>	<u>\$ 6,163,125</u>
RECONCILIATION OF CASH AND CASH EQUIVALENTS TO STATEMENT OF NET POSITION				
Unrestricted cash and cash equivalents	\$ 1,912,328	\$ 2,230,248	\$ 1,519,734	\$ 5,662,310
Restricted cash and cash equivalents	500,815	-	-	500,815
Total cash and cash equivalents	<u>\$ 2,413,143</u>	<u>\$ 2,230,248</u>	<u>\$ 1,519,734</u>	<u>\$ 6,163,125</u>

TOWN OF CASTLE ROCK, COLORADO

NON-MAJOR PROPRIETARY FUNDS
 COMBINING STATEMENT OF CASH FLOWS
 FOR THE YEAR ENDED DECEMBER 31, 2023

	<u>Golf</u>	<u>Community Center</u>	<u>Development Services</u>	<u>Total Other Enterprise Funds</u>
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED BY (USED IN) OPERATING ACTIVITIES				
Operating income (loss)	\$ 1,014,454	\$ (5,345,890)	\$ (990,907)	\$ (5,322,343)
Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities				
Depreciation	227,364	426,911	146,720	800,995
Changes in operating assets and liabilities				
(Increase) decrease in assets				
Accounts receivable	(41)	7,922	257	8,138
Prepaid items	(1,346)	(8,616)	3,996	(5,966)
Inventory	(32,111)	-	-	(32,111)
Increase (decrease) in liabilities				
Accounts payable	8,009	106,712	(2,910)	111,811
Accrued leave	9,109	60,898	(74,896)	(4,889)
Unearned revenue	22,130	(15,978)	-	6,152
Deposits	4,668	9,900	-	14,568
Total adjustments	<u>237,782</u>	<u>587,749</u>	<u>73,167</u>	<u>898,698</u>
Net cash provided by (used in) operating activities	<u>\$ 1,252,236</u>	<u>\$ (4,758,141)</u>	<u>\$ (917,740)</u>	<u>\$ (4,423,645)</u>
NONCASH INVESTING, CAPITAL AND FINANCING ACTIVITIES				
Payables incurred for purchase of capital assets	\$ -	\$ (384,060)	\$ -	\$ (384,060)
Amortization of premium, discount and deferred loss on refunding	38,267	-	-	38,267
Increase in fair value of investments	10,648	13,032	83,847	107,527
Noncash investing, capital and financing activities	<u>\$ 48,915</u>	<u>\$ (371,028)</u>	<u>\$ 83,847</u>	<u>\$ (238,266)</u>

TOWN OF CASTLE ROCK, COLORADO

GOLF FUND

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUNDS AVAILABLE
BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)
FOR THE YEAR ENDED DECEMBER 31, 2023

	Budgets		Budgetary	Variance with
	Original	Final	Actual	Final Budget Positive (Negative)
REVENUES				
Charges for services	\$ 4,117,120	\$ 4,117,120	\$ 4,574,719	\$ 457,599
Investment earnings	11,110	11,110	50,113	39,003
Other	-	-	4,747	4,747
Total revenues	4,128,230	4,128,230	4,629,579	501,349
OPERATING EXPENDITURES				
Administration	395,638	395,638	314,708	80,930
Operations support	1,042,643	1,123,280	1,084,604	38,676
Food and beverages	585,801	635,437	742,798	(107,361)
Maintenance	1,101,185	1,128,163	1,186,429	(58,266)
Capital outlay	124,309	212,630	149,454	63,176
Total operating expenditures	3,249,576	3,495,148	3,477,993	17,155
DEBT SERVICE				
Principal	435,000	435,000	435,000	-
Interest	65,637	65,637	64,600	1,037
Agency fees	2,500	2,500	300	2,200
Total debt service	503,137	503,137	499,900	3,237
Total expenditures	3,752,713	3,998,285	3,977,893	20,392
Excess (deficiency) of revenues over (under) expenditures	375,517	129,945	651,686	521,741
OTHER FINANCING SOURCES (USES)				
Transfers in	80,000	80,000	-	(80,000)
Interfund loan principal	(108,363)	(108,363)	(106,738)	1,625
Interfund loan interest	(15,639)	(15,639)	(14,062)	1,577
Total other financing sources (uses)	(44,002)	(44,002)	(120,800)	(76,798)
Net change in funds available	331,515	85,943	530,886	444,943
Funds available - January 1	1,898,389	2,204,345	2,204,345	-
Funds available - December 31	\$ 2,229,904	\$ 2,290,288	\$ 2,735,231	\$ 444,943
RECONCILIATION OF NET CHANGE IN FUNDS AVAILABLE TO CHANGE IN NET POSITION (GAAP BASIS)				
Net change in funds available			\$ 530,886	
Depreciation expense			(227,364)	
Capital outlay			149,454	
Principal paid			435,000	
Amortization expense			(38,267)	
Accrued leave			(9,109)	
Interfund loan principal			106,738	
Change in net position			\$ 947,338	

TOWN OF CASTLE ROCK, COLORADO

COMMUNITY CENTER FUND

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUNDS AVAILABLE

BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

FOR THE YEAR ENDED DECEMBER 31, 2023

	Budgets		Budgetary	Variance with
	Original	Final	Actual	Final Budget
				Positive
				(Negative)
REVENUES				
Taxes	\$ 4,899,343	\$ 4,899,343	\$ 4,705,555	\$ (193,788)
Charges for services	4,260,450	4,698,450	5,278,742	580,292
Investment earnings	12,230	12,230	42,078	29,848
Intergovernmental	-	142,000	101,586	(40,414)
Contributions and donations	-	-	33,723	33,723
Other	2,000	2,000	6,935	4,935
Total revenues	9,174,023	9,754,023	10,168,619	414,596
OPERATING EXPENDITURES				
Administration	99,200	99,200	66,746	32,454
Operations support	3,206,410	3,405,235	3,788,251	(383,016)
Special events	345,361	525,361	807,123	(281,762)
Birthday parties	58,448	58,448	20,637	37,811
Aquatics	2,144,254	2,144,254	2,068,699	75,555
Athletics	1,102,373	1,564,373	1,464,142	100,231
Cultural arts	206,562	206,562	308,805	(102,243)
Fitness and wellness	465,830	465,830	488,300	(22,470)
Youth programs	658,764	708,539	1,111,998	(403,459)
Therapeutic Recreation	101,822	101,822	154,366	(52,544)
Capital outlay	315,937	3,120,440	1,010,931	2,109,509
Total operating expenditures	8,704,961	12,400,064	11,289,998	1,110,066
Excess (deficiency) of revenues over (under) expenditures	469,062	(2,646,041)	(1,121,379)	1,524,662
OTHER FINANCING SOURCES (USES)				
Interfund loan	-	1,370,385	1,370,385	-
Transfers out	(80,000)	(81,713)	(1,713)	80,000
Total other financing sources (uses)	(80,000)	1,288,672	1,368,672	80,000
Net change in funds available	389,062	(1,357,369)	247,293	1,604,662
Funds available - January 1	4,340,754	2,491,238	2,491,238	-
Funds available - December 31	\$ 4,729,816	\$ 1,133,869	\$ 2,738,531	\$ 1,604,662
RECONCILIATION OF NET CHANGE IN FUNDS AVAILABLE TO CHANGE IN NET POSITION (GAAP BASIS)				
Net change in funds available			\$ 247,293	
Depreciation expense			(426,911)	
Capital outlay			1,010,931	
Interfund loan			(1,370,385)	
Accrued leave			(60,898)	
Change in net position			\$ (599,970)	

TOWN OF CASTLE ROCK, COLORADO

DEVELOPMENT SERVICES FUND

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUNDS AVAILABLE

BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

FOR THE YEAR ENDED DECEMBER 31, 2023

	Budgets		Budgetary	Variance with
	Original	Final	Actual	Final Budget
				Positive
				(Negative)
REVENUES				
Charges for services	\$ 8,264,236	\$ 8,264,236	\$ 6,483,906	\$ (1,780,330)
Investment earnings	91,710	91,710	182,365	90,655
Total revenues	8,355,946	8,355,946	6,666,271	(1,689,675)
OPERATING EXPENDITURES				
Operations support	8,382,852	8,529,374	7,402,990	1,126,384
Capital outlay	116,790	116,790	61,451	55,339
Total operating expenditures	8,499,642	8,646,164	7,464,441	1,181,723
Excess (deficiency) of revenues over (under) expenditures	(143,696)	(290,218)	(798,170)	(507,952)
Net change in funds available	(143,696)	(290,218)	(798,170)	(507,952)
Funds available - January 1	7,754,552	5,571,745	5,571,745	-
Funds available - December 31	<u>\$ 7,610,856</u>	<u>\$ 5,281,527</u>	<u>\$ 4,773,575</u>	<u>\$ (507,952)</u>
RECONCILIATION OF NET CHANGE IN FUNDS AVAILABLE TO CHANGE IN NET POSITION (GAAP BASIS)				
Net change in funds available			\$ (798,170)	
Capital outlay			61,451	
Depreciation expense			(146,720)	
Accrued leave			74,897	
Change in net position			<u>\$ (808,542)</u>	

INTERNAL SERVICE FUNDS

Internal service funds account for the financing of goods or services provided by one department to another. Revenues are from user charges to funds and departments, which are calculated on a cost reimbursement basis.

Employee Benefits Fund

The Employee Benefits Fund accounts for the accumulation and payment of health insurance claims; for the payment of premiums for various employee insurance policies (life insurance, long-term disability, accidental death and dismemberment, stop-loss insurance) and for the payment of fees to third-party administrators; and for disbursement of cafeteria plan monies.

Fleet Services Fund

The Fleet Services Fund accounts for centralized acquisition and maintenance of Town owned vehicles. Operations and vehicle replacements are funded by charges to user departments.

TOWN OF CASTLE ROCK, COLORADO

INTERNAL SERVICE FUNDS

COMBINING STATEMENT OF NET POSITION

DECEMBER 31, 2023

	Employee Benefits	Fleet Services	Total Internal Service Funds
ASSETS			
Current Assets			
Cash and cash equivalents	\$ 4,788,280	\$ 12,333,769	\$ 17,122,049
Investments	2,160,867	148,461	2,309,328
Receivables	177,174	60,471	237,645
Prepaid items	609	4,283	4,892
Total current assets	7,126,930	12,546,984	19,673,914
Non-current Assets			
Capital assets			
Buildings and improvements	-	43,590	43,590
Machinery and equipment	-	29,412,255	29,412,255
Construction in progress	-	1,482,230	1,482,230
Accumulated depreciation	-	(23,420,379)	(23,420,379)
Total non-current assets	-	7,517,696	7,517,696
Total assets	7,126,930	20,064,680	27,191,610
LIABILITIES			
Current liabilities			
Accounts payable	692,242	39,629	731,871
Unearned revenues	722,937	-	722,937
Current portion of accrued leave	-	39,415	39,415
Total current liabilities	1,415,179	79,044	1,494,223
Non-current liabilities			
Accrued leave	-	4,745	4,745
Total non-current liabilities	-	4,745	4,745
Total liabilities	1,415,179	83,789	1,498,968
NET POSITION			
Net investment in capital assets	-	7,510,351	7,510,351
Unrestricted	5,711,751	12,470,540	18,182,291
Total net position	\$ 5,711,751	\$ 19,980,891	\$ 25,692,642

TOWN OF CASTLE ROCK, COLORADO

INTERNAL SERVICE FUNDS

**COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION
FOR THE YEAR ENDED DECEMBER 31, 2023**

	Employee Benefits	Fleet Services	Total Internal Service Funds
OPERATING REVENUES			
Charges for services	\$ 9,115,327	\$ 5,887,171	\$ 15,002,498
Intergovernmental	-	117,523	117,523
Other	2,397,499	5,967	2,403,466
Total operating revenues	11,512,826	6,010,661	17,523,487
OPERATING EXPENSES			
Cost of sales and services	10,464,183	1,516,862	11,981,045
Depreciation	-	2,377,657	2,377,657
Total operating expenses	10,464,183	3,894,519	14,358,702
Operating income (loss)	1,048,643	2,116,142	3,164,785
NON-OPERATING REVENUES/(EXPENSES)			
Investment earnings	161,290	303,681	464,971
Gain on disposal of capital assets	-	238,859	238,859
Total non-operating revenues/(expenses)	161,290	542,540	703,830
Net income (loss) before contributions and transfers	1,209,933	2,658,682	3,868,615
CONTRIBUTIONS AND TRANSFERS			
Transfers in	-	1,221,404	1,221,404
Transfers out	-	-	-
Total contributions and transfers	-	1,221,404	1,221,404
Change in net position	1,209,933	3,880,086	5,090,019
Total net position - January 1	4,501,818	16,100,805	20,602,623
Total net position - December 31	\$ 5,711,751	\$ 19,980,891	\$ 25,692,642

TOWN OF CASTLE ROCK, COLORADO

INTERNAL SERVICE FUNDS

COMBINING STATEMENT OF CASH FLOWS
FOR THE YEAR ENDED DECEMBER 31, 2023

	Employee Benefits	Fleet Services	Total Internal Service Funds
CASH FLOWS FROM OPERATING ACTIVITIES			
Receipts from customers and users	\$ 2,430,673	\$ 65,053	\$ 2,495,726
Receipts from interfund services provided	9,115,327	5,887,172	15,002,499
Payments to suppliers	(10,072,466)	(793,634)	(10,866,100)
Payments to employees	(287,376)	(734,880)	(1,022,256)
Net cash provided by operating activities	1,186,158	4,423,711	5,609,869
CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES			
Cash transfers in	-	1,221,404	1,221,404
Net cash provided by non-capital financing activities	-	1,221,404	1,221,404
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES			
Acquisition of capital assets	-	(2,882,992)	(2,882,992)
Proceeds from sale of capital assets	-	252,815	252,815
Net cash used in capital and related financing activities	-	(2,630,177)	(2,630,177)
CASH FLOWS FROM INVESTING ACTIVITIES			
Investment earnings	104,411	299,773	404,184
Increase in equity in pooled investments	(38,524)	(2,647)	(41,171)
Net cash provided by investing activities	65,887	297,126	363,013
Net increase in cash and cash equivalents	1,252,045	3,312,064	4,564,109
Cash and cash equivalents - January 1	3,536,235	9,021,705	12,557,940
Cash and cash equivalents - December 31	\$ 4,788,280	\$ 12,333,769	\$ 17,122,049
RECONCILIATION OF CASH AND CASH EQUIVALENTS TO STATEMENT OF NET POSITION			
Unrestricted cash and cash equivalents	\$ 4,788,280	\$ 12,333,769	\$ 17,122,049
Total cash and cash equivalents	\$ 4,788,280	\$ 12,333,769	\$ 17,122,049
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED BY OPERATING ACTIVITIES			
Operating income	\$ 1,048,643	\$ 2,116,142	\$ 3,164,785
Adjustments to reconcile operating income (loss) from operations to net cash provided by operating activities			
Depreciation	-	2,377,657	2,377,657
(Increase) decrease in assets			
Accounts receivable	20,059	(58,436)	(38,377)
Prepaid items	(609)	(732)	(1,341)
Increase (decrease) in liabilities			
Accounts payable	104,950	(19,602)	85,348
Accrued leave	-	8,682	8,682
Unearned revenue	13,115	-	13,115
Total adjustments	137,515	2,307,569	2,445,084
Net cash provided by operating activities	\$ 1,186,158	\$ 4,423,711	\$ 5,609,869
NONCASH INVESTING, CAPITAL AND FINANCING ACTIVITIES			
Payables incurred for purchase of capital assets	\$ -	\$ (7,345)	\$ (7,345)
Increase in fair value of investments	52,371	3,598	55,969
Noncash investing, capital and financing activities	\$ 52,371	\$ (3,747)	\$ 48,624

TOWN OF CASTLE ROCK, COLORADO

EMPLOYEE BENEFITS FUND

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUNDS AVAILABLE

BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

FOR THE YEAR ENDED DECEMBER 31, 2023

	Budgets		Budgetary	Variance with
	Original	Final	Actual	Final Budget
				Positive
				(Negative)
REVENUES				
Charges for services	\$ 9,867,460	\$ 9,867,460	\$ 9,115,327	\$ (752,133)
Investment earnings	123,660	123,660	161,290	37,630
Other	2,391,155	2,391,155	2,397,499	6,344
Total revenues	12,382,275	12,382,275	11,674,116	(708,159)
EXPENDITURES				
Operations	12,366,745	12,366,745	10,464,183	1,902,562
Total expenditures	12,366,745	12,366,745	10,464,183	1,902,562
Net change in funds available	15,530	15,530	1,209,933	1,194,403
Funds available - January 1	3,888,031	4,501,818	4,501,818	-
Funds available - December 31	\$ 3,903,561	\$ 4,517,348	\$ 5,711,751	\$ 1,194,403

TOWN OF CASTLE ROCK, COLORADO

FLEET FUND

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUNDS AVAILABLE

BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

FOR THE YEAR ENDED DECEMBER 31, 2023

	Budgets			Variance with Final Budget
	Original	Final	Budgetary Actual	Positive (Negative)
REVENUES				
Charges for services	\$ 5,570,007	\$ 5,670,007	\$ 5,887,171	\$ 217,164
Investment earnings	25,970	25,970	303,681	277,711
Transfers in	295,800	380,800	1,221,404	840,604
Proceeds from sale of capital assets	417,918	417,918	252,815	(165,103)
Intergovernmental	-	-	117,523	117,523
Other	-	-	5,967	5,967
Total revenues	6,309,695	6,494,695	7,788,561	1,293,866
EXPENDITURES				
Operations	1,650,741	1,750,741	1,508,181	242,560
Capital outlay	3,589,257	5,016,194	2,899,670	2,116,524
Total expenditures	5,239,998	6,766,935	4,407,851	2,359,084
Net change in funds available	1,069,697	(272,240)	3,380,710	3,652,950
Funds available - January 1	8,408,649	9,115,242	9,115,242	-
Funds available - December 31	\$ 9,478,346	\$ 8,843,002	\$ 12,495,952	\$ 3,652,950
RECONCILIATION OF NET CHANGE IN FUNDS AVAILABLE TO CHANGE IN NET POSITION (GAAP BASIS)				
Net change in funds available			\$ 3,380,710	
Depreciation expense			(2,377,657)	
Capital outlay			2,899,670	
Proceeds from sale of capital assets			(252,815)	
Gain on disposal of capital assets			238,859	
Accrued leave			(8,681)	
Change in net position			\$ 3,880,086	

CUSTODIAL FUNDS

Custodial funds are used to report fiduciary activities that are not held in a trust or equivalent arrangement for individuals, organizations and other governments.

Add-On PIF Fund

The Add-On PIF Fund is a custodial fund used to account for the receipt and disbursement of the add-on public improvement fee (PIF) collected on sales transactions in the Promenade retail center and the Encore project.

Special District Fee Fund

The Special District Fee Fund is a custodial fund used to account for receipt and disbursement of the Meadows District imposed capital reserve fee.

Use Tax Fund

The Use Tax Fund is a custodial fund used to account for the receipt and disbursement of Douglas County's 1.00% portion of the use tax imposed on construction materials that are utilized in the construction of real property.

Authority Development Fee Fund

The Authority Development Fee Fund is a custodial fund used to account for the receipt and disbursement of the Cherry Creek Basin Water Quality Authority's imposed Development Fee.

TOWN OF CASTLE ROCK, COLORADO

FIDUCIARY FUNDS

COMBINING STATEMENT OF FIDUCIARY NET POSITION - CUSTODIAL FUNDS

DECEMBER 31, 2023

	Add-On PIF Fund	Special District Fee Fund	Use Tax Fund	Authority Development Fee Fund	Total Custodial Funds
ASSETS					
Cash and cash equivalents	\$ 102,705	\$ 50,559	\$ 145,735	\$ 60	\$ 299,059
Accounts receivable	64,806	-	-	-	64,806
Total assets	167,511	50,559	145,735	60	363,865
LIABILITIES					
Accounts payable	117,597	50,433	500	60	168,590
Due to organizations and other governments	49,914	126	145,235	-	195,275
Total liabilities	167,511	50,559	145,735	60	363,865
NET POSITION					
Net position restricted for organizations and other governments	-	-	-	-	-
Total net position	\$ -	\$ -	\$ -	\$ -	\$ -

TOWN OF CASTLE ROCK, COLORADO

FIDUCIARY FUNDS

**COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION - CUSTODIAL FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2023**

	Add-On PIF Fund	Special District Fee Fund	Use Tax Fund	Authority Development Fee Fund	Total Custodial Funds
ADDITIONS					
Fee and permit collections for other governments	\$ 647,107	\$ 348,886	\$ -	\$ 3,960	\$ 999,953
Tax collections for other governments	-	-	1,134,472	-	1,134,472
Total additions	647,107	348,886	1,134,472	3,960	2,134,425
DEDUCTIONS					
Payments of fees and permits to organizations and other governments	647,107	348,013	-	3,960	999,080
Payments of taxes to other governments	-	-	1,072,729	-	1,072,729
Payments of refunds	-	-	55,743	-	55,743
Administrative expense	-	873	6,000	-	6,873
Total deductions	647,107	348,886	1,134,472	3,960	2,134,425
Net increase (decrease) in fiduciary net position	-	-	-	-	-
Net position - beginning	-	-	-	-	-
Net position - ending	\$ -	\$ -	\$ -	\$ -	\$ -



STATISTICAL SECTION

Financial Trends

Revenue Capacity

Debt Capacity

Demographic and Economic Information

Operating Information

STATISTICAL SECTION

This section of the Town of Castle Rock's Annual Comprehensive Financial Report provides detailed information to help readers better understand what the information in the financial statements, note disclosures, and required supplemental information says about the Town's overall financial health.

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Financial Trends

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These schedules contain trend information to help the reader understand how the financial performance and well-being of the Town has changed over time.

Revenue Capacity

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These schedules contain information to help the reader assess the Town's most significant local revenue source, sales tax.

Debt Capacity

213

These schedules present information to help the reader assess the affordability of the Town's current levels of outstanding debt and the Town's ability to issue additional debt in the future.

Demographic and Economic Information

223

These schedules provide demographic and economic indicators to help the reader understand the environment within which the Town operates.

Operating Information

230

These schedules contain service and infrastructure data to help the reader understand how the information in the Town's financial report relates to the services the Town provides and the activities it performs.

Sources: Unless otherwise noted, the information in the following schedules is derived from the annual comprehensive financial reports for the relevant years.



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Financial Trends

TOWN OF CASTLE ROCK, COLORADO

**TOWN-WIDE NET POSITION BY COMPONENT
LAST TEN YEARS
ACCRUAL BASIS OF ACCOUNTING
TABLE 1 (UNAUDITED)**

	2014	2015	2016	2017
<u>GOVERNMENTAL ACTIVITIES</u>				
Net investment in capital assets	\$ 254,066,717	\$ 281,695,831	\$ 302,585,569	\$ 313,943,660
Restricted	8,223,087	11,447,113	11,435,201	14,486,482
Unrestricted	52,846,664	36,287,969	38,993,869	41,495,945
Total governmental activities net position	315,136,468	329,430,913	353,014,639	369,926,087
<u>BUSINESS-TYPE ACTIVITIES</u>				
Net investment in capital assets	333,160,111	343,865,979	367,831,717	444,474,020
Unrestricted	143,859,391	164,510,149	178,911,069	138,557,064
Total business-type activities net position	477,019,502	508,376,128	546,742,786	583,031,084
<u>PRIMARY GOVERNMENT</u>				
Net investment in capital assets	587,226,828	625,561,810	670,417,286	758,417,680
Restricted	8,223,087	11,447,113	11,435,201	14,486,482
Unrestricted	196,706,055	200,798,118	217,904,938	180,053,009
Total primary government net position	<u>\$ 792,155,970</u>	<u>\$ 837,807,041</u>	<u>\$ 899,757,425</u>	<u>\$ 952,957,171</u>

2018	2019	2020	2021	2022	2023
\$ 332,762,370	\$ 361,694,721	\$ 376,706,367	\$ 395,257,608	\$ 427,363,359	\$ 478,623,823
19,853,075	16,884,859	29,327,323	69,256,816	84,646,223	63,903,540
47,989,843	49,179,639	64,958,841	70,971,365	86,398,745	101,015,408
400,605,288	427,759,219	470,992,531	535,485,789	598,408,327	643,542,771
473,027,666	512,559,768	567,915,608	610,487,873	654,546,145	686,049,545
150,221,369	134,822,353	130,333,154	167,942,002	185,112,636	183,477,665
623,249,035	647,382,121	698,248,762	778,429,875	839,658,781	869,527,210
805,790,036	874,254,489	944,621,975	1,005,745,481	1,081,909,504	1,164,673,368
19,853,075	16,884,859	29,327,323	69,256,816	84,646,223	63,903,540
198,211,212	184,001,992	195,291,995	238,913,367	271,511,381	284,493,073
\$ 1,023,854,323	\$ 1,075,141,340	\$ 1,169,241,293	\$ 1,313,915,664	\$ 1,438,067,108	\$ 1,513,069,981

TOWN OF CASTLE ROCK, COLORADO
TOWN-WIDE CHANGES IN NET POSITION
LAST TEN YEARS
ACCRUAL BASIS OF ACCOUNTING
TABLE 2 (UNAUDITED)

	2014	2015	2016	2017
EXPENSES				
Governmental activities:				
General government	\$ 16,404,854	\$ 15,160,901	\$ 14,023,404	\$ 15,237,806
Public safety	20,150,643	22,476,557	23,951,068	26,837,846
Public works	19,233,864	22,300,425	25,769,578	27,654,814
Cultural and recreation	5,617,151	6,501,612	7,677,894	7,590,806
Interest on long-term debt	1,695,011	1,641,360	1,445,842	1,450,707
Total governmental activities expenses	63,101,523	68,080,855	72,867,786	78,771,979
Business-type activities:				
Water	13,259,467	14,462,500	14,817,848	14,838,232
Water resources	4,406,190	4,555,574	5,925,682	6,291,869
Stormwater	3,047,542	3,493,118	4,117,364	4,004,389
Wastewater	8,231,592	7,985,659	8,054,679	11,365,376
Golf	2,426,425	2,723,815	2,777,471	2,879,397
Community center	5,117,001	6,210,318	6,600,250	6,691,990
Development services	3,763,554	4,346,027	5,315,651	5,831,788
Other non-major enterprises*	-	-	-	-
Total business-type activities expenses	40,251,771	43,777,011	47,608,945	51,903,041
PROGRAM REVENUES				
Governmental activities:				
Charges for services:				
General government	3,499,635	3,950,825	3,830,017	4,213,469
Public safety	2,748,927	3,003,469	3,263,779	3,638,038
Public works	2,086,424	2,283,891	3,248,842	3,407,838
Cultural and recreation	2,342,764	2,389,953	3,219,809	3,356,506
Operating grants and contributions	5,930,735	4,798,880	4,465,204	4,614,103
Capital grants and contributions	17,746,543	10,285,470	18,645,995	12,562,716
Total governmental activities program revenues	34,355,028	26,712,488	36,673,646	31,792,670
Business-type activities:				
Charges for services:				
Water	11,484,921	13,027,856	14,393,516	17,210,558
Water resources	7,110,200	7,672,085	8,206,834	10,537,762
Stormwater	2,331,881	2,239,481	2,609,893	3,478,385
Wastewater	8,759,397	9,259,550	9,691,906	10,300,046
Golf	2,773,387	2,783,584	2,971,846	3,057,548
Community center	3,062,365	3,862,296	3,852,074	3,804,710
Development services	4,052,836	4,677,648	6,292,090	5,720,631
Other non-major enterprises*	-	-	-	-
Operating grants and contributions	-	-	-	-
Capital grants and contributions	22,959,052	28,827,928	34,394,316	29,859,373
Total business-type activities program revenues	62,534,039	72,350,428	82,412,475	83,969,013
Total primary government program revenues	\$ 96,889,067	\$ 99,062,916	\$ 119,086,121	\$ 115,761,683

* Other non-major enterprise funds reported in 2021 included the Golf, Community Center and Development Services funds

	2018	2019	2020	2021	2023	2023
\$	16,128,883	\$ 17,615,169	\$ 19,217,793	\$ 17,709,336	\$ 19,403,131	\$ 22,411,748
	28,499,674	31,616,925	30,340,170	33,985,779	35,469,608	42,587,689
	29,833,280	37,096,813	32,326,601	35,162,525	41,974,362	45,197,974
	8,201,097	7,995,062	8,360,633	9,020,980	9,158,249	11,598,659
	1,428,837	1,337,305	1,237,504	1,133,978	1,079,962	1,103,473
	84,091,771	95,661,274	91,482,701	97,012,598	107,085,312	122,899,543
	15,599,176	18,519,142	18,921,743	19,025,891	20,849,577	22,913,945
	8,695,784	9,849,461	10,777,309	12,868,540	15,840,089	15,320,707
	4,256,104	4,480,720	4,922,935	5,333,462	6,128,517	7,142,809
	22,442,714	25,748,740	10,161,425	6,227,938	11,474,612	12,463,226
	2,874,399	3,020,217	3,104,291	-	-	-
	7,087,816	8,084,639	6,214,007	-	-	-
	5,758,964	6,233,635	6,779,057	-	-	-
	-	-	-	18,072,040	20,276,020	21,771,955
	66,714,957	75,936,554	60,880,767	61,527,871	74,568,815	79,612,642
	4,414,744	4,256,832	5,152,731	5,305,672	4,914,803	4,864,109
	4,065,404	4,001,601	4,568,332	5,978,196	4,563,587	5,055,540
	6,312,477	6,473,501	12,479,568	13,385,762	9,047,055	7,104,243
	4,114,858	3,460,974	7,399,434	10,567,882	6,692,637	5,991,557
	5,356,759	6,973,214	12,496,755	13,743,420	18,059,039	11,779,593
	19,443,668	24,506,240	17,892,285	24,557,232	30,341,390	31,521,142
	43,707,910	49,672,362	59,989,105	73,538,164	73,618,511	66,316,184
	16,186,541	18,236,901	19,557,916	18,312,568	19,663,445	16,848,555
	11,459,270	16,465,907	13,410,716	13,731,510	13,987,054	13,266,220
	4,222,729	4,049,342	3,785,567	4,283,861	4,145,025	4,440,836
	11,236,722	11,214,673	11,271,632	11,955,017	11,631,955	11,957,711
	3,132,347	3,189,851	3,629,195	-	-	-
	3,908,721	4,430,672	1,962,493	-	-	-
	6,492,172	6,304,317	7,567,736	-	-	-
	-	-	-	15,675,271	15,707,019	16,484,358
	-	-	-	10,092,190	-	-
	46,318,722	30,603,260	44,344,837	63,403,645	66,455,355	36,286,812
	102,957,224	94,494,923	105,530,092	137,454,062	131,589,853	99,284,492
\$	146,665,134	\$ 144,167,285	\$ 165,519,197	\$ 210,992,226	\$ 205,208,364	\$ 165,600,676

TOWN OF CASTLE ROCK, COLORADO

TOWN-WIDE CHANGES IN NET POSITION (CONTINUED)
LAST TEN YEARS
ACCRUAL BASIS OF ACCOUNTING
TABLE 2 (UNAUDITED)

	2014	2015	2016	2017
<u>NET (EXPENSE) REVENUE</u>				
Governmental activities	\$ (28,746,495)	\$ (41,368,367)	\$ (36,194,140)	\$ (46,979,309)
Business-type activities	22,282,268	28,573,417	34,803,530	32,065,972
Total primary government net expense	<u>\$ (6,464,227)</u>	<u>\$ (12,794,950)</u>	<u>\$ (1,390,610)</u>	<u>\$ (14,913,337)</u>
<u>GENERAL REVENUES AND OTHER CHANGES IN NET POSITION</u>				
Governmental activities				
Taxes				
Property taxes	\$ 1,004,072	\$ 1,024,564	\$ 1,094,337	\$ 1,174,213
Sales taxes	35,698,294	38,526,092	41,632,958	45,412,814
Use taxes	4,613,694	5,033,746	7,671,139	7,358,941
Motor vehicle	4,963,693	5,694,180	6,125,671	6,334,416
Other taxes	2,519,409	2,626,034	2,683,156	2,804,922
Interest and investment earnings	335,763	274,086	322,843	491,214
Other revenues	363,420	710,521	303,285	233,717
Transfers	(1,133,966)	240,024	(55,523)	80,520
Total governmental activities	<u>48,364,379</u>	<u>54,129,247</u>	<u>59,777,866</u>	<u>63,890,757</u>
Business-type activities				
Taxes	2,391,546	2,519,151	2,791,379	3,027,602
Interest and investment earnings	603,166	504,082	716,226	1,275,244
Transfers	1,133,966	(240,024)	55,523	(80,520)
Total business-type activities	<u>4,128,678</u>	<u>2,783,209</u>	<u>3,563,128</u>	<u>4,222,326</u>
Total primary government	<u>\$ 52,493,057</u>	<u>\$ 56,912,456</u>	<u>\$ 63,340,994</u>	<u>\$ 68,113,083</u>
<u>CHANGE IN NET POSITION</u>				
Governmental activities	\$ 19,617,884	\$ 12,760,880	\$ 23,583,726	\$ 16,911,448
Business-type activities	26,410,946	31,356,626	38,366,658	36,288,298
Total primary government	<u>\$ 46,028,830</u>	<u>\$ 44,117,506</u>	<u>\$ 61,950,384</u>	<u>\$ 53,199,746</u>

2018	2019	2020	2021	2023	2023
\$ (40,383,861)	\$ (45,988,912)	\$ (31,493,596)	\$ (23,474,434)	\$ (33,466,801)	\$ (56,583,359)
36,242,267	18,558,369	44,649,325	75,926,191	57,021,038	19,671,850
<u>\$ (4,141,594)</u>	<u>\$ (27,430,543)</u>	<u>\$ 13,155,729</u>	<u>\$ 52,451,757</u>	<u>\$ 23,554,237</u>	<u>\$ (36,911,509)</u>
\$ 1,330,579	\$ 1,483,121	\$ 1,744,657	\$ 2,241,457	\$ 2,250,020	\$ 2,492,441
48,608,882	50,729,264	52,468,081	60,835,980	68,414,260	70,726,036
8,861,469	8,080,760	10,103,705	10,526,679	11,080,460	7,118,732
6,808,761	7,560,750	6,296,757	10,377,638	9,669,402	10,064,002
2,919,175	3,111,497	2,887,574	3,271,042	3,745,319	3,823,627
1,000,045	1,589,888	1,215,566	(31,821)	130,589	5,393,456
229,881	135,487	198,225	711,458	829,555	1,135,148
1,304,270	452,076	(187,657)	35,259	269,734	964,361
<u>71,063,062</u>	<u>73,142,843</u>	<u>74,726,908</u>	<u>87,967,692</u>	<u>96,389,339</u>	<u>101,717,803</u>
3,277,885	3,406,474	3,675,008	4,450,988	4,738,781	4,705,555
2,002,069	2,620,319	2,354,651	(160,807)	(261,179)	6,455,385
(1,304,270)	(452,076)	187,657	(35,259)	-	(964,361)
<u>3,975,684</u>	<u>5,574,717</u>	<u>6,217,316</u>	<u>4,254,922</u>	<u>4,477,602</u>	<u>10,196,579</u>
<u>\$ 75,038,746</u>	<u>\$ 78,717,560</u>	<u>\$ 80,944,224</u>	<u>\$ 92,222,614</u>	<u>\$ 100,866,941</u>	<u>\$ 111,914,382</u>
\$ 30,679,201	\$ 27,153,931	\$ 43,233,312	\$ 64,493,258	\$ 96,389,339	\$ 45,134,444
40,217,951	24,133,086	50,866,641	80,181,113	4,207,868	29,868,429
<u>\$ 70,897,152</u>	<u>\$ 51,287,017</u>	<u>\$ 94,099,953</u>	<u>\$ 144,674,371</u>	<u>\$ 100,597,207</u>	<u>\$ 75,002,873</u>

TOWN OF CASTLE ROCK, COLORADO

PROGRAM REVENUES BY FUNCTION

LAST TEN YEARS

ACCRUAL BASIS OF ACCOUNTING

TABLE 3 (UNAUDITED)

	2014	2015	2016	2017
<u>REVENUE SOURCE</u>				
<u>PROGRAM REVENUES</u>				
Charges for services	\$ 50,252,737	\$ 55,150,638	\$ 61,580,606	\$ 68,725,491
Operating grants and contributions	5,930,735	4,798,880	4,465,204	4,614,103
Capital grants and contributions	40,705,595	39,113,398	53,040,311	42,422,089
Total program revenues	96,889,067	99,062,916	119,086,121	115,761,683
<u>GENERAL REVENUES</u>				
Property taxes	1,004,072	1,024,564	1,094,337	1,174,213
Sales taxes	37,566,668	40,476,326	43,742,356	47,732,084
Use tax-building and motor vehicle	10,100,559	11,296,843	14,478,791	14,401,689
Other taxes	2,519,409	2,626,034	2,683,156	2,804,922
Investment earnings	938,929	778,168	1,039,069	1,766,458
Lease interest	-	-	-	-
Other	363,420	710,521	303,285	233,717
Total general revenues	52,493,057	56,912,456	63,340,994	68,113,083
Total revenues	\$ 149,382,124	\$ 155,975,372	\$ 182,427,115	\$ 183,874,766

2018	2019	2020	2021	2022	2023
\$ 75,545,985	\$ 82,084,571	\$ 90,785,320	\$ 99,195,739	\$ 90,352,580	\$ 86,013,129
5,356,759	6,973,214	12,496,755	23,835,610	18,059,039	11,779,593
65,762,390	55,109,500	62,237,122	87,960,877	96,796,745	67,807,954
146,665,134	144,167,285	165,519,197	210,992,226	205,208,364	165,600,676
1,330,579	1,483,121	1,744,657	2,241,457	2,250,020	2,492,441
51,064,615	53,320,475	55,296,880	64,093,052	72,110,480	74,502,890
16,492,382	16,456,773	17,246,671	22,098,233	21,792,423	18,111,435
2,919,175	3,111,497	2,887,574	3,271,042	3,745,319	3,823,627
3,002,114	4,210,207	3,570,217	(192,628)	(190,293)	11,848,841
-	-	-	-	59,703	-
229,881	135,487	198,225	711,458	829,555	1,135,148
75,038,746	78,717,560	80,944,224	92,222,614	100,597,207	111,914,382
<u>\$ 221,703,880</u>	<u>\$ 222,884,845</u>	<u>\$ 246,463,421</u>	<u>\$ 303,214,840</u>	<u>\$ 305,805,571</u>	<u>\$ 277,515,058</u>

TOWN OF CASTLE ROCK, COLORADO

**FUND BALANCES, GOVERNMENTAL FUNDS
LAST TEN YEARS
ACCRUAL BASIS OF ACCOUNTING
TABLE 4 (UNAUDITED)**

	2014	2015	2016	2017
<u>GENERAL FUND</u>				
Nonspendable	\$ 2,310,718	\$ 2,634,861	\$ 2,724,800	\$ 6,273,689
Restricted	1,492,076	1,633,328	1,670,055	1,754,607
Committed	2,995,860	3,011,282	4,632,978	5,561,036
Assigned	270,941	876,594	220,782	1,501,424
Unassigned	13,929,961	13,905,280	16,148,395	14,319,577
Total general fund	<u>\$ 20,999,556</u>	<u>\$ 22,061,345</u>	<u>\$ 25,397,010</u>	<u>\$ 29,410,333</u>
<u>ALL OTHER GOVERNMENTAL FUNDS</u>				
Nonspendable	\$ 36,208	\$ 851,972	\$ 57,940	\$ 63,269
Restricted	6,731,011	7,963,605	7,729,860	10,843,652
Committed	31,480,395	14,832,926	14,037,404	13,306,523
Assigned	-	-	-	-
Unassigned	(717,329)	(2,424,048)	(1,050,283)	(1,318,438)
Total all other governmental funds	<u>\$ 37,530,285</u>	<u>\$ 21,224,455</u>	<u>\$ 20,774,921</u>	<u>\$ 22,895,006</u>

2018	2019	2020	2021	2022	2023
\$ 5,433,140	\$ 4,591,792	\$ 3,451,699	\$ 2,562,431	\$ 2,599,422	\$ 10,511,541
1,898,642	2,052,460	11,881,852	14,132,450	14,339,771	8,835,814
6,390,596	5,164,845	7,475,925	6,990,816	8,866,834	9,555,173
6,057,187	2,145,008	3,077,600	2,797,363	11,242,850	3,817,997
12,517,874	15,592,815	21,102,116	20,592,991	19,494,257	24,740,992
<u>\$ 32,297,439</u>	<u>\$ 29,546,920</u>	<u>\$ 46,989,192</u>	<u>\$ 47,076,051</u>	<u>\$ 56,543,134</u>	<u>\$ 57,461,517</u>
\$ 65,643	\$ 72,486	\$ 77,008	\$ 75,306	\$ 3,922,453	\$ 88,988
16,322,110	14,832,399	26,632,223	52,714,891	59,696,328	53,059,017
16,030,561	12,430,285	21,125,135	28,699,195	29,141,748	26,071,906
-	-	-	-	-	1,803,335
(3,042,089)	(2,641,730)	(930,030)	(295,665)	(258,581)	(744,187)
<u>\$ 29,376,225</u>	<u>\$ 24,693,440</u>	<u>\$ 46,904,336</u>	<u>\$ 81,193,727</u>	<u>\$ 92,501,948</u>	<u>\$ 80,279,059</u>

TOWN OF CASTLE ROCK, COLORADO

**CHANGES IN FUND BALANCES, GOVERNMENTAL FUNDS
LAST TEN YEARS
MODIFIED ACCRUAL BASIS OF ACCOUNTING
TABLE 5 (UNAUDITED)**

	2014	2015	2016	2017
REVENUES				
Taxes				
Property	\$ 1,004,072	\$ 1,024,564	\$ 1,094,337	\$ 1,174,213
Sales	35,698,294	38,526,092	41,632,958	45,412,814
Use	4,613,694	5,033,746	7,671,139	7,358,941
Motor vehicle	4,963,693	5,694,180	6,125,671	6,334,416
Other	2,519,409	2,626,034	2,683,156	2,804,922
Development impact fees	5,684,787	5,691,343	7,607,698	7,989,231
Licenses and permits	192,421	232,611	232,540	242,533
Charges for services	1,813,775	1,979,765	2,244,591	2,326,651
Management fees	2,489,606	2,770,586	2,886,561	3,274,465
Fines and forfeitures	542,459	815,713	440,519	399,681
Intergovernmental	5,680,885	7,751,453	5,692,037	4,327,153
Investment earnings	316,903	255,876	296,617	447,166
Lease interest	-	-	-	-
Contributions and donations	791,224	604,013	581,070	792,259
Leases	-	-	-	-
Other	543,221	895,230	457,493	584,629
Total revenues	66,854,443	73,901,206	79,646,387	83,469,074
EXPENDITURES				
Current				
General government	15,328,617	12,756,053	12,308,420	13,937,216
Public safety	19,917,911	22,187,805	23,545,337	25,971,232
Public works	10,009,814	13,155,869	15,706,515	16,239,204
Culture and recreation	3,668,965	3,929,160	4,858,749	4,712,621
Capital Outlay	46,800,960	33,319,262	19,132,373	12,269,269
Debt service				
Principal	1,605,087	1,742,800	1,802,801	1,277,801
Interest	1,808,034	1,748,126	1,583,329	1,649,039
Debt issue costs	-	-	159,890	-
Agency fees	2,700	2,700	2,625	2,850
Total expenditures	99,142,088	88,841,775	79,100,039	76,059,232
Excess of revenues over (under) expenditures	(32,287,645)	(14,940,569)	546,348	7,409,842
OTHER FINANCING SOURCES (USES)				
Inception of capital lease	938,402	-	-	-
Certificates of Participation	-	-	-	-
Bond issuance	-	-	7,405,000	-
Notes Payable	-	-	2,500,000	-
Premium (discount) on bonds	-	-	1,389,503	-
Loan Interest	-	-	-	-
Transfers in	11,015,492	6,973,840	8,130,962	4,240,560
Payment to escrow agent	-	-	(8,659,717)	-
Transfers out	(12,550,502)	(7,277,312)	(8,425,965)	(5,516,994)
Total other financing sources (uses)	(596,608)	(303,472)	2,339,783	(1,276,434)
Net change in fund balances Fund balances	\$ (32,884,253)	\$ (15,244,041)	\$ 2,886,131	\$ 6,133,408
Debt service as a percentage of noncapital expenditures	6.52%	6.29%	5.65%	4.59%

2018	2019	2020	2021	2022	2023
\$ 1,330,579	\$ 1,483,121	\$ 1,744,657	\$ 2,241,457	\$ 2,250,020	\$ 2,492,441
48,608,882	50,729,264	52,072,342	61,231,719	68,414,260	70,726,036
8,861,469	8,080,760	10,103,705	10,526,679	11,080,460	7,118,732
6,808,761	7,560,750	6,296,757	10,377,638	9,669,402	10,064,002
2,919,175	3,111,497	2,887,574	3,271,042	3,745,319	3,823,627
11,921,883	11,153,802	21,895,968	26,242,454	16,573,642	13,317,527
236,904	272,487	264,692	265,652	373,009	296,988
2,633,658	2,564,419	2,268,335	3,607,655	3,235,007	4,528,369
3,434,368	3,421,034	4,308,917	4,304,660	4,205,990	4,202,130
412,374	402,875	270,019	289,720	230,738	239,175
6,084,390	8,250,439	12,313,151	15,641,097	19,333,997	16,398,407
918,709	1,477,480	1,129,238	(30,161)	82,795	4,896,279
-	-	-	-	30,498	32,207
658,018	1,388,440	556,530	2,406,422	3,879,273	1,662,642
-	-	-	-	285,059	180,456
418,087	423,667	717,982	736,255	675,884	853,002
95,247,257	100,320,035	116,829,867	141,112,289	144,065,353	140,832,020
14,895,787	16,413,940	18,150,269	16,671,598	18,049,052	21,150,204
29,010,161	30,490,734	29,460,283	34,096,630	38,639,903	43,645,485
17,695,519	24,577,746	17,596,280	21,458,326	27,523,446	30,435,683
5,341,350	5,464,112	5,007,153	6,043,312	6,365,062	8,698,954
16,282,437	25,849,836	13,370,735	25,390,399	28,395,917	45,070,019
1,075,000	3,720,000	1,530,000	1,580,000	1,630,000	1,690,000
1,613,005	1,527,647	1,316,606	1,398,937	1,242,162	1,184,438
-	-	388,511	-	-	-
2,704	2,600	2,600	5,000	5,000	4,700
85,915,963	108,046,615	86,822,437	106,644,202	121,850,542	151,879,483
9,331,294	(7,726,580)	30,007,430	34,468,087	22,214,811	(11,047,463)
-	-	-	-	-	-
-	-	1,467,716	-	-	-
-	-	27,035,000	-	-	-
-	-	-	-	-	-
-	-	(16,747)	-	-	-
-	-	-	-	-	-
5,120,410	5,264,477	3,384,501	2,377,505	25,940,547	2,639,979
-	-	(18,452,327)	-	-	-
(5,083,379)	(4,971,201)	(3,772,405)	(2,469,342)	(27,380,054)	(2,897,022)
37,031	293,276	9,645,738	(91,837)	(1,439,507)	(257,043)
\$ 9,368,325	\$ (7,433,304)	\$ 39,653,168	\$ 34,376,250	\$ 20,775,304	\$ (11,304,506)
3.86%	6.38%	3.88%	3.67%	3.07%	2.69%



Revenue Capacity

TOWN OF CASTLE ROCK, COLORADO

**GOVERNMENTAL FUNDS
TAX REVENUE BY SOURCE
LAST TEN YEARS
TABLE 6 (UNAUDITED)**

Year	Property Taxes (1)	Sales and Use Taxes	Motor Vehicle	Other Taxes	Total
2014	\$ 1,004,072	\$ 40,311,988	\$ 4,963,693	\$ 2,519,409	\$ 48,799,162
2015	1,024,564	43,559,838	5,694,180	2,626,034	52,904,616
2016	1,094,337	49,304,097	6,125,671	2,683,156	59,207,261
2017	1,174,213	52,771,755	6,334,416	2,804,922	63,085,306
2018	1,330,579	57,470,351	6,808,761	2,919,175	68,528,866
2019	1,483,121	58,810,024	7,560,750	3,111,497	70,965,392
2020	1,744,657	62,176,047	6,296,757	2,887,574	73,105,035
2021	2,241,457	71,758,398	10,377,638	3,271,042	87,648,535
2022	2,250,020	79,494,720	9,669,402	3,745,319	95,159,461
2023	2,492,441	77,844,768	10,064,002	3,823,627	94,224,838

(1) Amounts include Property Tax Increment Financing (TIF)

TOWN OF CASTLE ROCK, COLORADO

**TOWN-WIDE EXPENSES BY ACTIVITY AND FUNCTION
LAST TEN YEARS
TABLE 7 (UNAUDITED)**

	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>
<u>GOVERNMENTAL ACTIVITIES</u>				
General government	\$ 16,404,854	\$ 15,160,901	\$ 14,023,404	\$ 15,237,806
Public safety	20,150,643	22,476,557	23,951,068	26,837,846
Public works	19,233,864	22,300,425	25,769,578	27,654,814
Cultural and recreation	5,617,151	6,501,612	7,677,894	7,590,806
Interest on long-term debt	1,695,011	1,641,360	1,445,842	1,450,707
Total governmental activities	<u>63,101,523</u>	<u>68,080,855</u>	<u>72,867,786</u>	<u>78,771,979</u>
<u>BUSINESS-TYPE ACTIVITIES</u>				
Water	13,259,467	14,462,500	14,817,848	14,838,232
Water resources	4,406,190	4,555,574	5,925,682	6,291,869
Stormwater	3,047,542	3,493,118	4,117,364	4,004,389
Wastewater	8,231,592	7,985,659	8,054,679	11,365,376
Golf course	2,426,425	2,723,815	2,777,471	2,879,397
Community center	5,117,001	6,210,318	6,600,250	6,691,990
Development services	3,763,554	4,346,027	5,315,651	5,831,788
Other non-major enterprises*	-	-	-	-
Total business-type activities	<u>40,251,771</u>	<u>43,777,011</u>	<u>47,608,945</u>	<u>51,903,041</u>
Total all activities	<u>\$ 103,353,294</u>	<u>\$ 111,857,866</u>	<u>\$ 120,476,731</u>	<u>\$ 130,675,020</u>

* Other non-major enterprise funds reported in 2021 included the Golf, Community Center and Development Services funds

	2018	2019	2020	2021	2022	2023
\$	16,128,883	\$ 17,615,169	\$ 19,217,793	\$ 17,709,336	\$ 19,403,131	\$ 22,411,748
	28,499,674	31,616,925	30,340,170	33,985,779	35,469,608	42,587,689
	29,833,280	37,096,813	32,326,601	35,162,525	41,974,362	45,197,974
	8,201,097	7,995,062	8,360,633	9,020,980	9,158,249	11,598,659
	1,428,837	1,337,305	1,237,504	1,133,978	1,079,962	1,103,473
	84,091,771	95,661,274	91,482,701	97,012,598	107,085,312	122,899,543
	15,599,176	18,519,142	18,921,743	19,025,891	20,849,577	22,913,945
	8,695,784	9,849,461	10,777,309	12,868,540	15,840,089	15,320,707
	4,256,104	4,480,720	4,922,935	5,333,462	6,128,517	7,142,809
	22,442,714	25,748,740	10,161,425	6,227,938	11,474,612	12,463,226
	2,874,399	3,020,217	3,104,291	-	-	-
	7,087,816	8,084,639	6,214,007	-	-	-
	5,758,964	6,233,635	6,779,057	-	-	-
	-	-	-	18,072,040	20,276,020	21,771,955
	66,714,957	75,936,554	60,880,767	61,527,871	74,568,815	79,612,642
\$	150,806,728	\$ 171,597,828	\$ 152,363,468	\$ 158,540,469	\$ 181,654,127	\$ 202,512,185

TOWN OF CASTLE ROCK, COLORADO

**GOVERNMENTAL FUNDS
GOVERNMENTAL EXPENDITURES BY FUNCTION
LAST TEN YEARS
TABLE 8 (UNAUDITED)**

Year	General Government		Public Safety		Public Works		Culture and Recreation	
2014	\$	15,328,617	\$	19,917,911	\$	10,009,814	\$	3,668,965
2015		12,756,053		22,187,805		13,155,869		3,929,160
2016		12,308,420		23,545,337		15,706,515		4,858,749
2017		13,937,216		25,971,232		16,239,204		4,712,621
2018		14,895,787		29,010,161		17,695,519		5,341,350
2019		16,413,940		30,490,734		24,577,746		5,464,112
2020		18,150,269		29,460,283		17,596,280		5,007,153
2021		16,671,598		34,096,630		21,458,326		6,043,312
2022		18,049,052		38,639,903		27,523,446		6,365,062
2023		21,150,204		43,645,485		30,435,683		8,698,954

Capital Outlay	Debt Service	Total
\$ 46,800,960	\$ 3,415,821	\$ 99,142,088
33,319,262	3,493,626	88,841,775
19,132,373	3,548,645	79,100,039
12,269,269	2,929,690	76,059,232
16,282,437	2,690,709	85,915,963
25,849,836	5,250,247	108,046,615
13,370,735	3,237,717	86,822,437
25,390,399	2,983,937	106,644,202
28,395,917	2,877,162	121,850,542
45,070,019	2,879,138	151,879,483

TOWN OF CASTLE ROCK, COLORADO

**PROPERTY TAX LEVIES AND COLLECTIONS
LAST TEN YEARS
TABLE 9 (UNAUDITED)**

Fiscal Year Ended December 31,	Collection Year	Taxes Levied For The Fiscal Year ⁽²⁾	Collection ⁽¹⁾ Within The Fiscal Year Of The Levy	
			Amount	Percentage of Levy
2013	2014	\$ 1,026,278	\$ 1,005,361	97.96%
2014	2015	1,058,617	1,026,471	96.96%
2015	2016	1,116,841	1,085,962	97.24%
2016	2017	1,165,838	1,132,676	97.16%
2017	2018	1,282,528	1,196,447	93.29%
2018	2019	1,353,067	1,260,995	93.20%
2019	2020	1,405,352	1,332,644	94.83%
2020	2021	1,483,041	1,387,051	93.53%
2021	2022	1,492,318	1,465,448	98.20%
2022	2023	1,547,289	1,485,758	96.02%

(1) The amount collected in prior years included the Property Tax Increment Financing (TIF) which represents property taxes collected above the mill levy. The amounts related to TIF have been removed in the current year presentation.

(2) **Source:** Douglas County Assessor's Office

Collections/ Abate­ments for Previous Years	Total Collections To Date	
	Amount	Percentage Of Levy
(1,289)	\$ 1,004,072	97.84%
(1,907)	1,024,564	96.78%
(726)	1,085,236	97.17%
(735)	1,131,941	97.09%
(1,943)	1,194,504	93.14%
(3,065)	1,257,930	92.97%
(2,051)	1,330,593	94.68%
(3,986)	1,383,065	93.26%
(177)	1,465,271	98.19%
(929)	1,484,829	95.96%

TOWN OF CASTLE ROCK, COLORADO

ASSESSED VALUE AND ACTUAL VALUE OF TAXABLE PROPERTY LAST TEN YEARS TABLE 10 (UNAUDITED)

Levy Year	Residential Property	Vacant Land	Commercial Property	Industrial Property	State Assessed
2014	\$ 385,083,220	\$ 35,092,890	\$ 337,469,940	\$ 13,435,230	\$ 1,969,800
2015	485,560,640	47,388,740	375,941,270	14,240,470	1,800,300
2016	509,222,200	49,095,430	381,534,780	14,863,020	1,882,500
2017	573,096,130	68,923,730	429,115,590	17,470,040	2,001,100
2018	603,391,330	62,684,170	442,210,700	18,469,810	2,316,000
2019	722,174,210	71,047,980	500,811,820	21,247,350	1,735,800
2020	758,756,980	72,967,870	512,407,380	27,822,780	1,768,700
2021	840,330,910	87,300,210	552,411,530	32,853,640	2,884,800
2022	857,215,760	74,621,290	563,019,270	34,236,580	2,643,100
2023	1,173,808,840	76,026,670	644,529,230	46,133,460	1,559,600

Source: Douglas County Assessor's Office

Personal Property	Less: Tax Exempt Property	Total Taxable Assessed Value	Total Direct Tax Rate	Estimated Actual Taxable Value	Assessed Value As a Percentage of Actual Value
\$ 39,792,780	\$ 191,225,000	\$ 621,618,860	1.703	\$ 5,519,719,668	11.26%
41,129,400	208,224,000	757,836,820	1.474	6,900,625,147	10.98%
44,165,470	209,215,200	791,548,200	1.470	7,220,343,810	10.96%
46,598,790	210,541,040	926,664,340	1.330	9,019,519,393	10.27%
51,076,660	212,733,520	967,415,150	1.330	9,461,004,673	10.23%
55,885,140	234,543,980	1,138,358,320	1.196	11,343,649,284	10.04%
54,879,470	240,247,210	1,188,355,970	1.196	11,905,218,264	9.98%
54,965,020	250,302,440	1,320,443,670	1.139	13,219,987,961	9.99%
55,448,220	253,712,930	1,333,471,290	1.139	13,805,790,359	9.66%
68,350,720	301,155,450	1,709,253,070	0.092	19,195,262,951	8.90%

TOWN OF CASTLE ROCK, COLORADO

PROPERTY TAX RATES (MILLS)

DIRECT AND OVERLAPPING GOVERNMENTS ⁽¹⁾

LAST TEN YEARS

TABLE 11 (UNAUDITED)

Levy Year	Collection Year	Direct Rate		Douglas County School District RE-1	Douglas County ⁽⁴⁾	Cedar Hill Cemetery	Cherry Creek Basin Authority	Douglas County Library District	Bella Mesa	Castle Oaks	Castlewood Ranch
		Town ⁽³⁾									
2014	2015	1.703		48.277	24.274	0.187	0.500	4.032	-	50.000	45.000
2015	2016	1.474		42.439	24.274	0.160	0.449	4.035	-	50.000	40.000
2016	2017	1.474		41.064	23.774	0.162	0.437	4.016	20.000	50.000	40.000
2017	2018	1.330		38.996	24.274	0.148	0.453	4.021	20.000	55.277	40.000
2018	2019	1.330		44.950	24.274	0.148	0.479	4.008	20.000	50.422-55.277	40.000
2019	2020	1.196		43.839	23.774	0.128	0.451	4.023	20.000	49.000-55.664	40.000
2020	2021	1.196		43.504	23.774	0.128	0.478	4.012	75.664	49.000-52.953	40.000
2021	2022	1.139		43.797	23.024	0.124	0.479	4.021	75.664	49.000-52.953	40.000
2022	2023	1.139		42.836	23.024	0.125	0.500	4.008	77.185	49.000-52.000	40.000
2023	2024	0.092		45.934	24.274	0.104	0.425	3.513	77.668	36.000-39.000	29.805

(1) Because no single parcel of property located within the Town's boundaries is located within every entity shown, the table is not indicative of the actual or potential burden upon any single property.

(2) The metropolitan districts fall within the Town's limits and property taxes are collected to fund debt repayment. The mill levy assessed represents ranges based on the individual district's mill levy.

(3) The only component in the Direct Rate is the General Operating Expenses.

(4) Includes law enforcement authority levy.

(5) Dawson Ridge Metro District was issued refunds and abatements in 2015.

Source: Douglas County Assessor's Office

Overlapping Rates									
Metro Districts (2)									
Crowfoot Valley Ranch	Crystal Crossing	Crystal Valley I & II	Dawson Ridge 1-5	Founders Village	Lanterns	Maher Ranch	Meadows 1-7	Plum Creek	Villages At Castle Rock 1-9
76.750	62.230	55.940	45.000	79.146	45.000	53.000	35.000	16.650	0-70.000
76.750	62.230	55.940	45-6328.218 (5)	79.146	45.000	42.750	35.000	0.000	0-70.000
76.750	67.230	55.940	45.000	79.146	45.000	40.500	35.000	0.000	0-70.000
84.850	74.091	60.274-60.284	45.000	87.314	45.000	35.500	35.000	0.000	0-76.332
84.850	74.122	60.284	45.000	87.253	74.600	35.500	35.000	0.000	4.373-87.253
85.442	74.625	5.000-54.854	45.000	87.842	75.121	33.500	35.000	0.000	4.402-87.842
85.442	74.625	3.500-51.500	45.000-51.820	88.083	75.121	33.500	35.000	0.000	4.432-88.083
85.442	74.625	2.000-45.000	45.000	88.683	75.121	32.500	35.000	0.000	4.462-88.683
70.010-75.103	74.625	8.000-42.604	74.044	91.198	75.843	32.500	35.000	0.000	4.556-91.198
72.767-81.236	57.254	5.500-55.707	74.044	94.563	83.556	27.872	35.000	0.000	4.721-94.563

TOWN OF CASTLE ROCK, COLORADO

TAXABLE SALES BY CATEGORY LAST TEN YEARS TABLE 12 (UNAUDITED)

	2014	2015	2016	2017
Food & General Merchandise	\$ 9,817,626	\$ 10,327,221	\$ 10,896,117	\$ 12,944,153
Apparel & Accessories	6,662,644	6,974,642	7,376,674	8,147,394
Hotels, Restaurants & Bars	4,279,072	4,646,388	5,335,604	5,580,192
Misc Retail	3,219,572	3,464,970	3,765,358	4,168,474
Utilities	2,106,045	2,080,306	2,036,135	2,108,077
Audit & Collections Revenue	170,701	777,210	448,084	356,768
Communications	1,239,425	1,329,241	1,483,165	1,341,322
Home & Garden	2,600,920	2,826,269	3,178,848	3,307,815
Autos & Auto Items	1,827,115	2,046,740	2,217,388	2,151,300
Furniture & Home Décor	1,067,807	1,164,759	1,340,636	1,333,269
Leasing & Rentals	517,530	618,217	810,962	937,871
Services	648,057	715,803	1,036,407	1,012,432
Agriculture & Construction	665,826	754,798	947,715	876,884
Wholesale & Manufacturing	642,773	571,316	880,508	902,483
Total	<u>\$ 35,465,113</u>	<u>\$ 38,297,880</u>	<u>\$ 41,753,601</u>	<u>\$ 45,168,434</u>
Town of Castle Rock Sales Tax Rate	4.0%	4.0%	4.0%	4.0%

Note: Information reflects Town collected sales tax and does not include Douglas County shareback.

Source: Town of Castle Rock Sales Tax Department

2018	2019	2020	2021	2022	2023
\$ 14,231,685	\$ 13,530,600	\$ 16,126,637	\$ 18,092,088	\$ 19,331,747	\$ 20,801,337
8,144,044	7,659,585	5,824,649	8,241,804	8,633,955	8,540,888
6,006,785	6,453,452	6,048,091	7,917,186	8,880,022	9,782,718
5,164,182	6,228,567	8,482,200	10,747,164	13,011,463	13,192,870
2,254,822	2,307,618	2,186,038	2,574,033	3,166,042	3,295,487
510,401	1,324,025	1,759,921	792,506	1,090,875	1,547,395
1,423,855	1,404,425	1,262,109	1,281,106	1,433,623	1,659,319
3,445,425	3,703,262	4,527,502	5,001,741	5,090,962	4,847,790
2,238,964	2,225,167	2,377,799	2,898,488	3,499,381	3,563,327
1,331,718	1,537,699	1,730,813	2,211,187	2,379,839	1,955,729
1,073,077	1,238,673	1,231,803	1,242,254	1,317,441	1,375,284
985,284	939,705	963,484	1,180,490	1,347,824	1,483,568
859,042	1,557,688	1,803,726	1,747,926	1,946,125	1,665,048
765,363	663,780	576,370	781,645	979,958	792,129
<u>\$ 48,434,646</u>	<u>\$ 50,774,245</u>	<u>\$ 54,901,140</u>	<u>\$ 64,709,618</u>	<u>\$ 72,109,256</u>	<u>\$ 74,502,890</u>
4.0%	4.0%	4.0%	4.0%	4.0%	4.0%

TOWN OF CASTLE ROCK, COLORADO

DIRECT AND OVERLAPPING SALES TAX RATES

LAST TEN YEARS

TABLE 13 (UNAUDITED)

Fiscal Year	Town Direct Rate	Douglas County	State of Colorado
2014	4.0%	1.0%	2.9%
2015	4.0%	1.0%	2.9%
2016	4.0%	1.0%	2.9%
2017	4.0%	1.0%	2.9%
2018	4.0%	1.0%	2.9%
2019	4.0%	1.0%	2.9%
2020	4.0%	1.0%	2.9%
2021	4.0%	1.0%	2.9%
2022	4.0%	1.0%	2.9%
2023	4.0%	1.0%	2.9%

Source: Colorado Department of Revenue



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TOWN OF CASTLE ROCK, COLORADO

PRINCIPAL SALES TAX REMITTERS CURRENT YEAR AND NINE YEARS AGO TABLE 14 (UNAUDITED)

Remitter	2023			
	Number of Filers	Percentage of Total	Tax Liability	Percentage of Total
Food & General Merchandise	93	2.31%	\$ 20,801,337	27.92%
Misc Retail	2,074	51.54%	13,192,870	17.71%
Apparel & Accessories	163	4.05%	8,540,888	11.46%
Hotels, Restaurants & Bars	285	7.08%	9,782,718	13.13%
Home & Garden	65	1.62%	4,847,790	6.51%
Autos & Auto Items	118	2.93%	3,563,327	4.78%
Utilities	4	0.10%	3,295,487	4.42%
Furniture & Home Décor	127	3.16%	1,955,729	2.63%
Agricultural and Construction	192	4.77%	1,665,048	2.23%
Communications	103	2.56%	1,659,319	2.23%
Wholesale & Manufacturing		Not a top ten category in 2023		
Total top ten categories	3,224	80.12%	\$ 69,304,513	93.02%
All other categories	800	19.88%	5,198,376	6.98%
Total	4,024	100.00%	\$ 74,502,889	100.00%

Source: Town of Castle Rock Sales Tax Department

2014			
Number of Filers	Percentage of Total	Tax Liability	Percentage of Total
71	3.60%	\$ 9,817,626	27.68%
535	27.13%	3,219,572	9.08%
144	7.30%	6,662,644	18.79%
151	7.66%	4,279,072	10.98%
40	2.03%	2,600,920	7.33%
96	4.87%	1,827,115	5.15%
5	0.25%	2,106,045	5.94%
75	3.80%	1,067,807	3.01%
Not a top ten category in 2014			
123	6.24%	1,239,425	3.49%
111	5.63%	642,773	1.81%
1,351	48.60%	\$ 33,462,999	95.05%
1,429	51.40%	\$ 1,744,132	4.95%
2,780	100.00%	\$ 35,207,131	100.00%



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Debt Capacity

TOWN OF CASTLE ROCK, COLORADO

RATIO OF OUTSTANDING DEBT BY TYPE LAST TEN YEARS

TABLE 15 (UNAUDITED)

Year	Governmental Activities				Business-type Activities	
	Revenue Bonded Debt (1)	Certificates of Participation (4)	Capital Leases	Notes Payable	Revenue Bonded Debt (1)	Certificates of Participation (4)
2014	\$ 32,694,171	\$ 8,910,000	\$ 938,402	\$ -	\$ 22,642,606	\$ 66,115,000
2015	31,464,558	8,570,000	625,602	-	21,886,625	64,425,000
2016	30,913,842	8,220,000	312,801	2,500,000	76,922,774	-
2017	30,193,577	7,865,000	-	2,375,000	72,601,088	-
2018	29,368,312	7,505,000	-	2,250,000	68,144,403	-
2019	28,038,047	7,130,000	-	-	63,562,717	-
2020	27,213,771	16,678,982	-	-	58,846,032	-
2021	25,868,270	16,227,093	-	-	53,974,346	-
2022	24,487,770	15,760,204	-	-	78,084,383	-
2023	23,073,934	15,278,315	-	-	71,871,726	-

(1) Presented net of discounts and premiums

(2) Personal income is disclosed on Table 22

(3) US Census Bureau

(4) Amounts presented from 2012 through 2019 are presented prior to discounts and premiums. Amounts presented from 2020 and onward are presented net of discounts and premiums.

Capital Leases	Notes Payable	Total Government	Percentage of Personal Income (2)	Population (3)	Per Capita
\$ 96,173	\$ -	\$ 131,396,352	4.92%	56,645	2,320
315,040	-	127,286,825	4.55%	59,189	2,151
439,925	-	119,309,342	4.12%	62,188	1,919
297,145	-	113,331,810	4.48%	65,520	1,730
150,452	-	107,418,167	3.85%	69,388	1,549
407,441	4,500,000	103,638,205	3.37%	72,168	1,436
243,389	9,000,000	111,982,174	3.34%	75,857	1,476
110,777	9,500,000	105,680,486	2.96%	80,379	1,315
-	8,600,000	126,932,357	3.14%	82,383	1,541
-	7,625,000	117,848,975	2.53%	84,792	1,390

TOWN OF CASTLE ROCK, COLORADO

**RATIOS OF GENERAL BONDED DEBT OUTSTANDING
LAST TEN YEARS
TABLE 16 (UNAUDITED)**

Year	Population	Gross General Obligation Bonds	Net Bonded Debt	Percent of Assessed Property Tax Value	Per Capita
2014	56,645	-	-	0%	-
2015	59,189	-	-	0%	-
2016	62,188	-	-	0%	-
2017	65,520	-	-	0%	-
2018	69,338	-	-	0%	-
2019	72,168	-	-	0%	-
2020	75,857	-	-	0%	-
2021	80,379	-	-	0%	-
2022	82,383	-	-	0%	-
2023	84,792	-	-	0%	-

Source: Town of Castle Rock Finance Department.

TOWN OF CASTLE ROCK, COLORADO

**DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT
AS OF DECEMBER 31, 2023
TABLE 17 (UNAUDITED)**

	Assessed Valuation	Bonds Outstanding	Applicable Net Debt %	Amount
<u>Governmental Entity</u>				
<u>Overlapping Debt:</u> ⁽¹⁾				
Douglas County School District Re-1	\$ 10,390,833,820	\$ 296,905,000	12.833%	\$ 38,102,264
Bella Mesa Metro	7,252,430	22,705,000	100.000%	22,705,000
Castle Oaks Metro District #1, 3, 4	92,362,810	47,915,000	100.000%	47,915,000
Castle Pines Commercial Metro #1, 3, 4	17,261,710	111,000	100.000%	111,000
Castlevue Metro #1, 2	4,631,760	24,222,000	100.000%	24,222,000
Castlewood Ranch Metro District	57,505,490	12,175,000	100.000%	12,175,000
Crowfoot Valley Ranch Metro #2	32,401,310	31,945,000	100.000%	31,945,000
Crystal Crossing Metro District	14,608,450	7,850,000	100.000%	7,850,000
Crystal Valley Metro District #2	131,504,420	55,080,000	100.000%	55,080,000
Lanterns Metro #1, 2	33,040,550	18,740,000	100.000%	18,740,000
Maher Ranch Metro District #4	50,045,780	13,374,000	100.000%	13,374,000
Meadows Metro District #1, 2, 7	196,340,780	70,000,000	100.000%	70,000,000
Pinery West Metro #2	68,336,440	-	100.000%	-
Villages at Castle Rock Metro #4	1,581,430	25,911,000	100.000%	25,911,000
Subtotal, overlapping debt	<u>\$ 11,097,707,180</u>	<u>\$ 626,933,000</u>		<u>\$ 368,130,264</u>
The Town of Castle Rock direct debt ⁽²⁾				<u>40,247,974</u>
Total direct and overlapping debt				<u><u>\$ 408,378,238</u></u>

(1) This amount includes General Obligation Bonded Debt. The following entities also overlap the Town, but have no general obligation debt outstanding: Castle Oaks Metro #2, Castle Pines Commercial Metro #2 and #5, Castle Rock Fire Protection, Castleton Center Water and Sanitation, Cedar Hill Cemetery, Cherry Creek Basin Water Quality Authority, Crowfoot Valley Ranch Metro #1, Crystal Valley Metro #1, Dawson Trails Metro #1-7, Douglas County, Douglas County Law Enforcement Authority, Douglas County Public Library, Founders Village Metro, Franktown Fire, Hillside at Castle Rock Metro, Lanterns Metro #3-5, Meadows Metro #3-6, Pinery West Metro #3, Promenade at Castle Rock Metro #1-3, Silver Heights Water and Sanitation, Villages at Castle Rock Metro #6, #7 and #9, Vistas at Rock Canyon Metro, Westfield Metro #1-2

(2) The Town of Castle Rock does not have any General Obligation Bonded Debt. The total direct debt does not include accrued leave or net pension liability.

Sources: Douglas County Assessor's Office as reported by the Special Districts.
Douglas County Finance Department
The Town of Castle Rock

Town of Castle Rock 1,333,471,290
Assessed Valuation

TOWN OF CASTLE ROCK, COLORADO

LEGAL DEBT MARGIN INFORMATION

LAST TEN FISCAL YEARS

(8,490,116)

TABLE 18 (UNAUDITED)

Estimated Actual Property Value: \$ 19,195,262,951

Debt Limit:

3% of Estimated Actual Real Estate Value \$ 575,857,889

Amount of Debt Applicable to Debt Limit:

Gross debt \$ 117,848,975

Less:	Sales Tax Revenue Bonds	\$	(23,073,934)	
	Parks Capital COP's		(6,798,430)	
	Parking Garage COP's		(8,479,885)	
	Golf Course Revenue Bonds		(1,860,000)	
	Water & Wastewater Revenue Bonds		(70,011,726)	
	Notes Payable		(7,625,000)	
	Total			(117,848,975)

Total Debt Applicable to Debt Limit -

Legal Debt Margin \$ 575,857,889

Year	Debt limit	Total net debt applicable to limit	Legal debt margin	Total net debt applicable to the limit as a percentage of debt limit
2014	\$ 165,591,590	-	\$ 165,591,590	0%
2015	207,018,754	-	207,018,754	0%
2016	216,610,314	-	216,610,314	0%
2017	270,585,582	-	270,585,582	0%
2018	283,830,140	-	283,830,140	0%
2019	340,309,479	-	340,309,479	0%
2020	357,156,548	-	357,156,548	0%
2021	396,599,639	-	396,599,639	0%
2022	414,173,711	-	414,173,711	0%
2023	575,857,889	-	575,857,889	0%

Sources: Douglas County Assessor's Office
Town of Castle Rock Finance Department

TOWN OF CASTLE ROCK, COLORADO

**PLEDGED REVENUE COVERAGE
LAST TEN YEARS
TABLE 19 (UNAUDITED)**

Transportation Revenue Bonds

Year	Sales and Use Tax Revenues ⁽¹⁾	Annual Debt Service				Maximum Annual Debt Service	
		Principal	Interest	Total	Coverage Ratio ⁽²⁾	Principal and Interest ⁽³⁾	Coverage Ratio ⁽²⁾
2014	\$ 15,178,290	\$ 1,050,000	\$ 1,424,400	\$ 2,474,400	6.13	\$ 2,475,051	6.13
2015	16,480,927	1,090,000	1,381,363	2,471,363	6.67	2,475,051	6.66
2016	18,524,010	1,140,000	1,223,366	2,363,366	7.84	2,257,375	8.21
2017	19,750,910	485,000	1,164,850	1,649,850	11.97	2,257,375	8.75
2018	21,515,986	590,000	1,156,538	1,746,538	12.32	2,257,375	9.53
2019	22,306,142	1,095,000	1,137,938	2,232,938	9.99	2,257,375	9.88
2020	23,209,405	1,145,000	992,793	2,137,793	10.86	2,257,375	10.28
2021	28,833,679	1,180,000	701,157	1,881,157	15.33	2,254,203	12.79
2022	30,891,244	1,215,000	608,349	1,823,349	16.94	2,254,203	13.70
2023	30,127,314	1,260,000	556,224	1,816,224	16.59	2,254,203	13.36

(1) Pledged sales and use tax revenue collected at a rate of 1.35%.

(2) Coverage ratio equals net pledged revenue divided by total bond principal and interest.

(3) Represents the Combined Maximum Annual Principal and Interest Requirements payable on the remaining Bonds.

TOWN OF CASTLE ROCK, COLORADO

PLEDGED REVENUE COVERAGE (CONTINUED)
LAST TEN YEARS
TABLE 20 (UNAUDITED)

<u>Water and Wastewater Fund Revenue Bonds and Notes</u>									
Year	Gross Resources ⁽¹⁾	Expenses ⁽²⁾	Net Pledged Revenue ⁽³⁾	Annual Debt Service				Max Annual Debt Service	
				Principal	Interest	Total	Coverage Ratio ⁽⁵⁾	Principal and Interest ⁽⁴⁾	Coverage Ratio ⁽⁵⁾
2014	\$ 23,720,192	\$ 16,183,854	\$ 7,536,338	\$ 1,415,000	\$ 686,587	\$ 2,101,587	3.59	\$ 2,115,175	3.56
2015	30,545,872	16,060,202	14,485,670	1,490,000	590,274	2,080,274	6.96	2,087,125	6.94
2016	51,193,244	18,073,847	33,119,397	4,460,000	1,417,194	5,877,194	5.64	5,866,200	5.65
2017	58,840,495	21,551,190	37,289,305	3,270,000	2,459,971	5,729,971	6.51	5,866,200	6.36
2018	63,781,051	35,614,879	28,166,172	3,395,000	2,357,383	5,752,383	4.90	5,866,200	4.80
2019	69,724,334	42,809,302	26,915,032	3,510,000	2,269,536	5,779,536	4.66	5,866,200	4.59
2020	72,397,608	27,925,785	44,471,823	3,630,000	2,154,083	5,784,083	7.69	5,866,200	7.58
2021	89,965,260	24,108,561	65,856,699	3,775,000	2,034,506	5,809,506	11.34	5,866,200	11.23
2022	82,438,329	32,061,960	50,376,369	4,820,000	2,851,891	7,671,891	6.57	7,699,550	6.54
2023	68,631,244	33,926,081	34,705,163	4,845,000	2,834,842	7,679,842	4.52	6,395,050	5.43

(1) Gross resources include all operating revenues, system development fees and investment earnings. Prior to the issuance of the 2016 Bonds, the definition of Gross resources specifically excluded the Water Resource Fee and Renewable Water rates and charges imposed pursuant to the Municipal Code. However those revenues are pledged to the 2016 Bonds. The Bond Ordinance specifically extends the pledge of those revenues to the Prior Bonds.

(2) This figure includes all expenses properly allocable to the System pursuant to GAAP. Does not include depreciation, amortization, interest paid on outstanding bonds and gains or losses from sale of capital assets.

(3) Net pledged revenue equals gross resources minus expenses.

(4) Represents the Combined Maximum Annual Principal and Interest Requirements payable on the remaining Revenue Bonds and Notes.

(5) Coverage ratio equals net pledged revenue divided by the total principal and interest.

TOWN OF CASTLE ROCK, COLORADO

PLEDGED REVENUE COVERAGE (CONTINUED)

LAST TEN YEARS

TABLE 21 (UNAUDITED)

<u>Golf Fund Revenue Bonds</u>									
Year				Annual Debt Service				Max Annual Debt Service	
	Gross Resources ⁽¹⁾	Expenses ⁽²⁾	Net Pledged Revenue ⁽³⁾	Principal	Interest	Total	Coverage Ratio ⁽⁴⁾	Principal and Interest ⁽⁵⁾	Coverage Ratio ⁽⁶⁾
2014	\$ 2,856,262	\$ 2,033,178	\$ 823,084	\$ 305,000	\$ 240,351	\$ 545,351	1.51	\$ 546,465	1.51
2015	2,868,145	2,185,373	682,772	405,000	127,033	532,033	1.28	500,815	1.36
2016	3,063,507	2,340,670	722,837	355,000	142,297	497,297	1.45	500,815	1.44
2017	3,153,148	2,437,308	715,840	365,000	132,120	497,120	1.44	500,815	1.43
2018	3,224,390	2,440,456	783,934	375,000	121,657	496,657	1.58	500,815	1.57
2019	3,287,340	2,587,352	699,988	385,000	110,909	495,909	1.41	500,815	1.40
2020	3,721,212	2,685,504	1,035,708	400,000	99,862	499,862	2.07	500,815	2.07
2021	4,101,543	3,002,719	1,098,824	410,000	89,375	499,375	2.20	500,637	2.19
2022	3,966,866	3,275,255	691,611	420,000	76,648	496,648	1.39	500,637	1.38
2023	4,624,832	3,337,648	1,287,184	435,000	65,637	500,637	2.57	500,469	2.57

(1) Gross resources include all operating revenues, investment earnings and transfers in.

(2) Expenses include all operating expenses less depreciation and amortization.

(3) Net pledged revenue equals gross resources minus expenses.

(4) Coverage ratio equals net pledged revenue divided by total bond principal and interest.

(5) Represents the Combined Maximum Annual Principal and Interest Requirements payable on the remaining Revenue Bonds and Notes.

(6) Coverage ratio equals net pledged revenue divided by the total principal and interest.



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Demographic and Economic Information

TOWN OF CASTLE ROCK, COLORADO

DEMOGRAPHIC INFORMATION AND ECONOMIC STATISTICS

LAST TEN YEARS

TABLE 22 (UNAUDITED)

Year	Estimated Population	Personal Income ⁽²⁾ (Thousands of Dollars)	Per Capita Income	Median Age
2014	56,645 (1)	23,175,877	47,147 (5)	33.8 (5)
2015	59,189 (1)	19,136,533	47,255 (1)	35.0 (1)
2016	62,188 (1)	21,277,108	46,534 (1)	34.8 (1)
2017	65,520 (6)	22,063,919	38,610 (1)	34.6 (1)
2018	69,338 (6)	23,875,828	40,236 (1)	34.8 (1)
2019	72,168 (6)	25,249,718	42,611 (1)	35.2 (1)
2020	75,857 (6)	27,549,902	44,250 (1)	35.8 (1)
2021	80,379 (6)	28,492,015	44,419 (1)	35.2 (1)
2022	82,383 (6)	32,412,414	49,138 (1)	35.7 (1)
2023	84,792	37,286,156	55,031	35.8

Sources:

- (1) US Census Bureau
- (2) U. S. Bureau of Economic Analysis. Information is for Douglas County
- (3) Colorado Department of Labor. Information is for Douglas County
- (4) Douglas County School District
- (5) US Census Bureau - 2010 Census
- (6) Town of Castle Rock Development Services Department

Average Household Size		Unemployment Rate ⁽³⁾	Public School Enrollment ⁽⁴⁾
2.85	(1)	3.2%	13,808
2.89	(1)	3.1%	13,714
2.76	(1)	2.7%	13,693
2.84	(1)	2.4%	14,174
2.92	(1)	2.4%	14,405
2.88	(1)	2.9%	13,833
2.89	(1)	2.4%	12,745
2.88	(1)	5.8%	12,811
2.83	(1)	4.1%	12,711
2.74		2.5%	12,369

TOWN OF CASTLE ROCK, COLORADO

PRINCIPAL EMPLOYERS CURRENT YEAR AND NINE YEARS AGO TABLE 23 (UNAUDITED)

Company	2023		Percentage of Total Town Employment
	Number of FTEs*	Rank	
Douglas County	1500-2250	1	6%
Douglas County School District	1000-1500	2	4%
Town of Castle Rock	750-1000	3	3%
Castle Rock Adventist Hospital**	501-750	4	2%
Castle Rock Homes / Keller Williams	400-550	5	1%
Wal-Mart	300-400	6	1%
Elite Surface Infrastructure / Rocky Mountain Excavating Inc	250-350	7	1%
Kohl's	150-250	8	1%
Brookside Inn	150-250	9	1%
Kroger / King Soopers	150-200	10	1%
Medved Autoplex			
Philip S. Miller Library			
Home Depot			

* Full time employee equivalents that work in the Castle Rock area.

**Figure includes Centura employees and private practice employees.

Source: Castle Rock Economic Development Council (Castle Rock EDC)

2014		
Number of FTEs*	Rank	Percentage of Total Town Employment
1000-1500	2	8%
1000-1500	1	8%
251-500	4	3%
501-750	3	4%
251-500	5	3%
101-250	10	1%
101-250	7	1%
101-250	8	1%
101-250	6	1%
101-250	9	1%

TOWN OF CASTLE ROCK, COLORADO

PRINCIPAL PROPERTY TAXPAYERS CURRENT YEAR AND NINE YEARS AGO TABLE 24 (UNAUDITED)

Taxpayer	Type of Business	2023		
		Rank	Taxable Assessed Valuation	% of Town Taxable Assessed Valuation
<u>Utilities</u>				
Public Service Co of Colorado (XCEL)	Telecommunications			
CORE Electric Cooperative FKA Intermountain Rural Electric Assoc	Electric	2	\$ 9,237,500	0.69%
QWEST Corporation / Centurylink Communications	Telecommunications			
Burlington Northern Santa Fe Railway Company	Railroad			
Union Pacific Corp.	Railroad			
Black Hills Colorado Gas Inc	Gas			
Cellco Partnership	Telecommunications			
Comcast of Colorado X LLC	Telecommunications	3	7,636,270	0.57%
Verizon Wireless (VAW) LLC	Telecommunications			
MCI CommunicationServices	Telecommunications			
TOTAL UTILITIES			<u>\$ 16,873,770</u>	<u>1.27%</u>
<u>Non-Utility</u>				
Dillon Companies Inc	Commercial	4	\$ 7,454,070	0.56%
GKT Castle Rock PG1, PG2 & PG3 LLC	Commercial	5	7,253,780	0.54%
TKG Castle Rock Colorado LLC	Commercial	9	5,837,920	0.44%
EQR Ledges LLC	Commercial	7	7,002,840	0.53%
Echo Ridge Holdings LLC	Commercial	6	7,061,800	0.53%
Riverwalk Castle Rock LLC	Commercial	8	6,437,240	0.48%
Brock Associates III LLC	Commercial			0.00%
Craig Realty Group Castle Rock, LLC	Commercial	1	21,248,820	1.59%
Castle Rock Development Company	Commercial			
AVB Meadows LLC	Real Estate	10	<u>5,386,800</u>	<u>0.40%</u>
TOTAL NON-UTILITY			<u>\$ 67,683,270</u>	<u>5.08%</u>
Other Taxpayers			\$ 1,248,914,250	93.66%
Assessed Valuation			\$ 1,333,471,290	100.00%

Source: Douglas County Treasurer's Office

2014		
Rank	Taxable Assessed Valuation	% of Town Taxable Assessed Valuation
3	\$ 56,307,300	9.34%
1	57,419,220	9.53%
2	56,420,300	9.36%
5	8,246,970	1.37%
6	7,769,700	1.29%
9	4,360,700	0.72%
7	5,776,600	0.96%
10	4,295,800	0.71%
	<u>\$ 200,596,590</u>	<u>33.29%</u>

4	\$ 17,399,990	2.89%
8	4,375,410	0.73%
	<u>\$ 21,775,400</u>	<u>3.61%</u>
	\$ 380,257,263	63.10%
	\$ 602,629,253	100.00%



Operating Information

TOWN OF CASTLE ROCK, COLORADO

**FULL-TIME EQUIVALENT TOWN EMPLOYEES BY FUNCTION/PROGRAM
LAST TEN YEARS
TABLE 25 (UNAUDITED)**

	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
<u>Function/Program</u>										
General government	70	81	78	97	90	96	96	95	102	110
Public safety	161	163	174	189	205	219	223	215	237	266
Public works	38	40	38	47	54	63	56	65	66	80
Cultural and recreation	21	21	25	28	30	30	29	31	29	36
Water	47	55	59	67	66	75	80	85	90	93
Water resources	3	3	4	6	8	7	7	8	7	8
Wastewater	4	4	3	4	5	8	7	7	6	10
Stormwater	8	8	10	11	11	10	10	9	13	14
Golf	6	8	8	12	10	11	10	11	12	12
Community center	16	16	17	20	26	22	21	25	29	26
Development services	28	32	41	49	54	49	54	53	63	54
Total	402	431	454	530	558	590	593	604	654	709

Source: Town of Castle Rock Finance Department

TOWN OF CASTLE ROCK, COLORADO

OPERATING INDICATORS BY FUNCTION/PROGRAM

LAST TEN YEARS

TABLE 26 (UNAUDITED)

<u>Function/Program</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>
<u>Governmental activities:</u>			
General government			
Number of payroll checks issued	17,889	18,816	20,231
Number of new employees hired	44	65	70
Number of resolutions passed	110	112	114
Number of ordinances passed	37	60	42
Public safety			
Number of arrests	1,891	1,271	1,358
Number of police calls	71,062	73,827	73,290
Number of fire calls	56	61	78
Number of medical calls	2,812	3,199	3,204
Public works			
Number of snow removal hours	8,102	7,703	4,597
Culture and recreation			
Number of golf rounds	35,053	35,086	39,926
Recreation center attendance	311,209	318,989	435,810 (1)
<u>Business-type activities:</u>			
Water			
Number of customer accounts	18,132	18,961	19,430
Average daily consumption - million gallons	6.06	6.49	7.11
Development Services			
Number of new construction permits issued	828	928	1,212
Number of remodel permits issued	2,820	2,907	6,954

(1) Includes attendance for new Miller Activity Complex.

Sources: Town of Castle Rock Finance, Town Clerk, Police, Fire, Public Works, and Utilities Departments

2017	2018	2019	2020	2021	2022	2023
21,201	22,176	23,665	20,876	21,828	23,431	33,910
69	72	66	70	64	110	108
105	105	133	125	117	142	142
30	43	42	24	33	31	40
1,657	1,561	1,391	1,042	1,240	1,380	1,302
71,690	69,411	69,234	63,753	58,093	53,562	55,565
89	100	75	98	87	127	112
3,529	3,418	3,672	3,370	3,851	4,490	4,596
3,364	2,060	7,728	4,706	3,155	4,418	2,695
40,002	40,756	38,837	43,350	49,330	49,170	55,122
395,595	374,555	316,473	218,136	364,485	520,929	591,749
20,662	21,878	21,189	23,989	25,029	26,515	26,971
7.27	7.88	7.78	8.85	8.79	9.37	7.98
1,031	1,785	1,043	1,234	1,348	1,038	713
2,706	2,260	3,887	3,889	3,804	3,783	339

TOWN OF CASTLE ROCK, COLORADO

CAPITAL ASSETS STATISTICS BY FUNCTION/PROGRAM

LAST TEN YEARS

TABLE 27 (UNAUDITED)

	2014	2015	2016	2017
<u>Function/Program</u>				
<u>Governmental activities:</u>				
General government				
Number of Town-owned facilities	11	11	11	11
Public safety				
Number of police stations	1	1	1	1
Number of vehicular patrol units	34	34	37	39
Number of fire stations	4	4	4	4
Public works				
Miles of streets	604	619	646	667
Number of traffic signals	31	31	36	38
Number of street lighting fixtures *	521	521	630	639
Culture and recreation				
Acres of developed parks	316	533	585	606
Acres of open space	2,728	2,778	2,877	2,931
Number of pools	4	4	4	4
Golf courses	1	1	1	1
Number of tennis courts	7	7	7	7
Number of ball fields	24	24	24	24
<u>Business-type activities:</u>				
Water				
Miles of water mains	385	390	393	401
Sanitary sewer and storm:				
Miles of sewer lines	263	270	271	275
Miles of storm sewers	142	143	143	149

* Number of street lighting fixtures reported in 2019 and 2020 included both lighting fixtures owned by Colorado Department of Transportation (CDOT) and the Town of Castle Rock. Number of street lighting fixtures reported for all other years presented represent fixtures owned only by the Town.

Sources: Town of Castle Rock Finance, Police, Fire, Public Works, and Castle Rock Water Departments

<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>
13	16	17	17	17	17
1	1	1	1	1	1
40	45	47	51	61	80
5	5	5	5	5	5
689	695	711	730	754	766
42	43	44	44	44	44
668	876	876	685	706	708
611	612	619	792	786	796
2,925	3,040	2,934	3,452	3,428	3,461
4	4	4	4	4	5
1	1	1	1	1	1
12	12	10	10	10	15
20	20	22	22	22	31
420	455	470	485	510	521
288	303	309	313	320	325
157	170	179	185	190	198

TOWN OF CASTLE ROCK, COLORADO

MISCELLANEOUS STATISTICS

AS OF DECEMBER 31, 2023

TABLE 28 (UNAUDITED)

Date of incorporation	1881
Home rule charter adopted	1987
Form of government	Council - Manager
Area - Square miles	35.39
Population (estimate)	84,792
Fire Protection	
Number of stations	5
Number of paid firefighters	106
Number of volunteer firefighters	6
Police Protection	
Number of stations	1
Number of commissioned officers	92
Number of reserve officers	0
Education - Douglas County School District	
Number of students (Castle Rock schools)	12,369
Number of charter schools	3
Number of magnet schools	1
Number of elementary schools	9
Number of middle schools	2
Number of high schools	4
Building permits issued (includes new construction and remodel)	1,052
Building permits value	\$350,594,204
Employees: (excluding Police and Fire)	
Full-time	459
Part-time	1061

Sources: Town of Castle Rock Finance, Police, Fire, Development Services,
Douglas County School District and US Census Bureau.



COMPLIANCE SECTION

Local Highway Finance Report

LOCAL HIGHWAY FINANCE REPORT	STATE:
	COLORADO
	YEAR ENDING (mm/yy):
12/23	

This Information From The Records Of: Town of Castle Rock	Prepared By: Katie Suhanyi
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I. DISPOSITION OF HIGHWAY-USER REVENUES AVAILABLE FOR LOCAL GOVERNMENT EXPENDITURE

ITEM	A. Local Motor-Fuel Taxes	B. Local Motor-Vehicle Taxes	C. Receipts from State Highway-User Taxes	D. Receipts from Federal Highway Administration
1. Total receipts available				
2. Minus amount used for collection expenses				
3. Minus amount used for nonhighway purposes				
4. Minus amount used for mass transit				
5. Remainder used for highway purposes				

II. RECEIPTS FOR ROAD AND STREET PURPOSES**III. EXPENDITURES FOR ROAD AND STREET PURPOSES**

ITEM	AMOUNT	ITEM	AMOUNT
A. Receipts from local sources:		A. Local highway expenditures:	
1. Local highway-user taxes		1. Capital outlay (from page 2)	\$ 32,793,548.00
a. Motor Fuel (from Item I.A.5.)		2. Maintenance:	
b. Motor Vehicle (from Item I.B.5.)		3. Road and street services:	
c. Total (a.+b.)		a. Traffic control operations	\$ 4,181,620.00
2. General fund appropriations	\$ 219,618.37	b. Snow and ice removal	
3. Other local imposts (from page 2)	\$ 39,789,936.00	c. Other	\$ 16,128,635.00
4. Miscellaneous local receipts (from page 2)	\$ 3,596,740.00	d. Total (a. through c.)	\$ 20,310,255.00
5. Transfers from toll facilities		4. General administration & miscellaneous	\$ 672,278.00
6. Proceeds of sale of bonds and notes:		5. Highway law enforcement and safety	\$ 219,618.37
a. Bonds - Original Issues		6. Total (1 through 5)	\$ 53,995,699.37
b. Bonds - Refunding Issues		B. Debt service on local obligations:	
c. Notes		1. Bonds:	
d. Total (a. + b. + c.)	\$ -	a. Interest	\$ 567,925.00
7. Total (1 through 6)	\$ 43,606,294.37	b. Redemption	\$ 1,260,000.00
Private Contributions		c. Total (a. + b.)	\$ 1,827,925.00
C. Receipts from State government		2. Notes:	
(from page 2)	\$ 2,627,560.00	a. Interest	
D. Receipts from Federal Government		b. Redemption	
(from page 2)	\$ 2,821,603.00	c. Total (a. + b.)	\$ -
E. Total receipts (A.7 + B + C + D)	\$ 49,055,457.37	3. Total (1.c + 2.c)	\$ 1,827,925.00
		C. Payments to State for highways	
		D. Payments to toll facilities	
		E. Total expenditures (A.6 + B.3 + C + D)	\$ 55,823,624.37

IV. LOCAL HIGHWAY DEBT STATUS

(Show all entries at par)

	Opening Debt	Amount Issued	Redemptions	Closing Debt
A. Bonds (Total)	\$ 23,820,000.00		\$ 1,260,000.00	\$ 22,560,000.00
1. Bonds (Refunding Portion)				\$ -
B. Notes (Total)				\$ -

V. LOCAL ROAD AND STREET FUND BALANCE (RECEIPTS AND DISBURSEMENTS ONLY)

	A. Beginning Balance	B. Total Receipts	C. Total Disbursements	D. Ending Balance	E. Reconciliation
	\$ 60,758,114.00	\$ 49,055,457.37	\$ 55,823,624.37	\$ 53,989,947.00	\$ -

Notes and Comments:

LOCAL HIGHWAY FINANCE REPORT		STATE: COLORADO	
		YEAR ENDING (mm/yy): 12/23	

II. RECEIPTS FOR ROAD AND STREET PURPOSES - DETAIL			
ITEM	AMOUNT	ITEM	AMOUNT
A.3. Other local imposts:		A.4. Miscellaneous local receipts:	
a. Property Taxes and Assesments		a. Interest on investments	\$ 2,562,925.00
b. Other local imposts:		b. Traffic Fines & Penalties	
1. Sales Taxes	\$ 29,828,857.00	c. Parking Garage Fees	
2. Infrastructure & Impact Fees	\$ 7,104,176.00	d. Parking Meter Fees	
3. Liens		e. Sale of Surplus Property	
4. Licenses		f. Charges for Services	
5. Specific Ownership &/or Other	\$ 2,856,903.00	g. Other Misc. Receipts	
6. Total (1. through 5.)	\$ 39,789,936.00	h. Other	\$ 1,033,815.00
c. Total (a. + b.)	\$ 39,789,936.00	i. Total (a. through h.)	\$ 3,596,740.00
<i>(Carry forward to page 1)</i>		<i>(Carry forward to page 1)</i>	
ITEM	AMOUNT	ITEM	AMOUNT
C. Receipts from State Government		D. Receipts from Federal Government	
1. Highway-user taxes (from Item I.C.5.)	\$ 2,337,271.00	1. FHWA (from Item I.D.5.)	
2. State general funds		2. Other Federal agencies:	
3. Other State funds:		a. Forest Service	
a. State bond proceeds		b. FEMA	
b. Project Match		c. HUD	
c. Motor Vehicle Registrations		d. Federal Transit Administration	
d. DOLA Grant		e. U.S. Corps of Engineers	
e. Other	\$ 290,289.00	f. Other Federal	\$ 2,821,603.00
f. Total (a. through e.)	\$ 290,289.00	g. Total (a. through f.)	\$ 2,821,603.00
4. Total (1. + 2. + 3.f)	\$ 2,627,560.00	3. Total (1. + 2.g)	\$ 2,821,603.00
<i>(Carry forward to page 1)</i>		<i>(Carry forward to page 1)</i>	

III. EXPENDITURES FOR ROAD AND STREET PURPOSES - DETAIL			
	ON NATIONAL HIGHWAY SYSTEM (a)	OFF NATIONAL HIGHWAY SYSTEM (b)	TOTAL (c)
A.1. Capital outlay:			
a. Right-Of-Way Costs			\$ -
b. Engineering Costs		\$ 7,783,000.00	\$ 7,783,000.00
c. Construction:			
(1). New Facilities	\$ 1,782,812.00		\$ 1,782,812.00
(2). Capacity Improvements	\$ -		\$ -
(3). System Preservation	\$ -		\$ -
(4). System Enhancement And Operation	\$ 21,217.00	\$ 23,206,519.00	\$ 23,227,736.00
(5). Total Construction (1)+(2)+(3)+(4)	\$ 1,804,029.00	\$ 23,206,519.00	\$ 25,010,548.00
d. Total Capital Outlay (Lines 1.a. + 1.b. + 1.c.4)	\$ 1,804,029.00	\$ 30,989,519.00	\$ 32,793,548.00
<i>(Carry forward to page 1)</i>			
Notes and Comments:			



Town of Castle Rock
Finance Department
100 North Wilcox Street
Castle Rock, Colorado 80104

General Information: 303-660-1015
www.crgov.com